

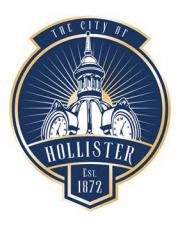
HOLLISTER 2040 GENERAL PLAN

Climate Action Plan and Agricultural Lands Preservation Program
ENVIRONMENTAL IMPACT REPORT

Final | October 2024

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Climate Action Plan and Agricultural Lands Preservation Program

ENVIRONMENTAL IMPACT REPORT

Final | October 2024 CITY OF HOLLISTER



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1. Introduction

1.1 PURPOSE OF THE ENVIRONMENTAL IMPACT REPORT

This Final Environmental Impact Report (EIR), which has been prepared in compliance with the California Environmental Quality Act (CEQA), provides responses to comments received on the Revised Draft EIR for the adoption and implementation the proposed City of Hollister 2040 General Plan (2040 General Plan), Climate Action Plan (CAP), and Agricultural Lands Preservation Program (ALPP), herein referred to separately or together as the "proposed project." The Revised Draft EIR identifies significant impacts associated with the proposed project, identifies, and considers alternatives to the proposed project, and identifies mitigation measures to avoid or reduce potential environmental impacts.

This Final EIR also contains text revisions to the Revised Draft EIR. This Final EIR, together with the Revised Draft EIR, constitutes the complete EIR for the proposed project.

1.2 ENVIRONMENTAL REVIEW PROCESS

According to CEQA, lead agencies are required to consult with public agencies having jurisdiction over a proposed project, and to provide the general public with an opportunity to comment on the Draft EIR. A Draft EIR was prepared for the proposed project to provide an assessment of the potential environmental consequences of adoption and implementation of the proposed project. A Notice of Preparation of an EIR was issued by the City of Hollister (City) on April 9, 2021, for a 30-day-review period. A Notice of Availability (NOA) was issued by the City on May 17, 2023, and the Draft EIR was made available for public review for a 45-day public review period through June 30, 2023.

Since the release of the 2023 Draft EIR, changes have been made to each of the key components of the proposed project. Pursuant to CEQA Guidelines, a lead agency is required to recirculate an EIR when significant new information is added to the EIR after public notice is given of the availability of the Draft EIR for public review but before certification. Accordingly, the City recirculated the Revised Draft EIR for the proposed project to provide additional analysis as a result of these changes to the project description. The Revised Draft EIR provides an additional assessment of potential environmental consequences of the approval and implementation of the proposed project as revised. A summary of the proposed changes to the key components of the proposed project and subsequent revisions to the environmental analyses are summarized in see Chapter 1, *Introduction*, and described in detail of Chapter 3, *Project Description*, of the Revised Draft EIR.

The NOA for the Revised Draft EIR was issued by the City on July 3, 2024, and the Revised Draft EIR was made available for public review for a 45-day public review period through August 16, 2024. The Revised Draft EIR was distributed to local, regional, and State agencies and the general public was advised of the

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availability of the Revised Draft EIR. The Revised Draft EIR was made available for review to interested parties online at: https://hollister2040.org/.

Written comments received on the 2023 Draft EIR and the Revised Draft EIR are included in their original format as Appendix G, *Comments Letters*, of this Final EIR. These comments are also reproduced in Chapter 4, *Comments and Responses*, of this Final EIR, and responses to comments that were made on environmental issues are provided.

This Final EIR will be presented at a Planning Commission hearing at which the Commission will advise the City Council on certification of the EIR. However, the Planning Commission will not take final action on the EIR or the proposed project. Instead, the City Council will consider the Planning Commission's recommendations on the Final EIR and the proposed project during a noticed public hearing and will take the final action with regard to certification of the Final EIR. The City Council will consider certification of the complete EIR (Revised Draft and Final) at a public hearing in Fall 2024.

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2. Executive Summary

This Final Environmental Impact Report (EIR) has been prepared to provide an assessment of the potential environmental consequences of approving and implementing City of Hollister 2040 General Plan (2040 General Plan), Climate Action Plan (CAP), and Agricultural Lands Preservation Program (ALPP), herein referred to separately or together as the "proposed project." The Final EIR contains responses to comments received on the 2023 Draft EIR and the Revised Draft EIR. The Final EIR also contains corrections, clarifications, and changes to the text and analysis of the Revised Draft EIR, where warranted.

Table 2-1, Summary of Significant Impacts, Mitigating Policies, and Mitigation Measures, summarizes the conclusions of the environmental analysis in the Revised Draft EIR and presents a summary of the identified significant impacts and the proposed 2040 General Plan policies and actions and the CEQA-required mitigation measures that reduce impacts. As summarized in Table 2-1, and as required by CEQA, some impacts remain significant and unavoidable after implementation of proposed 2040 General Plan policies and actions and consideration of feasible mitigation. Table 2-1 is organized to correspond with the environmental issues in Chapter 4, Environmental Analysis, and its subchapters, 4.1 through 4.18, of the Revised Draft EIR. Table 2-1 is arranged in four columns: (1) environmental impact, (2) significance without mitigation, (3) General Plan policies and actions and CEQA-required mitigation measures, and (4) significance with mitigation. All environmental topics not listed in this table were found to have less-than-significant impacts without mitigation. For a complete description of potential impacts, please refer to the specific discussions in Chapter 4, Environmental Analysis, and Sections 4.1 through 4.18 of the Revised Draft EIR.

Some text revisions in Table 2-1 include typographical corrections, insignificant modifications, amplifications and clarifications to the Revised Draft EIR. Revisions are shown as <u>underlined</u> text to represent language that has been added to the EIR and text with strikethrough represent language that has been deleted from the Revised Draft EIR. None of the revisions constitutes significant new information as defined in CEQA Guidelines Section 15088.5; therefore, the Revised Draft EIR does not need to be recirculated.

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact AGRICULTURAL RESOURCES (AG)	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
Impact AG-1: Implementation of the proposed project would result in the conversion of Prime Farmland, Farmland of Statewide Importance, or Unique Farmland land (together referred to as "qualified Farmland") to nonagricultural land uses.	Significant	 Open Space and Agriculture (OS) *Policy OS-2.1: Offsets for Loss of Agricultural Land. Require that all new developments that convert agricultural land to urban uses provide for preservation of the same amount agricultural land in perpetuity. (new) *Action OS-2.1: Offsets for Agricultural Land Conversion. Require the creation and adoption of an agricultural preservation program to address the conversion of land classified as Prime Farmland, Unique Farmland, or Farmland of Statewide Importance in the City Limits and Sphere of Influence to nonagricultural uses. (new) In compliance with CEQA, "each public agency shall mitigate or avoid the significant effects on the environment of the project it carries out or approves whenever it is feasible to do so." The term "feasible" is defined in CEQA to mean, "capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, social, and technological factors." CEQA Guidelines Section 15370 defines "mitigation" as: (1) avoiding the impact altogether by not taking a certain action or parts of an action; (2) minimizing impacts by limiting the degree or magnitude of an action and its implementation; (3) rectifying the impact by repairing, rehabilitating, or restoring the impacted environment; (4) reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action; and (5) compensating for the impact by replacing or providing substitute resources or environments. The following is a brief discussion of the mitigation measures considered for mitigating or avoiding the impact of the conversion of agricultural lands to other uses and their infeasibility. However, as shown, no feasible mitigation measures are available that would reduce the agricultural resource impact to less-than-significant levels. 	Significant and Unavoidable
		Replacement of Agricultural Resources. This measure would replace the existing agricultural use with the same use on other property that is not currently used for agriculture. From a statewide perspective, the replacement of farmland means that there will be no net loss of farmland in the state. However, qualified Farmlands would still be developed. There is limited undeveloped land within the proposed Sphere of Influence (SOI) of the EIR Study Area that is not currently designated as agricultural, restricting the amount of agricultural land that would be able to be replaced elsewhere in the area, and thus conversion of these lands would be insufficient to achieve no net loss. Moreover,	

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¹ Public Resources Code, Section 21002.1(b).

² Public Resources Code, Section 21061.1

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
	Ū	even if adequate land could be identified to achieve no net loss, the challenges of creating the soil, irrigation, climatic, and economic conditions that are required for productive farmland (i.e., that achieves the same Important Farmland, Farmland of Statewide Importance, or Unique Farmland status) are significant and there would be no guarantee that replacement land could be successfully farmed. In addition, replacing existing undeveloped areas with active agriculture could trigger a range of negative environmental impacts, including increased groundwater consumption, habitat destruction, erosion, air quality impacts, and herbicide and pesticide application. As such, the replacement of the existing agricultural uses on other properties within the proposed SOI is infeasible.	J
		■ Transfer of Development Rights. Transferring development rights would involve the purchasing of the right to develop land from a currently undeveloped piece of land and transferring those rights to farmland within the city. Thus, this option is also infeasible because there would still be a net loss of farmland (i.e., the farmland preserved would still likely be preserved anyhow). Even if farmland would be preserved elsewhere in San Benito County, the qualified Farmland in the city would be developed, resulting in a net loss of Farmland. Therefore, for the reasons outlined previously, and in this paragraph, it would not prevent significant impacts from occurring in the city and it would not be an effective CEQA mitigation measure, nor is this mitigation measure feasible from an economic perspective within this region.	
		Relocation of Prime Farmland Topsoil. This measure would remove the top 12 to 18 inches of topsoil from affected areas and haul this soil to a farm site or several farm sites that have lower-quality soils. The Prime Farmland, Farmland of Statewide Importance, or Unique Farmland soils may assist in increasing crop yield at the relocated site. This measure would have its own environmental impacts, including increased truck traffic on local roadways from both hauling soil off-site and replacement of soil on-site, increased diesel truck emissions, construction noise, and increased duration of construction. The relocation of prime farmland soils on another active farm would increase other environmental impacts and is therefore considered infeasible.	
		As described, these measures were considered and found to be infeasible for mitigating or avoiding the impact of the conversion of agricultural lands to other uses pursuant to the definition of CEQA in that there is no guarantee that measures would result in successfully establishing Important Farmland, Farmland of Statewide Importance, or Unique Farmland, if doing so could happen within a reasonable period of time, that their implementation would not potentially cause greater environmental impacts, and that acquiring additional lands to be established as Important Farmland, Farmland of Statewide Importance, or Unique Farmland would be economically possible.	
		As discussed previously, implementation of the proposed 2040 General Plan would designate qualified Farmland as nonagricultural land uses. Through the proposed 2040 General Plan goals, policies, and actions, and the proposed Agricultural Lands Preservation Program (ALPP), impacts related to the	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
Liivii Oiliileittai liiipaet	Willigation	conversion of qualifying agricultural lands would be reduced, but not to a less-than-significant level. The	Willigation
		proposed 2040 General Plan contains a policy and action to mitigate and reduce the conversion of	
		qualifying agricultural lands. Specifically, proposed *Policy OS-2.1, Offsets for Loss of Agricultural Land,	
		and proposed *Action OS-2.1, Offsets for Agricultural Land Conversion, requiring all new developments	
		that convert agricultural land to urban uses provide for the preservation of agricultural land at a 1:1 ratio,	
		which are being implemented via the proposed ALPP. Proposed *Policy OS-2.1 and proposed *Action OS-	
		2.1 and the proposed ALPP, would not reduce the amount of acreage converted under buildout of the	
		proposed 2040 General Plan; however, they would forestall development of the best agricultural land	
		within the EIR Study Area. While these efforts and other mitigation measures were considered, such as	
		preserving agricultural uses in the EIR Study Area, replacement of agricultural resources by replacing lost	
		agricultural uses to other areas of the city, and relocation of Prime Farmland topsoil to other areas, these	
		mitigations are not feasible. While these efforts and other mitigating efforts, such as proposed Policy OS-	
		2.3, San Benito County Future Development Areas, encouraging San Benito County to focus future	
		development within the areas identified for development; proposed Policy OS-2.4, Coordination with San	
		Benito County to Preserve Important Farmlands, requiring coordination with the County of San Benito in	
		efforts to maintain prime farmlands, unique farmlands, and farmlands of statewide significance in active	
		agricultural use; and proposed Action OS-2.3, <i>Urban Growth Boundary</i> , to establish and maintain an	
		Urban Growth Boundary that delineates future urbanization areas from areas in which urbanization will	
		not occur, work to mitigate impacts, the only way to fully avoid the agricultural impact from	
		implementation of the proposed project is to not allow the conversion of state-designated Prime	
		Farmland, Farmland of Statewide Importance, or Unique Farmland to nonagricultural land uses, thereby	
		eliminating the agricultural impact. However, doing so is not feasible or practical as the City has a	
		responsibility to meet other conflicting obligations, including increases in the number and type of jobs	
		available in Hollister and to reduce the need for residents to commute to high-quality jobs. These	
		measures are critical to reducing single-occupant vehicle travel to and from Hollister and meeting State	
		targets for greenhouse gas reduction. The City needs to promote both economic development and	
		corresponding residential development, as required by State housing law, within its City Limits. While	
		possible forms of mitigation for, or avoidance of, conservation of agricultural lands in the EIR Study Area	
		would be implemented by the City through proposed *Policy OS-2.1 and proposed *Action OS-2.1 and	
		the proposed ALPP, doing so to reduce impacts to a less-than-significant level would be infeasible and	
		inconsistent with City planning goals and objectives. Therefore, impacts would remain significant and	
		unavoidable.	
pact AG-2: Implementation	Significant	Open Space and Agriculture (OS)	Significant ar
the proposed project would	J	 *Policy OS-2.1: Offsets for Loss of Agricultural Land. Require that all new developments that convert 	Unavoidable
		agricultural land to urban uses provide for preservation of the same amount agricultural land in	
		perpetuity. (new)	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
result in the loss of agricultural land under the Williamson Act.	<u> </u>	*Action OS-2.1: Offsets for Agricultural Land Conversion. Require the creation and adoption of an agricultural preservation program to address the conversion of land classified as Prime Farmland, Unique Farmland, or Farmland of Statewide Importance in the City Limits and Sphere of Influence to nonagricultural uses. (new)	J
		As described under Impact Discussion AG-1, pursuant to CEQA, the City has considered mitigation to reduce impacts from implementation of the proposed project that could conflict with lands under a Williamson Act contract. However, as shown, no feasible mitigation measures are available that would reduce the agricultural resource impact to less-than-significant levels. Specifically, the City considered a measure that would result in the replacement of Williamson Act contract farmland that would place other farmland under Williamson Act contract. Even if feasible, the placing of alternative farmland under Williamson Act contract would establish a commitment to retain that alternative farmland for agricultural use. The length of time that the alternative land will remain in agricultural use would depend on the terms of the Williamson Act contract. However, the Williamson Act contract will only reduce the potential that the alternative land will convert to nonagricultural use. The individual and cumulative loss of agricultural land caused by the proposed project would still occur. Therefore, this mitigation measure will not reduce impacts on agriculture to below the level of significance. For these reasons, placing alternative privately held land under permanent restriction through Williamson Act contracts is considered infeasible.	
		As described under Impact Discussion AG-1, the proposed 2040 General Plan includes a policy and action to mitigate and reduce the conversion of qualifying agricultural lands. Proposed *Policy OS-2.1, Offsets for Loss of Agricultural Land, and proposed *Action OS-2.1, Offsets for Agricultural Land Conversion, requiring all new developments that convert agricultural land to urban uses provide for the preservation of agricultural land at a 1:1 ratio, which are being implemented via the proposed Agricultural Land Preservation Program (ALPP). Proposed *Policy OS-2.1 and proposed *Action OS-2.1 and the proposed ALPP would also minimize impacts from conflicts with Williamson Act lands and reduce the likelihood of premature contract cancellations by the property owners of the Williamson Act parcels in the EIR Study Area. Additional mitigation for this impact was considered, including the placement of other farmland under Williamson Act contract. However, the individual and cumulative loss of agricultural land under the Williamson Act caused by the proposed project would still occur. Given that CEQA does not require that the project be changed to avoid an impact, and no additional mitigation is available, this would result in a significant and unavoidable impact.	
Impact AG-4: The proposed project, in combination with past, present, and reasonably foreseeable projects, could	Significant	Open Space and Agriculture (OS) *Policy OS-2.1: Offsets for Loss of Agricultural Land. Require that all new developments that convert agricultural land to urban uses provide for preservation of the same amount agricultural land in perpetuity. (new)	Significant an Unavoidable

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
result in a significant cumulative impact with respect to the conversion of Prime Farmland, Farmland of Statewide Importance, or Unique Farmland land (together referred to as "qualified Farmland") under CEQA and Williamson Act properties to nonagricultural uses.		*Action OS-2.1: Offsets for Agricultural Land Conversion. Require the creation and adoption of an agricultural preservation program to address the conversion of land classified as Prime Farmland, Unique Farmland, or Farmland of Statewide Importance in the City Limits and Sphere of Influence to nonagricultural uses. (new) As described previously, implementation of the proposed project would result in significant impacts related to the conversion of qualified Farmland under CEQA and Williamson Act properties to nonagricultural uses. As such, the proposed project would contribute to the cumulative impact described in the San Benito County General Plan Update EIR. Although the proposed 2040 General Plan *Policy OS-2.1, Offsets for Loss of Agricultural Land, and proposed *Action OS-2.1, Offsets for Agricultural Land Conversion, and the proposed Agricultural Lands Preservation Program would reduce and partially offset regional agricultural impacts, as well as consideration of mitigation measures to avoid conversion, the only way to fully avoid the agricultural impact of the proposed project is to not allow development on state-designated farmland. However, this would be infeasible and inconsistent with City planning goals and objectives. Further, the amount of growth foreseen in the region and the decisions of San Benito County and other surrounding counties regarding conversion of agricultural land are outside the control of the City of Hollister. Therefore, this impact would be significant and unavoidable.	
AIR QUALITY (AIR)			
Impact AIR-1: Implementation of the proposed project would result in the generation of substantial operational (long-term) criteria air pollutant emissions that would exceed Monterey Bay Air Resources District's (MBARD's) regional significance threshold for Volatile Organic Compounds (VOC), nitrogen oxides (NO _X), and carbon monoxide (CO) and would; therefore, not be considered consistent with the existing Air Quality Management Plan (AQMP).	Significant	 Natural Resource and Conservation (NRC) *Policy NRC-3.6: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities. (new) The various goals, policies, and actions of the proposed 2040 General Plan identified under Impact Discussions AIR-1 and AIR-2, in addition to applicable MBARD rules and regulations, would reduce operational (long-term) criteria air pollutant emissions to the extent feasible. Specifically, proposed *Policy NRC-3.6, Technical Assessments, would mitigate impacts by requiring project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts and submit to the City of Hollister for review and approval. Pursuant to proposed *Policy NRC-3.6, the evaluations must be prepared in conformance with MBARD criteria and methodology in assessing air quality impacts. Where the technical assessment finds that air pollutants have the potential to exceed the MBARD-adopted thresholds of significance, the technical assessment shall identify project- 	Significant and Unavoidable

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation activities. Examples of types of project-specific mitigation measures that are available to future projects in Hollister are listed in Impact Discussion AIR-2. However, because of the magnitude and intensity of development accommodated by the proposed 2040 General Plan, as well as regional air quality influences beyond the control of Hollister, impacts associated with consistency with the MBARD would remain significant and unavoidable. No additional feasible mitigation measures or mitigating policies at the program level would ensure consistency of the proposed project with the MBARD's AQMP. The identification of this program-level impact does not preclude the finding of less-than-significant impacts for subsequent individual projects that meet applicable project-level thresholds of significance.	Significance with Mitigation
Impact AIR-2a: Operation of development projects that could occur from implementation of the project would generate emissions that would exceed Monterey Bay Air Resources District's (MBARD's) regional significance thresholds for Volatile Organic Compounds (VOC), nitrogen oxides (NO _X), and carbon monoxide (CO).	Significant	Natural Resource and Conservation (NRC) *Policy NRC-3.6: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities. (new) Long-term emissions for VOC that could occur over the buildout horizon of the proposed 2040 General Plan would exceed MBARD's regional significance thresholds and cumulatively contribute to the nonattainment designation of the North Central Coast Air Basin (NCCAB). The goals, policies, and actions of the proposed 2040 General Plan, and implementation of MBARD Rule 207, Review of New or Modified Sources, would reduce air pollutant emissions to the extent feasible. Specifically, proposed *Policy NRC-3.6, Technical Assessments, would mitigate impacts by requiring project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval. Pursuant to proposed *Policy NRC-3.6, the evaluations must be prepared in conformance with MBARD criteria and methodology in assessing air quality impacts. Where the technical assessment finds that air pollutants have the potential to exceed the MBARD-adopted thresholds of significance, the technical assessment shall identify project-specific mitigation measures for potential future project-specific developments to reduce operational (long-term) emissions can include, but are not limited to the following: P	Significant and Unavoidable

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		Provide bicycle storage/parking facilities and bicycle paths within major subdivisions that link to an	
		external network	
		Provide shower/locker facilities	
		Provide onsite child care centers	
		Provide transit design features within the development	
		Develop park-and-ride lots	
		 Off-site mitigation 	
		Employ a transportation/rideshare coordinator	
		Implement a rideshare program	
		 Provide incentives to employees to rideshare or take public transportation 	
		 Implement flexible work schedules that do not reduce transit ridership 	
		Implement compressed work schedules	
		 Implement telecommuting program 	
		 Provide pedestrian facilities within major subdivisions 	
		The measures and policies covering topics such as expansion of the pedestrian and bicycle networks, promotion of public and active transit, and support to increase building energy efficiency and energy conservation would also reduce criteria air pollutants within the city. However, operational (long-term) emissions would remain significant and unavoidable due to the increase in VOCs from residential development and increase in NOX and CO from mobile sources associated with the project.	
		This EIR quantifies the increase in criteria air pollutants emissions in the city. However, at a programmatic level analysis, it is not feasible to quantify the increase in toxic air contaminants (TACs) from stationary sources associated with the proposed project or meaningfully correlate how regional criteria air pollutant emissions above the MBARD's significance thresholds correlate with basin wide health impacts.	
		To determine cancer and noncancer health risk, the location, velocity of emissions, meteorology and topography of the area, and locations of receptors are equally important as model parameters as the quantity of TAC emissions. The white paper prepared by the Association of Environmental Professionals' Climate Change Committee, We Can Model Regional Emissions, But Are the Results Meaningful for CEQA, describes several of the challenges of quantifying local effects—particularly health risks—for large-scale, regional projects, and these are applicable to both criteria air pollutants and TACs.	
		Similarly, the two amicus briefs filed by the air districts on the Friant Ranch case describe two positions regarding CEQA requirements, modeling feasibility, variables, and reliability of results for determining	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
	magacon	specific health risks associated with criteria air pollutants. The discussions also include the distinction between criteria air pollutant emissions and TACs with respect to health risks. Additionally, the MBARD's CEQA Air Quality Guidelines demonstrate the infeasibility based on the current guidance/methodologies. The following summarizes major points about the infeasibility of assessing health risks of criteria air pollutant emissions and TACs associated with implementation of a general plan. The white paper and amicus briefs are provided in Appendix B, Revised Air Quality and Greenhouse Gas Emissions Data, of this Revised Draft EIR.	
		To achieve and maintain air quality standards, the MBARD has established numerical emission indicators of significance for regional and localized air quality impacts for both construction and operational phases of a local plan or project. MBARD has established criteria for Negative Declarations, Mitigated Negative Declarations, and EIRs which can be used by lead agencies as a checklist to determine a project's significance on air quality. ³ The numerical emission indicators are based on the recognition that the NCCAB is a distinct geographic area with a critical air pollution problem for which ambient air quality standards have been promulgated to protect public health. The thresholds represent the maximum emissions from a plan or project that are expected not to cause or contribute to an exceedance of the most stringent applicable national or state ambient air quality standard. By analyzing the plan's emissions against the thresholds, an EIR assesses whether these emissions directly contribute to any regional or local exceedances of the applicable ambient air quality standards and exposure levels.	
		MBARD currently does not have methodologies that would provide the city with a consistent, reliable, and meaningful analysis to correlate specific health impacts that may result from a proposed project's mass emissions. For criteria air pollutants, exceedance of the regional significance thresholds cannot be used to correlate a project to quantifiable health impacts unless emissions are sufficiently high to use a regional model. MBARD has not provided methodology to assess the specific correlation between mass emissions generated and their effect on health (note Appendix B, <i>Revised Air Quality and Greenhouse Gas Emissions Data</i> , of this Revised Draft EIR provides the San Joaquin Valley Air Pollution Control District's amicus brief and South Coast Air Quality Management District's amicus brief).	
		Ozone concentrations depend on a variety of complex factors, including the presence of sunlight and precursor pollutants, natural topography, nearby structures that cause building downwash, atmospheric	

³ The criteria for Negative Declarations are equivalent to those for a NEPA Finding of No Significant Impact (FONSI) while the criteria for an EIR are equivalent to those for a NEPA Environmental Impact Statement (EIS).

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
·	-	stability, and wind patterns. Secondary formation of particulate matter (PM) and ozone can occur far from sources as a result of regional transport due to wind and topography (e.g., low-level jet stream). Photochemical modeling depends on all emission sources in the entire domain (i.e., modeling grid). Low resolution and spatial averaging produce "noise" and modeling errors that usually exceed individual source contributions. Because of the complexities of predicting ground-level ozone concentrations in relation to the National Ambient Air Quality Standards (AAQS) and California AAQS, it is not possible to link health risks to the magnitude of emissions exceeding the significance thresholds.	-
		Current models used in CEQA air quality analyses are designed to estimate potential project construction and operation emissions for defined projects. The estimated emissions are compared to significance thresholds, which are keyed to reducing emissions to levels that will not interfere with the region's ability to attain the health-based standards. This serves to protect public health in the overall region, but there is currently no CEQA methodology to determine the impact of emissions (e.g., pounds per day) on future concentration levels (e.g., parts per million or micrograms per cubic meter) in specific geographic areas. CEQA thresholds, therefore, are not specifically tied to potential health outcomes in the region.	
		Further, as shown in Table 4.3-10, <i>Net Change in Regional Criteria Air Pollutant Emissions from Existing Baseline</i> , compared to existing baseline year conditions, emissions of NO _X are projected to decrease from current levels and be below MBARD's regional significance threshold despite growth associated with the proposed 2040 General Plan. Meaning, that the finding that the project would cumulatively contribute to health effects is conservative in light of reductions in emissions as a result of improvements in technology. However, because cumulative development within the city would exceed the regional significance thresholds compared to the no project conditions, this EIR identifies that the proposed project could contribute to an increase in health effects in the NCCAB until the attainment standards are met.	
		The EIR must provide an analysis that is understandable for decision making and public disclosure. Regional-scale modeling may provide a technical method for this type of analysis, but it does not necessarily provide a meaningful way to connect the magnitude of a project's criteria pollutant emissions to health effects without speculation. Additionally, this type of analysis is not feasible at a general plan level because the location of emissions sources and quantity of emissions are not known.	
		In summary, as described above, implementation of the proposed project would generate emissions that would exceed MBARD's regional significance thresholds for VOC, NO _X , and CO. The proposed 2040 General Plan includes goals, policies, and actions to reduce these long-term regional criteria air pollutant emissions. Proposed *Policy NCR-3.6, <i>Technical Assessments</i> , requires potential future development in Hollister to prepare and submit a technical assessment evaluating potential project operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval by the	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation City. Where the technical assessment determines the MBARD-adopted thresholds are exceeded, the applicants for new development projects would be required to incorporate mitigation measures to reduce air pollutant emissions during operational activities. Due to the programmatic nature of this EIR, no additional mitigation measures or mitigating policies are available, and the impact is found to be significant and unavoidable. The identification of this program-level impact does not preclude the finding of less-than-significant impacts for subsequent individual projects that meet applicable thresholds of	Significance with Mitigation
Impact AIR-2b: Construction activities that could occur over the buildout horizon of the proposed 2040 General Plan would generate substantial short-term criteria air pollutant emissions that would exceed Monterey Bay Air Resources District's (MBARD's) regional significance thresholds and cumulative contribute to the nonattainment designations of the North Central Coast Air Basin (NCCAB).	Significant	Natural Resource and Conservation (NRC) * *Policy NRC-3.6: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities. (new) Implementation of the proposed project would occur over a period of 15 years or longer. Construction activities associated with development that could occur under the proposed project could generate short-term emissions that exceed the MBARD's significance thresholds during this time and cumulatively contribute to the nonattainment designations of the NCCAB. Implementation of applicable regulatory measures (e.g., MBARD Rule 400, Visible Emissions, Rule 402, Nuisances, and Rule 426, Architectural Coatings) and the proposed 2040 General Plan goals and policies listed above would reduce criteria air pollutant emissions from construction-related activities to the extent feasible and may result in reducing construction-related regional air quality impacts of subsequent individual projects to less than significant. Specifically, proposed *Policy NRC-3.6, Technical Assessments, would mitigate impacts by requiring project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval. Pursuant to proposed *Policy NRC-3.6, the evaluations must be prepared in conformance with MBARD criteria and methodology in assessing air quality impacts. Wh	Significant and Unavoidable

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significanc with Mitigation
<u> </u>		50 and 750 horsepower. A list of construction equipment by type and model year shall be maintained	
		by the construction contractor on-site, which shall be available for City review upon request.	
		 Ensuring construction equipment is properly serviced and maintained to the manufacturer's standards. 	
		• Use of alternative-fueled or catalyst-equipped diesel construction equipment, if available and feasible.	
		 Clearly posted signs that require operators of trucks and construction equipment to minimize idling time (e.g., five-minute maximum). 	
		Preparation and implementation of a fugitive dust control plan that may include the following measures:	
		 Water all active construction areas at least twice daily. Frequency should be based on the type of operation, soil, and wind exposure. 	
		Prohibit all grading activities during periods of high wind (over 15 miles per hour).	
		 Apply chemical soil stabilizers on inactive construction areas (disturbed lands within construction projects that are unused for at least four consecutive days). 	
		 Apply non-toxic binders (e.g., latex acrylic copolymer) to exposed areas after cut and fill operations and hydro seed area. 	
		 Haul trucks shall maintain at least two feet and zero inches of freeboard. 	
		 Cover all trucks hauling dirt, sand, or loose materials. 	
		 Plant tree windbreaks on the windward perimeter of construction projects, if adjacent to open land. 	
		Plant vegetative ground cover in disturbed areas as soon as possible.	
		 Cover inactive storage piles. 	
		 Install wheel washers at the entrance to construction sites for all exiting trucks. 	
		Pave all roads on construction sites.	
		Sweep streets if visible soil material is carried out from the construction site.	
		 Post a publicly visible sign which specifies the telephone number and person to contact regarding dust complaints. This person shall respond to complaints and take corrective action within 48 hours. The phone number of the MBARD shall be visible to ensure compliance with Rule 402 (Nuisances). 	
		 Limit the area under construction at any one time. 	
		However, due to the programmatic nature of the proposed project, construction time frames and equipment for individual site-specific projects are not available and there is a potential for multiple developments to be constructed at any one time, resulting in significant construction-related emissions.	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation Therefore, despite adherence to proposed *Policy NRC-3.6, Technical Assessments, and due to the programmatic nature of the proposed project, no additional mitigation measures or mitigating policies are available, and this impact would remain significant and unavoidable. The identification of this program-level impact does not preclude the finding of less-than-significant impacts for subsequent individual projects that meet applicable thresholds of significance.	Significance with Mitigation
Impact AIR-3a: Implementation of the proposed project could expose air quality sensitive receptors to substantial toxic air contaminant concentrations from non-permitted sources during operation.	Significant	*Policy NRC-3.15: Operational Health Risk Assessment. Require project applicants of discretionary projects to prepare an operational health risk assessment (HRA) for industrial or warehousing land uses and commercial land uses that would generate substantial diesel truck travel (i.e., 100 diesel trucks or 40 or more trucks with diesel-powered transport refrigeration units per day based on the California Air Resources Board recommendations for siting new sensitive land uses) prior to project approval. The operational HRA shall be prepared in accordance with policies and procedures of the State Office of Environmental Health Hazard Assessment and the Monterey Bay Air Resources District (MBARD). If the operational HRA shows that the incremental cancer risk exceeds 10 in a million, the appropriate noncancer hazard index exceeds 1.0; or the thresholds as determined by the MBARD, the City shall require the project applicant to identify and demonstrate measures, such as those listed in the General Plan Environmental Impact Report, that can reduce potential cancer and noncancer risks to an acceptable level. (new) Potential future development from implementation of the proposed 2040 General Plan could result in a substantial increase in diesel particulate matter (DPM) near existing or planned air quality sensitive receptors (e.g., children, the elderly, the acutely iil, and the chronically iil, especially those with cardiorespiratory diseases, disadvantaged communities). Proposed 2040 General Plan *Policy NRC-3.15, Operational Health Risk Assessments, would mitigate impacts by requiring that applicants of industrial or warehousing land uses in addition to commercial land uses that would generate substantial diesel truck travel (i.e., 100 diesel trucks per day or 40 or more trucks with diesel-powered transport refrigeration units per day based on the California Air Resources Board recommendations for siting new sensitive land uses) to prepare and submit an operational HRA determines the new development poses health haza	Significant and Unavoidable

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		can reduce potential cancer and noncancer risks to an acceptable level, including appropriate enforcement mechanisms.	
		Examples of project-specific mitigation measures that future projects in Hollister can apply to reduce risk impacts may include but are not limited to:	
		 Restricting idling onsite beyond Air Toxic Control Measures idling restrictions, as feasible. 	
		Electrifying warehousing docks.	
		Requiring use of newer equipment and/or vehicles.	
		Restricting offsite truck travel through the creation of truck routes.	
		Implementation of proposed *Policy NRC-3.15, Operational Health Risk Assessments, would ensure mobile sources of emissions not covered under MBARD permits are considered and mitigated during subsequent project-level environmental review by the City of Hollister. Potential future development projects in the city that have the potential to generate potentially significant risks associated with the release of TACs are required to undergo an analysis of their potential health risks associated with (toxic air contaminants) TACs based upon the specific details of each individual project. Though individual projects would be required to have less-than-significant impacts, cumulative development in the City would result in an increase in diesel particulate matter (DPM) concentrations and could increase the environmental burden on sensitive populations, including environmental justice communities, in the North Central Coast Air Basin. Overall, because there are no specific development projects identified or approved under the proposed 2040 General Plan and the location and exact nature of future development projects are unknown, determining health risk at this time is considered speculative pursuant to Section 15145 of the CEQA Guidelines. Health risk impacts from development of industrial and commercial land uses are considered a significant and unavoidable project and cumulative impact. However, the identification of this program-level impact does not preclude the finding of less-than-significant impacts for subsequent individual projects that meet applicable thresholds of significance.	
Impact AIR-3b: Construction activities associated with cotential future development could expose nearby air quality sensitive receptors to substantial concentrations of toxic air contaminants during construction.	Significant	 Natural Resource and Conservation (NRC) *Policy NRC-3.6: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities. (new) 	Significant and Unavoidable

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		*Policy NRC-3.14: Construction Health Risk Assessment. Require project applicants of discretionary	
		projects on sites greater than one acre, within 1,000 feet of sensitive land uses (e.g., residences,	
		schools, day care facilities, and nursing homes, etc.), as measured from the property line of the	
		project, that utilize off-road equipment of 50 horsepower or more, and that occur for more than 12	
		months of active construction (i.e., exclusive of interior renovations) to prepare a construction health	
		risk assessment (HRA) in accordance with policies and procedures of the State Office of Environmental	
		Health Hazard Assessment and Monterey Bay Air Resources District (MBARD). If the construction HRA	
		shows that the incremental cancer risk exceeds 10 in a million, the appropriate noncancer hazard	
		index exceeds 1.0; or the thresholds as determined by the MBARD, require the project applicant to	
		identify and demonstrate measures, such as those listed in the General Plan Environmental Impact	
		Report, that can reduce potential cancer and noncancer risks to an acceptable level. (new)	
		Implementation of the proposed project would occur over a period of 15 years or longer. Construction	
		activities associated with potential future development over the buildout horizon of the proposed 2040	
		General Plan could expose air quality sensitive receptors to short-term construction emissions.	
		Implementation of proposed 2040 General Plan *Policy NRC-3.14, Construction Health Risk Assessment,	
		would mitigate impacts by requiring subsequent project-specific evaluation of qualifying future	
		development projects to assess potential impacts and mitigate those impacts to acceptable levels.	
		Proposed *Policy NRC-3.14 would require new sources of air pollution that will generate new air quality	
		impacts or expose to harmful emissions of toxic air pollutants to prepare a construction Health Risk	
		Assessment in alignment with the State Office of Environmental Health Hazard Assessment and	
		Monterey Bay Air Resource District's CEQA Air Quality Guidelines. The construction Health Risk	
		Assessment shall be submitted to the City of Hollister for review and approval and shall identify project-	
		specific mitigation measures to reduce air pollutant emissions during construction activities such as the	
		use of construction equipment with United States Environmental Protection Agency Tier 4-rated (or	
		higher) engines. Implementation of proposed *Policy NRC-3.6, Technical Assessments, in addition to	
		applicable regulatory measures, would reduce criteria air pollutant emissions from construction-related	
		activities to the extent feasible and may result in reducing construction-related regional air quality	
		impacts of subsequent individual projects to a less-than-significant level. However, due to the	
		programmatic nature of the proposed project, construction time frames and equipment for individual	
		site-specific projects are not available and there is a potential for multiple developments to be	
		constructed at any one time, resulting in significant construction-related emissions. Therefore, despite	
		adherence to proposed *Policy NRC-3.6, due to the programmatic nature of the proposed project, no	
		additional mitigation measures or mitigating policies are available, and this impact would remain	
		significant and unavoidable. The identification of this program-level impact does not preclude the finding	
		of less-than-significant impacts for subsequent individual projects that meet applicable thresholds of	
		significance.	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact Impact AIR-4: Operation of new industrial land uses accommodated under the proposed 2040 General Plan has the potential to create objectionable odors that could affect a substantial number of people.	Significance without Mitigation Significant	General Plan Policies/Actions and CEQA-Required Mitigation Natural Resource and Conservation (NRC) *Policy NRC-3.16: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities. (new) Implementation of proposed 2040 General Plan *Policy NRC-3.16, Odor Management Plan, would ensure that sources identified by MBARD are mitigated through adherence to an odor control plan and comply with MBARD Rule 402, Nuisances. Therefore, Impact AIR-4 would be mitigated to a less-than-significant level.	Significance with Mitigation Less than significant
Impact AIR-5: The emissions that could occur over the buildout horizon of the proposed 2040 General Plan could generate a substantial increase in emissions that exceeds the Monterey Bay Air Resources District's (MBARD's) significance thresholds and cumulatively contribute to the nonattainment designations and health risk in the North Central Coast Air Basin (NCCAB).	Significant	Natural Resource and Conservation (NRC) * Policy NRC-3.6: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities. (new) * Policy NRC-3.14: Construction Health Risk Assessment. Require project applicants of discretionary projects on sites greater than one acre, within 1,000 feet of sensitive land uses (e.g., residences, schools, day care facilities, and nursing homes, etc.), as measured from the property line of the project, that utilize off-road equipment of 50 horsepower or more, and that occur for more than 12 months of active construction (i.e., exclusive of interior renovations) to prepare a construction health risk assessment (HRA) in accordance with policies and procedures of the State Office of Environmental Health Hazard Assessment and Monterey Bay Air Resources District (MBARD). If the construction HRA shows that the incremental cancer risk exceeds 10 in a million, the appropriate noncancer hazard index exceeds 1.0; or the thresholds as determined by the MBARD, require the project applicant to identify and demonstrate measures, such as those listed in the General Plan Environmental Impact Report, that can reduce potential cancer and noncancer risks to an acceptable level. (new) *Policy NRC-3.15: Operational Health Risk Assessment. Require project applicants of discretionary projects to prepare an operational health risk assessment (HRA) for industrial or ware	Significant and Unavoidable

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		uses and commercial land uses that would generate substantial diesel truck travel (i.e., 100 diesel trucks or 40 or more trucks with diesel-powered transport refrigeration units per day based on the California Air Resources Board recommendations for siting new sensitive land uses) prior to project approval. The operational HRA shall be prepared in accordance with policies and procedures of the State Office of Environmental Health Hazard Assessment and the Monterey Bay Air Resources District (MBARD). If the operational HRA shows that the incremental cancer risk exceeds 10 in a million, the appropriate noncancer hazard index exceeds 1.0; or the thresholds as determined by the MBARD, the City shall require the project applicant to identify and demonstrate measures, such as those listed in the General Plan Environmental Impact Report, that can reduce potential cancer and noncancer risks to an acceptable level. (new) Criteria air pollutant emissions generated by land uses of the proposed 2040 General Plan could exceed the MBARD regional thresholds (see Impact Discussions AIR-2 and AIR-3). Air quality impacts identified in the discussion under Impact AIR-2a, AIR-2b, AIR-3a, and AIR-3b constitute the proposed project's contribution to cumulative air quality impacts in the NCCAB. Proposed 2040 General Plan *Policy NRC-3.6, Technical Assessments, *Policy NRC-3.14, Construction Health Risk Assessments, and *Policy NRC-3.15, Operational Health Risk Assessments, identified previously to mitigate impacts by reducing project-related emissions, would reduce impacts to the extent feasible. Due to the programmatic nature of the project, no additional mitigation measures are available. Air pollutant emissions associated with the project would result in a cumulatively considerable contribution to air quality impacts and remain significant and unavoidable at the program level. The identification of this program-level cumulative impact does not preclude the finding of less-than-significant cumulative impacts for subsequent project	
BIOLOGICAL RESOURCES (BIO)			
Impact BIO-1: Impacts to special-status species or the inadvertent loss of bird nests in active use, which would conflict with the federal Migratory Bird Treaty Act and California Fish and Game Code, could occur as a result of implementation of the proposed project.	Significant	 Natural Resource and Conservation (NRC) *Policy NRC-1.4: Specialized Surveys for Special-Status Species and Sensitive Natural Communities. Require that sites with suitable natural habitat, including creek corridors through urbanized areas, be surveyed for special-status species and sensitive natural communities prior to development approval as part of the environmental review process. Such surveys shall be conducted by a qualified biologist and occur prior to development-related vegetation removal. All surveys shall take place during appropriate seasons to determine presence or absence, including nesting or breeding occurrences, with a determination on whether the project site contains suitable habitat for such species and sensitive natural community types. These results would inform the site assessment and environmental review process for proposed developments and other activities that could adversely affect special-status species. (Policy NRC1.7) 	Less than significant
		 *Policy NRC-1.5: Biological Site Assessment. Require a biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, 	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		sensitive natural communities, or regulated wetlands and waters. The assessment shall be prepared prior to project approval and conducted by a qualified biologist to determine the presence or absence of any sensitive resources that could be affected by proposed development, shall provide an assessment of the potential impacts, and shall define measures for protecting the resource and surrounding buffer habitat, in compliance with City policy and state and federal laws. An assessment shall not be necessary for locations where past and existing development have eliminated natural habitat and the potential for presence of sensitive biological resources and regulated waters. (new)	
		 *Policy NRC-1.6: Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas. Require that potential significant impacts on special-status species, occurrences of sensitive natural communities, or regulated wetlands and waters be minimized through adjustments and controls on the design, construction, and operations of a proposed project prior to project approval. Where impacts to these sensitive biological habitat areas are unavoidable, appropriate compensatory mitigation shall be required by the City. Such compensatory mitigation shall be developed and implemented in accordance with City policy and any relevant state and federal regulations. These may include on-site set asides, off-site acquisitions (conservation easements, deed restrictions, etc.), and specific restoration efforts that benefit the special-status species and sensitive habitat areas. (new) *Policy NRC-1.7: Preconstruction Surveys for the San Joaquin Kit Fox. Require preconstruction surveys for the San Joaquin kit fox prior to project approval, in accordance with the U.S. Fish and Wildlife Service Guidelines for Preconstruction Surveys for the endangered San Joaquin Kit Fox, for new developments in the County-designated kit fox habitat area. Development in the habitat area boundaries shall be assessed an impact fee by the County for every home or acre developed. (new) 	
		*Policy NRC-1.8: California Red-Legged Frog and California Tiger Salamander Site Assessments. Require site assessments by a qualified biologist to evaluate the potential for proposed projects in identified Critical Habitat areas for the California red-legged frog and/or California tiger salamander to have a negative effect on these species. Such assessments shall be prepared prior to project approval and identify any high-quality habitat for these species and shall be peer reviewed by a second qualified biologist. Protocol surveys may be warranted to confirm presence or absence of these species based on the results of the habitat assessment. Development in areas with identified high-quality occupied habitat shall be avoided. High-quality habit includes sites known to be occupied by the species, breeding habitat, large areas of suitable habitat, and the absence of nearby development. (new)	
		*Policy NRC-1.9: Surveys and Mitigation for Burrowing Owls. Require project applicants with proposed projects on grazing or fallow agricultural land to conduct a survey for burrowing owls in accordance with the latest guidelines of the California Department of Fish and Wildlife prior to project approval. Project applicants in the Fairview Road/Santa Ana Road area shall be required to develop and implement a mitigation plan to avoid or otherwise compensate for any disturbance to the burrowing	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		owl colony in that area. This plan shall be developed in coordination with the California Department of	
		Fish and Wildlife. (Implementation Measure NRC.G & NRC.I)	
		*Policy NRC-1.10: Preconstruction Surveys for Nesting Birds. Require preconstruction surveys for nesting native birds, to be conducted prior to site disturbance by a qualified biologist, for those projects that would affect on-site oaks or orchards, or which would involve vegetation removal and construction during the nesting season (February 1 to August 31). The City shall allow no construction activities that would result in the disturbance of an active native bird nest (including tree removal) to proceed until after it has been determined by a qualified biologist that the nest has been abandoned. (Implementation Measure NRC.U)	
		*Policy NRC-1.13: Wetland Preservation. Require appropriate public and private wetlands preservation, restoration, and/or rehabilitation through compensatory mitigation in the development process for unavoidable impacts. Continue the City's practice of requiring mitigation for projects that would affect wetlands in conjunction with requirements of state and federal agencies. (Implementation Measure NRC.V and Policy NRC1.5)	
		*Policy NRC-1.14: Wetlands Delineation. Require a delineation of jurisdictional waters by a qualified wetland specialist at the outset of the project planning stage of any proposed development that may contain wetlands or other regulated waters. This delineation shall be verified and approved by the U.S. Army Corps of Engineers or the Regional Water Quality Control Board where federally regulated waters are absent prior to project approval. (Implementation Measure NRC.X)	
		The proposed 2040 General Plan policies and actions would mitigate impacts to special-status species by requiring that detailed surveys and assessments be completed as part of future project approval and/or	
		environmental review, when applicable, to identify occurrences of special-status species and minimize	
		adverse impacts on any species identified as an endangered, threatened, candidate, sensitive, or special	
		status species and their habitat. Where natural habitat remains that could support special-status species, wetlands, and other sensitive resources, further detailed studies and assessment would be performed to	
		verify presence or absence. Specifically, proposed 2040 General Plan *Policy NRC-1.4, Specialized Surveys	
		for Special-Status Species and Sensitive Natural Communities, requires surveys and project-specific	
		mitigation for sites known to support special-status species; *Policy NRC-1.5, <i>Biological Site Assessment</i> ,	
		requires the preparation of biological resource assessment for proposed development on sites with	
		natural habitat conditions that may support special-status species, sensitive natural communities, or	
		regulated wetlands and waters; *Policy NRC-1.6, Mitigation of Potential Impacts on Special-Status Species	
		and Sensitive Habitat Areas, requires that potential significant impacts on special-status species,	
		occurrences of sensitive natural communities, or regulated wetlands and waters be minimized through	
		adjustments and controls on the design, construction, and operations of a proposed project; *Policy	
		NRC-1.7, Preconstruction Surveys for the San Joaquin Kit Fox, *Policy NRC-1.8, California Red-Legged Frog and California Tiger Salamander Site Assessments, *Policy NRC-1.9, Surveys and Mitigation for Burrowing	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		Owls, *Policy NRC-1.10, Preconstruction Surveys for Nesting Birds, all require surveys and project-specific mitigation; and *Policy NRC-1.13, Wetland Preservation, and *Policy NRC-1.14, Wetlands Delineation, require the protection of wetlands through surveys and project-specific mitigation measures. Additionally, future development on parcels with a proposed Specific Plan land use designation would be subject to additional site-specific policies to guide development and protect sensitive natural communities in these areas.	
		Furthermore, the location and nature of future development considered would be guided by the proposed 2040 General Plan and the Hollister Municipal Code. Future development would continue to be reviewed through the City's entitlement process and CEQA review, where applicable, to ensure consistency with local, state, and federal regulations and proposed 2040 General Plan goals, policies, and actions intended to protect sensitive biological resources. Therefore, potential impacts on special-status species would be <i>less than significant</i> .	
Impact BIO-2: Impacts to	Significant	Natural Resource and Conservation (NRC)	Less than
riparian areas, drainages, and sensitive natural communities could occur from potential future development under the proposed 2040 General Plan where natural habitat remains.		*Policy NRC-1.4: Specialized Surveys for Special-Status Species and Sensitive Natural Communities. Require that sites with suitable natural habitat, including creek corridors through urbanized areas, be surveyed for special-status species and sensitive natural communities prior to development approval as part of the environmental review process. Such surveys shall be conducted by a qualified biologist and occur prior to development-related vegetation removal. All surveys shall take place during appropriate seasons to determine presence or absence, including nesting or breeding occurrences, with a determination on whether the project site contains suitable habitat for such species and sensitive natural community types. These results would inform the site assessment and environmental review process for proposed developments and other activities that could adversely affect special-status species. (Policy NRC1.7)	significant
		 *Policy NRC-1.5: Biological Site Assessment. Require a biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, sensitive natural communities, or regulated wetlands and waters. The assessment shall be prepared prior to project approval and conducted by a qualified biologist to determine the presence or absence of any sensitive resources that could be affected by proposed development, shall provide an assessment of the potential impacts, and shall define measures for protecting the resource and surrounding buffer habitat, in compliance with City policy and state and federal laws. An assessment shall not be necessary for locations where past and existing development have eliminated natural habitat and the potential for presence of sensitive biological resources and regulated waters. (new) *Policy NRC-1.6: Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas. 	
		Require that potential significant impacts on special-status species, occurrences of sensitive natural communities, or regulated wetlands and waters be minimized through adjustments and controls on	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
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	- · · · · · · · · · · · · · · · · · · ·	
	Implementation of the proposed 2040 General Plan goals, policies, and actions listed would serve to	
	ensure that occurrences of sensitive natural communities are identified, avoided, or adequately	
	Status Species and Sensitive Natural Communities, *Policy NRC-1.5, Biological Site Assessment, and	
	*Policy NRC-1.6, Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas,	
	would mitigate impacts through site surveys and project-specific mitigation measures. Additionally,	
	future development within the Sphere of Influence on parcels with a proposed Specific Plan land use	
	designation would be subject to additional site-specific policies to guide development and protect	
	sensitive natural communities in these areas. Therefore, potential impacts on sensitive natural	
	communities would be <i>less than significant</i> .	
Significant	Natural Resource and Conservation (NRC)	Less than
	 *Policy NRC-1.5: Biological Site Assessment. Require a biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, sensitive natural communities, or regulated wetlands and waters. The assessment shall be prepared prior to project approval and conducted by a qualified biologist to determine the presence or absence of any sensitive resources that could be affected by proposed development, shall provide an assessment of the potential impacts, and shall define measures for protecting the resource and surrounding buffer habitat, in compliance with City policy and state and federal laws. An assessment shall not be necessary for locations where past and existing development have eliminated natural habitat and the potential for presence of sensitive biological resources and regulated waters. (new) *Policy NRC-1.6: Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas. Require that potential significant impacts on special-status species, occurrences of sensitive natural communities, or regulated wetlands and waters be minimized through adjustments and controls on the design, construction, and operations of a proposed project prior to project approval. Where impacts to these sensitive biological habitat areas are unavoidable, appropriate compensatory mitigation shall be developed and 	significant
	without Mitigation	without Mitigation CEQA-Required Mitigation the design, construction, and operations of a proposed project prior to project approval. Where impacts to these sensitive biological habitat areas are unavoidable, appropriate compensatory mitigation shall be required by the City. Such compensatory mitigation shall be developed and implemented in accordance with City policy and any relevant state and federal regulations. These may include on-site set asides, off-site acquisitions (conservation easements, deed restrictions, etc.), and specific restoration efforts that benefit the special-status species and sensitive habitat areas. (new) Implementation of the proposed 2040 General Plan goals, policies, and actions listed would serve to ensure that occurrences of sensitive natural communities are identified, avoided, or adequately mitigated. Specifically, proposed 2040 General Plan *Policy NRC-1.4, Specialized Surveys for Special-Status Species and Sensitive Natural Communities, *Policy NRC-1.5, Biological Site Assessment, and *Policy NRC-1.6, Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas, would mitigate impacts through site surveys and project-specific mitigation measures. Additionally, future development within the Sphere of Influence on parcels with a proposed Specific Plan land use designation would be subject to additional site-specific policies to guide development and protect sensitive natural communities in these areas. Therefore, potential impacts on sensitive natural communities would be less than significant. Significant *Policy NRC-1.5: Biological Site Assessment. Require a biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, sensitive natural communities, or regulated wetlands and waters. The assessment shall be prepared prior to project approval and conducted by a qualified biologist to determine the presence or absence of any sensitive resources that could be affected by propos

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		*Policy NRC-1.13: Wetland Preservation. Require appropriate public and private wetlands preservation, restoration, and/or rehabilitation through compensatory mitigation in the development process for unavoidable impacts. Continue the City's practice of requiring mitigation for projects that would affect wetlands in conjunction with requirements of state and federal agencies. (Implementation Measure NRC.V and Policy NRC1.5)	
		*Policy NRC-1.14: Wetlands Delineation. Require a delineation of jurisdictional waters by a qualified wetland specialist at the outset of the project planning stage of any proposed development that may contain wetlands or other regulated waters. This delineation shall be verified and approved by the U.S. Army Corps of Engineers or the Regional Water Quality Control Board where federally regulated waters are absent prior to project approval. (Implementation Measure NRC.X)	
		The proposed 2040 General Plan goals, policies, and actions would serve to ensure that wetlands and regulated waters are identified, avoided, or adequately mitigated. Specifically, proposed 2040 General Plan *Policy NRC-1.5, <i>Biological Site Assessment</i> , requires the preparation of biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, sensitive natural communities, or regulated wetlands and waters; *Policy NRC-1.6, <i>Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas</i> , requires that potential significant impacts on special-status species, occurrences of sensitive natural communities, or regulated wetlands and waters be minimized through adjustments and controls on the design, construction, and operations of a proposed project; and *Policy NRC-1.13, <i>Wetland Preservation</i> , and *Policy NRC-1.14, <i>Wetlands Delineation</i> , require the protection of wetlands through surveys and project-specific mitigation measures. Additionally, future development within the Sphere of Influence on parcels with a proposed Specific Plan Area land use designation would be subject to additional site-specific policies to guide development in these areas. Therefore, potential impacts on wetlands and regulated waters would be <i>less than significant</i> .	
mpact CUL-1: Impacts to	Significant	Land Use (LU)	Less than
known or yet to be classified historic buildings or structures could occur from potential future development under the proposed 2040 General Plan.	Jignineant	*Policy LU-19.1: Historic Structure Preservation, Renovation, and Rehabilitation. Require the preservation, renovation and rehabilitation of historic structures that conform to the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Structures and the California Historical Building Code and require project applicants to demonstrate compliance with these standards when proposing new or redevelopment that could affect historic structures in Hollister. (new)	significant
		*Policy LU-19.5: Historic Structure Alteration. Prior to approving alteration (including demolition) of historically significant buildings, require the evaluation of alternatives, including structural preservation, relocation or other mitigation, and demonstrate that financing has been secured for	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significanc with Mitigatior
·		replacement use. Demolition of historically significant buildings shall only be considered after all other	
		options have been thoroughly reviewed and exhausted. (new)	
		Implementation of the proposed 2040 General Plan goals, policies, and actions would ensure that new	
		development and exterior remodels are compatible with cultural and historic resources; that landmarks	
		and historic treasures would be preserved, enhanced, and rehabilitated; and that cultural and historic	
		resources in the EIR Study Area would be protected and restored. Specifically, proposed *Policy LU-19.1,	
		Historic Structure Preservation, Renovation, and Rehabilitation, would mitigate potential impacts by	
		requiring the City to promote preservation, renovation and rehabilitation of historic structures that	
		conform to the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating	
		Historic Structures and the California Historical Building Code and require project applicants to	
		demonstrate compliance with these standards when proposing new or redevelopment that could affect	
		historic structures in Hollister, and proposed *Policy LU-19.5, Historic Structure Alteration, would require	
		that prior to approving alteration (including demolition) of historically significant buildings, the City shall	
		require the evaluation of alternatives, including structural preservation, relocation or other mitigation,	
		and demonstrate that financing has been secured for replacement use. Demolition of historically	
		significant buildings shall only be considered after all other options have been thoroughly reviewed and	
		exhausted. Additionally, implementation of the proposed 2040 General Plan would require the formation	
		of a historic resources commission whose function would be to evaluate the proposed demolition or	
		alteration of historic buildings or cultural resources to minimize development impact.	
		Furthermore, Hollister Municipal Code (HMC) Section 15.04.050 adopts the California State Historic	
		Building Code, which provides regulations for permitting repairs, alterations, and additions necessary for	
		the preservation, rehabilitation, relocation, related construction, change of use, or continued use of a	
		qualified historical building or structure. Section 15.16.060 of the HMC outlines the responsibilities of the	
		Historic Resources Commission, including establishing criteria to conduct a comprehensive survey in	
		conformance with federal and state survey standards and guidelines of historic resources; maintaining a	
		local register of historic resources; and reviewing and commenting on the conduct of land use, housing	
		and redevelopment, municipal improvement, and other types of planning and programs as they relate to	
		the survey results and historic resources. Additionally, any permits for work for or on a designated	
		historic resource are to be reviewed and approved by the commission staff, as outlined in HMC Section	
		15.16.090. HMC Section 17.16.030 establishes the procedure in the event of discovery of a historic	
		resource during construction. Construction activities are to cease, and the City's Planning Department is	
		to be notified so that a qualified historian may record the extent and location of discovered materials.	
		Additionally, the City's Downtown Design Guidelines contain design guidelines for new development	
		projects as well as downtown projects that involve renovating or modifying historic buildings (as	
		determined by the National Register or local equivalent). These guidelines also apply to property owners	
		who wish to maintain the historical integrity of a building. The Downtown Design Guidelines include	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
	_	standards for renovating or modifying historic buildings and addresses roofs, building façades, projecting façade elements, landscaping, and mechanical equipment. The Downtown Design Guidelines are to be used in conjunction with the guidelines for the appropriate building types (i.e., main street commercial building, apartment flat building, townhouse building, or detached house building) and other resources, such as the Secretary of the Interior's standards.	
		Finally, CEQA would require that future potential projects permitted under the proposed 2040 General Plan with the potential to significantly impact historical resources be subject to project-level CEQA review wherein the future potential project's potential to affect the significance of a surrounding historical resource would be evaluated and mitigated to the extent feasible. The requirement for subsequent CEQA review, pursuant to state law, would minimize the potential for new development to indirectly affect the significance of existing historical resources to the maximum extent practicable.	
		Potential impacts from future development on historical resources could lead to (1) demolition, which by definition results in the material impairment of a resource's ability to convey its significance; (2) inappropriate modification, which may use incompatible materials, designs, or construction techniques in a manner that alters character-defining features; and (3) inappropriate new construction, which could introduce incompatible new buildings that clash with an established architectural context. While any of these scenarios, especially demolition and alteration, have the potential to change the historic fabric or setting of an architectural resource such that the resource's ability to convey its significance may be materially impaired, adherence to the proposed 2040 General Plan goals, policies, and actions, specifically, proposed *Policy LU-19.1, Historic Structure Preservation, Renovation, and Rehabilitation, and proposed *Policy LU-19.5, Historic Structure Alteration, and HMC regulations identified, and compliance with federal and state laws as described in Section 4.5.1.1, Regulatory Framework, would ensure future development would not be detrimental or injurious to property or improvements in the vicinity and impacts would be less than significant.	
Impact CUL-2: Impacts to known and unknown archeological resources could occur from potential future development under the proposed 2040 General Plan.	Significant	Natural Resource and Conservation (NRC) *Policy NRC-2.3: Protection and Preservation of Archaeological Resources. Require project applicants to comply with state and federal standards to evaluate and mitigate impacts to tribal resources prior to project approval. Continue to require that project areas found to contain significant archaeological resources be examined by a qualified consulting archaeologist with recommendations for protection and preservation. (new) Implementation of the proposed 2040 General Plan goals, policies, and actions would ensure that new development in the EIR Study Area reduces potential impacts to archaeological resources. Specifically, proposed *Policy NRC-2.3, Protection and Preservation of Archaeological Resources, would mitigate impacts from potential future development by requiring future project applicants to comply with state	Less than significant

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
Environmental impace	WILLEGUE	that project areas found to contain significant archaeological resources be examined by a qualified consulting archaeologist with recommendations for protection and preservation. Additionally, the City plans to actively encourage infill development through the implementation of the proposed 2040 General Plan to focus new residential and job-generating uses in the downtown and on residential and mixed-use infill sites where development already occurs and is in close proximity to existing infrastructure and services. The City does not support new urban development outside the proposed Sphere of Influence (SOI) and will work with the County to focus future development in already urbanized areas, thereby reducing the potential for unearthing archaeological resources on undeveloped lands. Specifically, proposed Policy LU-1.1, Infill Development, requires the City to maintain a well-defined compact urban form that prioritizes infill development over the annexation of properties, thus reducing potential impacts to development in undisturbed lands which are more likely to contain unknown archaeological resources. Where development is considered outside of the SOI, future development with a proposed Specific Plan land use designation would be subject to additional site-specific policies to guide development and protect potential archeological resources in these areas. As demonstrated, the proposed General Plan goals, policies, and actions encourage infill development, adaptive reuse of structures, development on underutilized land, and the protection of open spaces, and specifically proposed *Policy NRC-2.3 requires the City to evaluate and mitigate project-specific impacts to archeological resources, which would reduce the potential for disturbing archaeological deposits since ground-disturbing activities have already taken place in developed areas.	Micigation
		As further shown in Impact Discussion CUL-4, the proposed 2040 General Plan also promotes the registration of historic sites in the National and California Register and requires applicants of major development projects to consult with Native American representatives regarding cultural resources to identify locations of importance to Native Americans, including archaeological sites and traditional cultural properties.	
		Compliance with existing federal, state, and local laws and regulations, and the proposed 2040 General Plan goals, policies, and actions listed previously, would protect recorded and unrecorded archaeological deposits in the greater EIR Study Area by providing for the early detection of potential conflicts between development and resource protection, and by preventing or minimizing the material impairment of the ability of archaeological deposits to convey their significance through excavation or preservation would ensure that potential impacts from implementation of the proposed 2040 General Plan would be <i>less than significant</i> .	
pact CUL-4: Impacts to tribal ltural resources could occur m potential future	Significant	Natural Resource and Conservation (NRC) * *Policy NRC-2.3: Protection and Preservation of Archaeological Resources. Require project applicants to comply with state and federal standards to evaluate and mitigate impacts to tribal resources prior to project approval. Continue to require that project areas found to contain significant archaeological	Less than significan

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
development under the		resources be examined by a qualified consulting archaeologist with recommendations for protection	
proposed 2040 General Plan.		and preservation. (new)	
		*Policy NRC-2.4: Tribal Coordination During Project Construction. Require the developer of a proposed project that could impact a tribal cultural resource to contact an appropriate tribal representative to train construction workers on appropriate avoidance and minimization measures, requirements for confidentiality and culturally appropriate treatment, other applicable regulations, and consequences of violating State laws and regulations prior to construction. (new)	
		*Policy NRC-2.5: Preconstruction Investigations. Require project applicants to prepare preconstruction investigations of potential tribal cultural resources and on-site mitigation for all developments prior to the issuance of building permits. (new)	
		Implementation of the proposed 2040 General Plan goals, policies, and actions would ensure that new development in the EIR Study Area reduces potential impacts to tribal cultural resources (TCRs). Specifically, proposed 2040 General Plan *Policy NRC-2.3, Protection and Preservation of Archaeological Resources, would mitigate impacts from potential future development by requiring future project	
		applicants to comply with state and federal standards to evaluate and mitigate impacts to archeological resources; *Policy NRC-2.4, <i>Tribal Coordination During Project Construction</i> , would mitigate impacts by	
		requiring the developer of a proposed project that could impact a TCR to contact an appropriate tribal	
		representative to train construction workers on appropriate avoidance and minimization measures, requirements for confidentiality and culturally appropriate treatment, other applicable regulations, and	
		consequences of violating State laws and regulations; and *Policy NRC-2.5, Preconstruction	
		Investigations, would mitigate impacts by requiring project applicants to prepare preconstruction	
		investigations of potential TCRs and on-site mitigation for all developments. Implementation of these mitigating policies and compliance with existing federal, state, and local laws and regulations, and the	
		proposed 2040 General Plan goals, policies, and actions listed here and under Impact Discussion CUL-2	
		would protect unrecorded TCRs in the EIR Study Area by providing for the early detection of potential	
		conflicts between development and resource protection, and by preventing or minimizing the material	
		impairment of the ability of archaeological deposits to convey their significance through excavation or	
		preservation. Therefore, the proposed 2040 General Plan would result in a <i>less-than-significant</i> impact on TCRs.	
GEOLOGY AND SOILS (GEO)			
Impact GEO-1: Impacts from	Significant	Health and Safety (HS)	Less than
ootential future development under the proposed 2040 General Plan where there are		*Policy HS-1.1: Location of Future Development. Permit development only in areas where potential danger to the health, safety, and welfare of the community can be adequately mitigated. This includes prohibiting development that would be subject to severe flood damage or geological hazard because	significant
known geological hazards		of its location and/or design and that cannot be mitigated to safe levels.	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
could occur over the buildout horizon of the proposed		Development shall also be prohibited where emergency services, including fire protection, cannot be provided. (Policy HS1.1)	
project.		*Policy HS-1.2: Safety Considerations in Development Review. Require project applicants to prepare appropriate studies to assess identified hazards and ensure that impacts are adequately mitigated prior to project approval. (Policy HS1.2)	
		*Policy HS-3.2: Geotechnical and Geologic Review. Require all geologic hazards to be adequately addressed and mitigated prior to the issuance of certificate of occupancy through project development. Development proposed within areas of potential geological hazards shall not be endangered by, nor contribute to, the hazardous conditions on the site or on adjoining properties. (Policy HS1.5)	
		*Policy HS-3.3: Engineering Tests for Geologic Conditions. Require engineering tests prior to issuance of building permits for those development projects that may be exposed to impacts associated with expansive soils, so that building foundation footings, utility lines, roadways, and sidewalks can be designed to accept the estimated degree of soil contraction, expansion, and settlement, according to the standards of the Uniform Building Code. (Policy HS1.6)	
		Implementation of the goals, policies, and actions of the proposed 2040 General Plan would reduce potential impacts from development in geologically hazardous areas. Specifically, proposed 2040 General Plan *Policy HS-1.1, Location of Future Development, would mitigate impacts by permitting development only in areas where potential danger to the health, safety, and welfare of the community can be adequately mitigated. This includes prohibiting development that would be subject to severe flood damage or geological hazard due to its location and/or design and that cannot be mitigated to safe	
		levels; *Policy HS-1.2, Safety Considerations in Development Review, would mitigate impacts by requiring require project applicants to prepare appropriate studies to assess identified hazards and ensure that impacts are adequately mitigated prior to project approval; *Policy HS-3.2, Geotechnical and Geologic Review, would mitigate impacts by requiring that all geologic hazards be adequately addressed and	
		mitigated through project development. Development proposed within areas of potential geological hazards shall not be endangered by, nor contribute to, the hazardous conditions on the site or on adjoining properties, and proposed *Policy HS-3.3, Engineering Tests for Geologic Conditions, would	
		mitigate impacts by requiring engineering tests for those development projects that may be exposed to impacts associated with expansive soils, so that building foundation footings, utility lines, roadways, and sidewalks can be designed to accept the estimated degree of soil contraction, expansion and settlement, according to the standards of the Uniform Building Code. Implementation of these goals, policies, and	
		actions, and specifically *Policy HS-1.1, *Policy HS-1.2, *Policy HS-3.2, and *Policy HS-3.3 of the proposed 2040 General Plan, as well as compliance with state, regional, and local regulations pertaining to structural safety regarding fault rupture, ground shaking, liquefaction, and landslides, would ensure that	
		potential future development that results from implementation of the proposed 2040 General Plan	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation would not directly or indirectly cause substantial adverse effects, including the risk of loss, injury, or	Significance with Mitigation
		death involving rupture of a known earthquake fault, strong seismic ground shaking, seismic-related ground failure, or landslides. Therefore, impacts would be <i>less than significant</i> .	
NOISE (NOI)			
Impact NOI-1.1: Construction activities associated with potential future development under the proposed 2040 General Plan could expose sensitive receptors in close proximity to a construction site to excessive noise from construction equipment.	Significant	 Health and Safety (HS) *Action HS-8.1: Review New Development for Potential Noise Impacts. Require review of all development proposals prior to project approval to verify that the proposed development would not increase noise beyond the City's established thresholds and that it would not generate noise that would be incompatible with existing uses in the vicinity of the proposed development. (Implementation Measure HS.T) 	Significant and Unavoidable
		*Action HS-8.6: Periodic Updates to Noise Ordinance. Require the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan and to develop a procedure for handling noise complaints. (Implementation Measure HS.O)	
		*Action HS-8.8: Noise and Vibration Thresholds. Require adoption of the noise and vibration thresholds applied in the General Plan Environmental Impact Report into the Noise Ordinance. For noise thresholds, this shall include the Federal Transit Administration's (FTA) criteria for acceptable levels of construction noise as well as Construction Equipment Noise Emission Levels based on a distance of 50 feet between the equipment and noise receptor. For vibration thresholds, this shall include FTA criteria for acceptable levels of groundborne vibration during operation of commercial or industrial uses and groundborne vibration for various types of construction equipment. If vibration levels exceed the FTA limits for construction, alternative methods/equipment shall be used. (new)	
		 *Action HS-8.9: Construction Best Management Practices. Require the adoption of the construction best management practices outlined in the General Plan Environmental Impact Report to be incorporated into the Noise Ordinance to minimize construction noise to the extent feasible. (new) In most cases, construction of individual developments associated with implementation of the proposed 2040 General Plan would temporarily increase the ambient noise environment in the vicinity of each individual project, potentially affecting existing and future nearby sensitive uses. The policies and actions of the proposed 2040 General Plan would minimize the effects of construction noise. Specifically, implementation of the proposed *Action HS-8.8, Noise and Vibration Thresholds, and proposed *Action HS-8.9, Construction Best Management Practices, would mitigate noise impacts by requiring the City to adopt noise and vibration thresholds based on the Federal Transit Authority criteria for acceptable levels of construction noise applied in this analysis (i.e., 80 dB(A) Leq(8hr), the Construction Equipment Noise Emission Levels based on a distance of 50 feet between the equipment and noise receptor, and the construction best management practices outlined above. As part of the project approval process, future 	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	with Mitigation
J	project applicants would be required to comply with these new standards in the Hollister Municipal Code pursuant to proposed *Action HS-8.6, <i>Periodic Updates to Noise Ordinance</i> , which requires the City to revise the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan. Proposed Policy HS-8.3, <i>Construction Noise</i> , is required to regulate construction activity to reduce noise as established in the Hollister Noise Ordinance, which prohibits excessive or unusually loud noises and vibrations from any and all sources in the community. Furthermore, proposed *Action HS-8.1, <i>Review New Development for Potential Noise Impacts</i> , requires the City to review all development proposals to verify that the proposed development would not significantly increase noise beyond the City's established thresholds. However, because construction activities associated with any individual development may occur near noise-sensitive receptors and because—depending on the project type, equipment list, time of day, phasing and overall construction durations—noise disturbances may occur for prolonged periods of time, during the more sensitive nighttime hours, or may exceed 80 dB(A) Leq(8hr) even with future project-level mitigation, construction noise impacts associated with implementation of the proposed project are considered <i>significant and unavoidable</i> . Due to the programmatic nature of this EIR, project-level conclusions of construction noise would be speculative; however, the identification of this program-level impact does not preclude the finding of less-than-significant impacts for subsequent	J
Significant	 Health and Safety (HS) *Policy HS-8.1: Protect Noise Sensitive Areas from Unacceptable Traffic Noise Levels. Protect the noise environment in existing residential areas by requiring mitigation measures be identified prior to project approval for the operational phase of projects under the following circumstances: (a) the project would cause the day-night average sound level (Ldn) to increase 5 dB(A) where ambient noise is below 60 dB(A); (b) the project would cause the Ldn to increase 3 dB(A) where ambient noise is between 60 dB(A) and 70 dB(A); or (c) the project would cause the Ldn to increase 1.5 dB(A) where ambient noise is 70 dB(A) or greater. (Policy HS3.1) 	Significant and Unavoidable
	 *Action HS-8.1: Review New Development for Potential Noise Impacts. Require review all development proposals prior to project approval to verify that the proposed development would not increase noise beyond the City's established thresholds and that it would not generate noise that would be incompatible with existing uses in the vicinity of the proposed development. (Implementation Measure HS.T) *Action HS-8.6: Periodic Updates to Noise Ordinance. Require the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan and to develop a procedure for handling noise complaints. (Implementation Measure HS.O) Implementation of proposed 2040 General Plan *Policy HS-8.1, Protect Noise Sensitive Areas from 	
	Significant	revise the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan. Proposed Policy HS-8.3, Construction Noise, is required to regulate construction activity to reduce noise as established in the Hollister Noise Ordinance, which prohibits excessive or unusually loud noises and vibrations from any and all sources in the community. Furthermore, proposed *Action HS-8.1, Review New Development for Potential Noise Impacts, requires the City to review all development proposals to verify that the proposed development would not significantly increase noise beyond the City's established thresholds. However, because construction activities associated with any individual development may occur near noise-sensitive receptors and because—depending on the project type, equipment list, time of day, phasing and overall construction durations—noise disturbances may occur for prolonged periods of time, during the more sensitive nighttime hours, or may exceed 80 dB(A) Leq(shr) even with future project-level mitigation, construction noise impacts associated with implementation of the proposed project are considered significant and unavoidable. Due to the programmatic nature of this EIR, project-level conclusions of construction noise would be speculative; however, the identification of this program-level impact does not preclude the finding of less-than-significant impacts for subsequent projects analyzed at the project level that do not exceed the noise thresholds. Significant Health and Safety (HS) * *Policy HS-8.1: Protect Noise Sensitive Areas from Unacceptable Traffic Noise Levels. Protect the noise environment in existing residential areas by requiring mitigation measures be identified prior to project approval for the operational phase of projects under the following circumstances: (a) the project would cause the Lan to increase 5 dB(A) where ambient noise is below 60 dB(A); (b) the project would cause the Lan to increase 3 dB(A) where ambient noise is 70 dB(A) and 70 dB(A); or (c

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
•		institutions, hospitals, and nursing homes) by requiring the evaluation of mitigation measures for the	
		operational phase of projects that exceed the City's established noise thresholds. As part of the project	
		approval process, future project applicants would be required to comply with these new standards in the	
		Hollister Municipal Code pursuant to proposed *Action HS-8.6, Periodic Updates to Noise Ordinance,	
		which requires the City to revise the Noise Ordinance to incorporate the noise-related policies presented	
		in the Hollister General Plan. Proposed Policy HS-8.5, Site Planning and Design, and proposed Policy HS-	
		8.7, Techniques to Reduce Traffic Noise, would reduce impacts from traffic through site design such as	
		installing earth berms, increasing the distance between the receptor and the noise source, using non-	
		sensitive structures as shields, and the use roadway design. Roadway design could include installing and	
		maintaining noise barriers and/or rubberized or special asphalt paving such as open grade asphalt	
		concrete along roadway segments with significant noise increases that are adjacent to sensitive	
		receptors, and working with the State to address noise impacts from highway traffic. Roadway design	
		could include installing and maintaining noise barriers and/or rubberized or special asphalt paving, such	
		as open grade asphalt concrete, along roadway segments with significant noise increases that are	
		adjacent to sensitive receptors. Notable reductions in tire noise have been achieved via the	
		implementation of special paving materials, such as rubberized asphalt or open-grade asphalt concrete	
		overlays. For example, Caltrans conducted a study of pavement noise along I-80 in Davis, California, and	
		found an average improvement of 6 to 7 dB(A) compared to conventional asphalt overlay with only	
		minimal noise increases over a ten-year period. These quieter pavement types can be used alone or in	
		combination with noise barriers, which are common throughout the city. However, barriers may not be	
		feasible in all cases if they would prevent access to driveways or properties. Further, proposed *Action	
		HS-8.1, Review of New Development for Potential Noise Impacts, requires the City to review all	
		development proposals to verify that the proposed development would not exceed the City's established	
		thresholds and proposed Action HS-8.5, <i>Traffic Noise Mitigation</i> , requires the City to continue to enforce	
		City Ordinances that restrict through truck traffic to approved truck routes only and prohibit the parking	
		and maintenance of trucks in residential districts to reduce traffic noise from trucks. Since project-	
		specific details are unknown and noise barriers and/or quieter pavement technologies may not be	
		feasible or reduce vehicle traffic noise below significance thresholds in all cases, this impact is	
		conservatively considered significant and unavoidable. The identification of this program-level impact	

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⁴ California Department of Transportation, May 13, 2011, *I-80 Davis OGAC Pavement Noise Study: Traffic Noise Levels Associated With Aging Open Grade Asphalt Concrete Overlay.*

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation does not preclude the finding of less-than-significant impacts for subsequent projects analyzed at the	Significance with Mitigation
		project level that do not exceed the noise thresholds.	
Impact NOI-2.1: Construction activities associated with potential future development under the proposed 2040 General Plan could generate excessive short-term vibration	Significant	Health and Safety (HS) *Action HS-8.1: Review New Development for Potential Noise Impacts. Require review of all development proposals prior to project approval to verify that the proposed development would not increase noise beyond the City's established thresholds and that it would not generate noise that would be incompatible with existing uses in the vicinity of the proposed development. (Implementation Measure HS.T)	Less than Significant
levels during project construction.		 *Action HS-8.6: Periodic Updates to Noise Ordinance. Require the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan and to develop a procedure for handling noise complaints. (Implementation Measure HS.O) 	
		*Action HS-8.8: Noise and Vibration Thresholds. Require adoption of the noise and vibration thresholds applied in the General Plan Environmental Impact Report into the Noise Ordinance. For noise thresholds, this shall include the Federal Transit Administration's (FTA) criteria for acceptable levels of construction noise as well as Construction Equipment Noise Emission Levels based on a distance of 50 feet between the equipment and noise receptor.	
		For vibration thresholds, this shall include FTA criteria for acceptable levels of groundborne vibration during operation of commercial or industrial uses and groundborne vibration for various types of construction equipment. If vibration levels exceed the FTA limits for construction, alternative methods/equipment shall be used. (new)	
		Implementation of proposed 2040 General Plan Policy HS-8.3, Construction Noise, requires the City to regulate construction activity to reduce noise as established in the Hollister Noise Ordinance, which prohibits noise sources from excessive or unusually loud noises and vibrations from any and all sources in the community. Proposed *Action HS-8.1, Review New Development for Potential Noise Impacts, requires the City to review all development proposals to verify that the proposed development would not increase noise beyond the City's established thresholds. Proposed *Action HS-8.8, Noise and Vibration Thresholds, requires the City to adopt vibration thresholds based on the Federal Transit Administration (FTA) criteria for acceptable levels of groundborne vibration for various types of construction equipment	
		and should the FTA criteria be exceeded, a list of alternate methods/equipment shall be established, as provided above. This would ensure that construction vibration impacts would remain less than significant because alternate methods/equipment with less or no vibration, such as those shown in Table 4.13-14, <u>Reference Vibration Levels for Construction Equipment</u> , would meet the thresholds. As part of the project approval process, future project applicants would be required to comply with these new standards in the	
		Hollister Municipal Code pursuant to proposed *Action HS-8.6, <i>Periodic Updates to Noise Ordinance,</i> which requires the City to revise the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan. Furthermore, Hollister Municipal Code Section 17.10.040 requires the City	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation to not approve any land use that generates ground vibration perceptible without instruments at any point along or outside the property line of the use, except for motor vehicle operations. Therefore, the	Significance with Mitigation
		temporary program-level construction vibration impacts associated with implementation of the proposed 2040 General Plan are considered <i>less than significant</i> .	
Impact NOI-2-2: Operational activities associated with potential future development under the proposed 2040 General Plan could generate excessive long-term vibration levels.	Significant	 *Action HS-8.8: Noise and Vibration Thresholds. Require adoption of the noise and vibration thresholds applied in the General Plan Environmental Impact Report into the Noise Ordinance. For noise thresholds, this shall include the Federal Transit Administration's (FTA) criteria for acceptable levels of construction noise as well as Construction Equipment Noise Emission Levels based on a distance of 50 feet between the equipment and noise receptor. For vibration thresholds, this shall include FTA criteria for acceptable levels of groundborne vibration during operation of commercial or industrial uses and groundborne vibration for various types of construction equipment. If vibration levels exceed the FTA limits for construction, alternative methods/equipment shall be used. (new) Implementation of proposed 2040 General Plan *Action HS-8.8, Noise and Vibration Thresholds, requires the City to adopt vibration thresholds based on the Federal Transit Administration (FTA) criteria. As described in Section 4.13.2.3, Vibration, the FTA establishes vibration limits from operational activities in order for impacts to be less than significant on a project-by-project basis. For vibration annoyance from operational sources, the FTA recommends the following criteria for frequent enters: 65 VdB for highly sensitive uses with vibration-sensitive equipment (e.g., microscopes in hospitals and research facilities) and 72 VdB for residences. As part of the project approval process, future project applicants would be required to comply with these new standards in the Hollister Municipal Code pursuant to proposed *Action HS-8.6, Periodic Updates to Noise Ordinance, which requires the City to revise the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan. Furthermore, proposed *Action HS-8.1, Review New Development for Potential Noise Impacts, requires the City to review all development proposals to verify that the proposed development would not signif	Less than Significant
Impact NOI-4: Implementation of the proposed 2040 General Plan could contribute to an increase in cumulative	Significant		

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
construction noise and		is below 60 dB(A); (b) the project would cause the L _{dn} to increase 3 dB(A) where ambient noise is	
perational vehicle noise.		between 60 dB(A) and 70 dB(A); or (c) the project would cause the L_{dn} to increase 1.5 dB(A) where ambient noise is 70 dB(A) or greater. (Policy HS3.1)	
		*Action HS-8.1: Review New Development for Potential Noise Impacts. Require review all development proposals prior to project approval to verify that the proposed development would not increase noise beyond the City's established thresholds and that it would not generate noise that would be incompatible with existing uses in the vicinity of the proposed development. (Implementation Measure HS.T)	
		*Action HS-8.6: Periodic Updates to Noise Ordinance. Require the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan and to develop a procedure for handling noise complaints. (Implementation Measure HS.O)	
		*Action HS-8.8: Noise and Vibration Thresholds. Require adoption of the noise and vibration thresholds applied in the General Plan Environmental Impact Report into the Noise Ordinance. For noise thresholds, this shall include the Federal Transit Administration's (FTA) criteria for acceptable levels of construction noise as well as Construction Equipment Noise Emission Levels based on a distance of 50 feet between the equipment and noise receptor. For vibration thresholds, this shall include FTA criteria for acceptable levels of groundborne vibration during operation of commercial or industrial uses and groundborne vibration for various types of construction equipment. If vibration levels exceed the FTA limits for construction, alternative methods/equipment shall be used. (new)	
		*Action HS-8.9: Construction Best Management Practices. Require the adoption of the construction best management practices outlined in the General Plan Environmental Impact Report into the Noise Ordinance to minimize construction noise to the extent feasible. (new)	
		Because construction details are unknown, potential future development under the proposed 2040 General Plan could exceed the City's significance threshold for construction noise. Even with proposed 2040 General Plan Policy HS-8.3, Construction Noise, *Action HS-8.1, Review New Development for	
		Potential Noise Impacts, *Action HS-8.6, Periodic Updates to Noise Ordinance, *Action HS-8.8, Noise and Vibration Thresholds, and *Action HS-8.9, Construction Best Management Practices, described under	
		Impact Discussion NOI-1, because construction details are unknown at the time and construction activities associated with any individual development may occur near noise-sensitive receptors, noise disturbances may exceed the City's significance thresholds even with future project-level mitigation.	
		In addition, operational vehicle noise generated under the proposed project would exceed the City's significance threshold. Even with proposed 2020-2040 General Plan *Policy HS-8.1, <i>Protect Noise</i>	
		Sensitive Areas from Unacceptable Traffic Noise Levels, *Action HS-8.1, and *Action HS-8.6, Periodic	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation Updates to Noise Ordinance, described under Impact Discussion NOI-1, the effectiveness of traffic noise-reduction strategies is not certain.	Significance with Mitigation
		Due to the programmatic nature of the project, no additional mitigation measures are available. Construction noise and operational vehicle noise associated with the proposed project would result in a cumulatively considerable contribution to noise impacts and remain <i>significant and unavoidable</i> at the program level. The identification of this program-level cumulative impact does not preclude the finding of less-than-significant cumulative impacts for subsequent projects analyzed at the project level.	
TRANSPORTATION (TRANS)			
Impact TRANS-2: Implementation of the proposed 2040 General Plan would result in a significant vehicle miles traveled (VMT)	Significant	 Circulation (C) *Policy C-1.5: Transportation Demand Management. Require new development to reduce single-occupant vehicle usage using Transportation Demand Management strategies prior to project approval. (new) *Action C-1.1: Performance and Monitoring. Require the monitoring of the City's mode split progress 	Significant and Unavoidable
impact for VMT per Capita (Residential) and Retail VMT over 50,000 square feet, due to forecasted land use growth through 2040, based on a comparison of the VMT rate increment for VMT to the corresponding average baseline rates for the San Benito County region.		on reducing VMT and reducing GHG emissions from VMT, as data is available. (new) *Action C-1.2: VMT Mitigation Banking Fee Program. Require the establishment of a Vehicle Miles Traveled (VMT) Mitigation Banking Fee Program. This program shall fund the construction of facilities throughout Hollister that support active transportation (cycling and walking) and transit ridership to mitigate VMT impacts from new development. (new)	
		*Policy C-4.6: Transportation Demand Management Requirements. Require new or existing developments that meet specific size, capacity, and/or context conditions to implement Transportation Demand Management strategies and other single-occupancy vehicle reduction methodologies. Require new developments to comply with tiered trip reduction and VMT reduction targets and monitoring that are consistent with the targets of the City's VMT CEQA thresholds prior to project approval. (new)	
		Implementation of the proposed 2040 General Plan goals, policies, and actions would mitigate VMT impacts to the degree feasible. Proposed *Policy C-1.5, <i>Transportation Demand Management</i> , requires the City to reduce single-occupant vehicle usage using Transportation Demand Management (TDM) strategies. Proposed *Action C-1.1, <i>Performance and Monitoring</i> , requires the City to monitor mode split progress on reducing VMT, and reducing GHG emissions from VMT, as data is available. Proposed *Action C-1.2, <i>VMT Mitigation Banking Fee Program</i> , requires the City to establish a VMT Mitigation Banking Fee Program to fund the construction of facilities that support active transportation and transit ridership to mitigate VMT impacts from new development. Proposed *Policy C-4.6, <i>Transportation Demand Management Requirements</i> , requires new or existing developments that meet specific size, capacity, and/or context conditions to implement TDM strategies and other single-occupancy vehicle	

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TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

Environmental Impact	Significance without Mitigation	General Plan Policies/Actions and CEQA-Required Mitigation	Significance with Mitigation
		monitoring that are consistent with the targets of the City's VMT CEQA thresholds is also required. In addition, as listed under Impact Discussion TRANS-1, the City has numerous policies to promote safe and user-friendly transit and improve the bicycle and pedestrian network in Hollister, all which would serve to promote alternative forms of transportation and reduce VMT.	
		Furthermore, as previously described, given the lack of specifics that are available for this program-level EIR, it is not possible to fully account for the effect of specific design principles, policies, and improvements that will reduce VMT as part of this analysis. Although many of the VMT-reducing design principles, policies, and improvements that are described in the prior section may ultimately mitigate and/or potentially reduce the VMT impacts outlined in this evaluation, necessary details to ensure implementation and appropriately evaluate their effect are not yet available. While some of the approaches to VMT reduction described in the prior section are supportive of existing City policies and guidelines, the VMT-reducing approaches cited would require further planning and development as well as committed funding sources, including those from participants in the development community (many of which may not be identified yet as large areas of land may be further subdivided into specific projects and developments). As such, it is reasonable to conclude that the findings of this analysis reflect a worst-case scenario for this program EIR. This program-level land use impact for VMT does not preclude the finding of less-than-significant impacts for subsequent development projects that achieve applicable VMT thresholds of significance. However, due to the programmatic nature of the proposed 2040 General Plan, no additional mitigation measures are available, and the impact is considered significant and unavoidable.	
Impact TRANS-5: Implementation of the proposed 2040 General Plan would cumulatively contribute to regional vehicle miles	Significant	Circulation (C) *Policy C-1.5: Transportation Demand Management. Require new development to reduce single-occupant vehicle usage using Transportation Demand Management strategies prior to project approval. (new)	Significant and Unavoidable
traveled (VMT).		 *Action C-1.1: Performance and Monitoring. Require the monitoring of the City's mode split progress on reducing VMT and reducing GHG emissions from VMT, as data is available. (new) 	
		*Action C-1.2: VMT Mitigation Banking Fee Program. Require the establishment of a Vehicle Miles Traveled (VMT) Mitigation Banking Fee Program. This program shall fund the construction of facilities throughout Hollister that support active transportation (cycling and walking) and transit ridership to mitigate VMT impacts from new development. (new)	
		*Policy C-4.6: Transportation Demand Management Requirements. Require new or existing developments that meet specific size, capacity, and/or context conditions to implement Transportation Demand Management strategies and other single-occupancy vehicle reduction methodologies. Require new developments to comply with tiered trip reduction and VMT reduction	

TABLE 2-1 SUMMARY OF SIGNIFICANT IMPACTS, MITIGATING POLICIES, AND MITIGATION MEASURES

	Significance without	General Plan Policies/Actions and	Significance with
Environmental Impact	Mitigation	CEQA-Required Mitigation	Mitigation
		targets and monitoring that are consistent with the targets of the City's VMT CEQA thresholds prior to	
		project approval. (new)	
		Even with the proposed 2040 General Plan *Policy C-1.5, Transportation Demand Management, *Action	
		C-1.1, Performance and Monitoring, *Action C-1.2, VMT Mitigation Banking Fee Program, and *Policy C-	
		4.6, Transportation Demand Management Requirements, described under Impact Discussion TRANS-2 to	
		mitigate the impacts related to VMT, the effectiveness of the VMT-reduction strategies is not certain. As	
		such, the cumulative impact on VMT is considered significant and unavoidable. The identification of this	
		program-level cumulative impact does not preclude the finding of less-than-significant cumulative	
		impacts for subsequent projects analyzed at the project level.	

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3. List of Commenters

Comments on the 2023 Draft EIR and the Revised Draft EIR were received from the following agencies and organizations. Each comment letter and comment has been assigned a letter and a number as indicated below. The comments are organized by government organizations (GOV), private organizations (ORG), members of the public (PUB), and public hearing (PH).

3.1 GOVERNMENT ORGANIZATIONS

Comments on 2023 Draft EIR

- GOV1 Heather Adamson, Association of Monterey Bay Area Governments, June 9, 2023
- GOV2 P. Cooper, Captain, Department of California Highway Patrol, June 21, 2023
- GOV3 Julie A. Vance, Regional Manager, California Department of Fish and Wildlife, June 27, 2023
- GOV4 Chris Bjornstad, California Department of Transportation, June 30, 2023
- GOV5 Shawn Tennenbaum, San Benito High School District, June 30, 2023

Comments on Revised Draft EIR

- GOV6 N.C. Coady, Captain Commander, Department of California Highway Patrol, July 29, 2024
- GOV7 Heather Anderson, Director of Planning, Association of Monterey Bay Area Governments, August 5, 2024
- GOV8 Edward Ballaron, Air Quality Planner I, Monterey Bay Air Resources District, August 16, 2024
- GOV9 Shawn Tannenbaum, San Benito High School District, August 16, 2024
- GOV10 Julie A. Vance, Regional Manager, California Department of Fish and Wildlife, August 21, 2024

3.2 PRIVATE ORGANIZATIONS

Comments on 2023 Draft EIR

- ORG1 Dennis Martin, Building Industry Association of the Bay Area, June 15, 2023
- ORG2 Matt Nohr, Orosco Group, June 28, 2023
- ORG3 Kristina Chaves Wyatt, San Benito County Business Council, June 30, 2023
- ORG4 Matt Nohr, Orosco Group, June 30, 2023

LIST OF COMMENTERS

3.3 MEMBERS OF THE PUBLIC

Comments on 2023 Draft EIR

PUB1 Jim Safranek, May 30, 2023

PUB2 Ingrid and Alex Sywak, June 16, 2023

3.4 PUBLIC HEARING

Comments on Revised Draft EIR

PH1 Jeffrey Small, July 16, 2024
PH2 Alexander Sywak, July 16, 2024
PH3 Dennis Martin, July 16, 2024
PH4 Victor Gomez, July 16, 2024
PH5 Dennis Martin, July 16, 2024

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4. Comments and Responses

This chapter includes a reproduction of, and responses to, each significant environmental issue raised during the public review period. Comments are presented in their original format in Appendix G, *Comment Letters*, of this Final Environmental Impact Report (EIR), along with annotations that identify each comment number. Comment letters in this chapter follow the same order as listed in Chapter 3, *List of Commenters*, of this Final EIR. The comments are organized and categorized by government organizations (GOV) and public hearing (PH).

Responses to those individual comments are provided in this chapter alongside the text of each corresponding comment. Letters are identified by category and each comment is labeled with the comment reference number in the margin. Where the same comment has been made more than once, a response may direct the reader to another numbered comment and response. Where a response requires revisions to analysis presented in the Draft EIR, these revisions are explained and shown in Chapter 5, *Revisions to the Revised Draft EIR*, of this Final EIR. All comments included in this document are formally acknowledged for the record and will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

Certain topics raised by commenters require a lengthy response, and certain topics addressed in this Final EIR require a detailed explanation. In addition, certain topics were raised repeatedly, albeit in slightly different forms, in comments on the Revised Draft EIR. In order to minimize duplication and to provide a more comprehensive discussion, "master responses" have been prepared for some of these issues. Responses to individual comments reference these master responses as appropriate. A particular master response may provide more information than requested by any individual comment. Conversely, the master response may not provide a complete response to a given comment, and additional information may be contained in the individual response to that comment. Master responses in this Final EIR address the project merits, speculation without substantial evidence, and additional analysis.

4.1 PROJECT MERITS

Often during review of an EIR, commenters raise issues that relate to qualities of the project itself (in this case, the project includes the proposed City of Hollister 2040 General Plan (2040 General Plan), Climate Action Plan (CAP), and Agricultural Lands Preservation Program (ALPP) or the project's community consequences or benefits, personal wellbeing and quality of life, and economic or financial issues (referred to here as "project merits"), rather than the environmental analyses or impacts and mitigations raised in the EIR. However, consistent with the California Environmental Quality Act (CEQA) Guidelines Section 15131, *Economic and Social Effects*, the Draft EIR is not meant to address these project merits, rather, the purpose of CEQA and the Draft EIR is to fully analyze and mitigate the project's potentially significant physical impacts on the environment to the extent feasible.

In accordance with Sections 15088 and 15132 of the CEQA Guidelines, a Final EIR must include a response to comments on the Draft EIR pertaining to environmental issues analyzed under CEQA. Several of the comments provided in response to the Revised Draft EIR express an opinion for or against the components of the project, but do not address the adequacy of the analysis or conclusions in the Revised Draft EIR. Rather, these opinions relate to the merits of the project.

Lead Agency review of environmental issues and project merits are both important in the decision of what action to take on a project, and both are considered in the decision-making process for a project. However, as part of the environmental review process, a lead agency is only required by CEQA to respond to environmental issues that are raised. The City of Hollister (City) will hold a publicly noticed hearing to consider action on the merits of the proposed project for approval or disapproval. The City will consider both the EIR and project merit issues that have been raised prior to acting to approve or disapprove the proposed project.

Section 15204(a), Focus of Review, of the State CEQA Guidelines provides direction for parties reviewing and providing comment on a Draft EIR, as follows:

In reviewing draft EIRs, persons and public agencies should focus on the sufficiency of the document in identifying and analyzing the possible impacts on the environment and ways in which the significant effects of the project might be avoided or mitigated. Comments are most helpful when they suggest additional specific alternatives or mitigation measures that would provide better ways to avoid or mitigate the significant environmental effects. At the same time, reviewers should be aware that the adequacy of an EIR is determined in terms of what is reasonably feasible, in light of factors such as the magnitude of the project at issue, the severity of its likely environmental impacts, and the geographic scope of the project. CEQA does not require a lead agency to conduct every test or perform all research, study, and experimentation recommended or demanded by commenters. When responding to comments, lead agencies need only respond to significant environmental issues and do not need to provide all information requested by reviewers, as long as a good faith effort at full disclosure is made in the EIR.

Therefore, in accordance with CEQA Guidelines Section 15204(a), the City is not required to respond to comments that express an opinion about the project merits, but do not relate to environmental issues covered in the Revised Draft EIR. Although such opinions and comments on the project merits that were received during the EIR process do not require responses in the EIR, as previously noted, they do provide important input to the process of reviewing the project overall. Therefore, merits and opinion-based comment letters are included in the EIR to be available for consideration by the City decision-makers at the merits stage of the project. City decision-makers may consider these letters and issues as part of their deliberations on the merits of the project and whether to approve, modify, or disapprove the project.

4.2 SPECULATION WITHOUT SUBSTANTIAL EVIDENCE

Various commenters assert or request that significance conclusions of the EIR should be revised but fail to provide substantial evidence in support of their assertion. Predicting the project's physical impacts on the

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environment without substantial evidence based on facts to support the analysis would require a level of speculation that is inappropriate for an EIR.

CEQA Section 21082.2(a), Significant Effect on Environment; Determination; Environmental Impact Report Preparation, requires that the lead agency "shall determine whether a project may have a significant effect on the environment based on substantial evidence in light of the whole record." CEQA Guidelines Section 15384(a), Substantial Evidence, clarifies that "'substantial evidence'... means enough relevant information and reasonable inferences from this information that a fair argument can be made to support a conclusion, even though other conclusions might also be reached. Whether a fair argument can be made that the project may have a significant effect on the environment is to be determined by examining the whole record before the lead agency. Argument, speculation, unsubstantiated opinion or narrative evidence which is clearly erroneous or inaccurate, or evidence of social or economic impacts which do not contribute to or are not caused by physical impacts on the environment, does not constitute substantial evidence." CEQA Guidelines Section 15384(b) goes on to state that "substantial evidence shall include facts, reasonable assumptions predicated upon facts, and expert opinion supported by facts." Where there are no facts available to substantiate a commenter's assertion that the physical environment could ultimately be significantly impacted as a result of the project, the City acting as the lead agency, is not required to analyze that effect, nor to mitigate for that effect. Section 15204(c) of the CEQA Guidelines advises reviewers that comments should be accompanied by factual support:

Reviewers should explain the basis for their comments, and should submit data or references offering facts, reasonable assumptions based on facts, or expert opinion supported by facts in support of the comments. Pursuant to Section 15064, an effect shall not be considered significant in the absence of substantial evidence.

Under CEQA, the decision as to whether an environmental effect should be considered significant is reserved to the discretion of the lead agency based on substantial evidence in the record as a whole. The analysis of the Draft EIR is based on scientific and factual data, which has been reviewed by the lead agency and reflects its independent judgment and conclusions. CEQA permits disagreements of opinion with respect to environmental issues addressed in an EIR. As Section 15151, *Standards for Adequacy of an EIR*, of the CEQA Guidelines states, even "[d]isagreement among experts does not make an EIR inadequate, but the EIR should summarize the main points of disagreement among experts."

CEQA Guidelines Section 15145, Speculation, provides that:

If, after thorough investigation, a lead agency finds that a particular impact is too speculative for evaluation, the agency should note its conclusion and terminate discussion of the impact.

4.3 ADDITIONAL ANALYSIS

During the review period for the Revised Draft EIR, some commenters requested additional analysis, mitigation measures, or revisions that are not provided in this Final EIR for reasons more specifically addressed in the individual comments. As described above, Section 15204(a) of the CEQA Guidelines

provides that CEQA does not require a lead agency to conduct every test or perform all research, study, and experimentation recommended or demanded by commenters.

Section 15003, *Policies*, of the CEQA Guidelines, also explains the emphasis of CEQA upon good-faith efforts at full disclosure rather than technical perfection:

- (i) CEQA does not require technical perfection in an EIR, but rather adequacy, completeness, and a good-faith effort at full disclosure. A court does not pass upon the correctness of an EIR's environmental conclusions, but only determines if the EIR is sufficient as an informational document. (*Kings County Farm Bureau v. City of Hanford* (1990) 221 Cal.App.3d 692).
- (j) CEQA requires that decisions be informed and balanced. It must not be subverted into an instrument for the oppression and delay of social, economic, or recreational development or advancement. (*Laurel Heights Improvement Assoc. v. Regents of U.C.* (1993) 6 Cal.4th 1112 and *Citizens of Goleta Valley v. Board of Supervisors* (1990) 52 Cal.3d 553).

Sections 15204(a) and 15003 reflect judicial interpretation of CEQA. Under CEQA, lead agencies need only respond to significant environmental issues, and do not need to provide all information requested by reviewers, so long as a good-faith effort at full disclosure is made in the EIR.

4.4 REVISIONS TO THE 2023 DRAFT EIR

This Final EIR addresses comments on both the 2023 Draft EIR and the Revised Draft EIR. As described under Section 1.3.3, *Revised Draft EIR*, in Chapter 1, *Introduction*, of the Revised Draft EIR, after preparation of the 2023 Draft EIR, the City made modifications to the proposed project and evaluated those modifications and subsequent residual impacts in response to comments made during the 45-day public review period for the 2023 Draft EIR. Accordingly, some comments submitted on the 2023 Draft EIR have been addressed in the Revised Draft EIR and do not warrant further response. Revisions made to the proposed project and the resulting environmental analysis updates are summarized in Section 1.3.3.1, *Summary of Revisions*, in Chapter 1 of the Revised Draft EIR, and described in detail in Chapter 3, *Project Description*, of the Revised Draft EIR.

4.5 INDIVIDUAL RESPONSES

Responses to individual comments on the Draft EIR are presented in Table 4-1, *Responses to Comments on the Draft EIR*. Individual comments are reproduced from the original versions in Appendix G, *Comment Letters*, of this Final EIR, along with the comment numbers shown in Appendix G, followed by the response. Table 4-1 includes responses to comment letters received on both the 2023 Draft EIR and the Revised Draft EIR.

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
Government (Organizations	
GOV1	Heather Adamson, Association of Monterey Bay Area Governmen	ts, June 9, 2023
GOV1-1	Thank you for the opportunity to review Draft Environmental Impact Report (DEIR) for the City of Hollister's General Plan 2040, Climate Action Plan, and Agricultural Lands Preservation Program. The following comments are offered for your consideration.	This comment serves as an opening remark. No response is required.
	In Chapter 4 (Environmental Analysis), Chapter 4.8 (Greenhouse Gas Emissions), Chapter 4.11 (Land Use Planning), and Chapter 4.14 (Population and Housing), Chapter 4.16 (Transportation), and Chapter 6 (CEQA Required Assessment), AMBAG requests the following revisions:	
GOV1-2	 Chapter 4. (Environmental Analysis) On page 4-8, the DIER [sic] states: "Land Use and Planning: The geographic context for the cumulative land use and planning effects considers imOpacts from projected growth in the rest of San Benito County and the surrounding region, as forecast in the 2045 AMBAG MTP/SCS" and "Public Services and Recreation: Cumulative impacts are considered in the context of projected growth in the rest of San Benito County and the surrounding region, as forecast by the 2045 AMBAG MTP/SCS, and contiguous with the service area 	The commenter's requested revisions were made to Chapter 4, Environmental Analysis, Chapter 4.8, Greenhouse Gas Emissions, and Chapter 4.11, Land Use and Planning, of the 2023 Draft EIR. The updated text is presented in the Revised Draft EIR and changes are shown as follows. The text on page 4-8 of Chapter 4, Environmental Analysis, of the 2023 Draft EIR was revised to correct the title of the AMBAG document.
	boundaries of the service providers evaluated in this section." Revise the sentences to state "the AMBAG 2045 MTP/SCS."	Land Use and Planning: The geographic context for the cumulative land use and planning effects considers impacts from projected growth in the rest of San Benito County and the surrounding region, as forecast in the 2045 AMBAG 2045 MTP/SCS.
	 Chapter 4.8 (Greenhouse Gas Emissions) On page 4.8-25, revise the sentence regarding the AMBAG Energy Watch Program. The AMBAG Energy Watch Program does not exist anymore and instead AMBAG has a 	 Public Services and Recreation: Cumulative impacts are considered in the context of projected growth in the rest of San Benito County and the surrounding region, as forecast by the 2045 AMBAG 2045 MTP/SCS, and contiguous with

Comment #

Table 4-1 Responses to Comments on the Draft EIR

Sustainability Program. Furthermore, the proposed 2023 CAP also supports partnering with CCCE and AMBAG Energy AMBAG's Sustainability Program by publicizing energy-efficiency programs (Strategies 3, 4, and 7). Thus, implementation of the proposed 2023 CAP would result in beneficial impacts to GHG emissions. Implementation of the proposed project would not generate GHG emissions, either

Comment

directly or indirectly, that may have a significant impact on

the environment and impacts would be less than significant.

 On page 4.8-26, the DIER [sic] states: "The 2045 AMBAG RTP/SCS focuses on achieving GHG reduction goals by focusing housing and employment growth in urbanized areas; protecting sensitive habitat and open space; and investing in a more accessible transportation system."

Revise the sentences to state "...the AMBAG 2045 MTP/SCS."

 On page 4.8-26, revise the citation regarding the adoption date of the 2045 Metropolitan Transportation Plan/Sustainable Communities Strategy. The 2045 MTP/SCS was adopted in June 2022, not June 2020.

Association of Monterey Bay Area Governments (AMBAG), 20222020, June. Monterey Bay 2045 Moving Forward: 2045 Metropolitan Transportation Plan/Sustainable Communities Strategy (MTP/SCS).

https://www.ambag.org/sites/default/files/2022-07/AMBAG_MTP-SCS_Final_EntireDocument_PDFA_Updated071422.pdf, accessed August 11, 2022.

Response

the service area boundaries of the service providers evaluated in this section.

The text on page 4.8-25 of Chapter 4.8, *Greenhouse Gas Emissions*, of the 2023 Draft EIR was revised to correct the name of the AMBAG program.

Furthermore, the proposed 2023 CAP also supports partnering with CCCE and AMBAG Energy AMBAG's Sustainability Program by publicizing energy-efficiency programs (Strategies 3, 4, and 7).

The text on page 4.8-26 of Chapter 4.8, *Greenhouse Gas Emissions*, of the 2023 Draft EIR was revised to correct the title and date of the AMBAG document.

The 2045 AMBAG 2045 RTPMTP/SCS focuses on achieving GHG reduction goals by focusing housing and employment growth in urbanized areas; protecting sensitive habitat and open space; and investing in a more accessible transportation system.

Footnote 25. Association of Monterey Bay Area Governments (AMBAG), <u>2020</u> <u>2022</u>, June. *Monterey Bay 2045 Moving Forward: 2045 Metropolitan Transportation Plan/Sustainable Communities Strategy* (MTP/SCS).

The text on page 4.8-27 of Chapter 4.8, *Greenhouse Gas Emissions,* of the 2023 Draft EIR was revised to correct the title of the AMBAG document.

Thus, the proposed project would be consistent with the overall goals of AMBAG's 2045 RTPMTP/SCS in concentrating new

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

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On page 4.8-27, the DEIR states: "As described in Chapter 4.16, Transportation, the proposed 2040 General Plan outlines specific goals, policies, and actions that will help reduce VMT and therefore reduce GHG emissions from automobiles. Please see Impact Discussion TRANS-2 for a complete list of these goals, policies, and actions. Furthermore, implementation of the 2040 General Plan is projected to result in a decrease in GHG emissions on a percapita basis. Thus, the proposed project would be consistent with the overall goals of AMBAG's 2045 RTP/SCS in concentrating new development in locations where there is existing infrastructure and transit (see Chapter 4.11, Land Use and Planning). Therefore, the proposed project would not conflict with the land use concept plan in AMBAG's 2045 RTP/SCS and impacts would be less than significant."

Revise the sentences to state "...the AMBAG 2045 MTP/SCS."

• On page 4.8-27, the DEIR states: "The proposed 2023 CAP is a strategic plan focused on GHG emissions reduction through recommended community-wide GHG reduction strategies and an implementation plan and does not involve any land use changes that would result in indirect growth or change in building density and intensity. Furthermore, as discussed under Impact Discussion GHG-1, implementation of the 2023 CAP would result in beneficial GHG emissions impacts by contributing to reducing VMT, increasing energy and water use efficiency, and increasing renewable energy use. Therefore, the 2023 CAP would be complementary to statewide and regional plans to reduce GHG and would not interfere with or obstruct the implementation of the CARB Scoping Plan or the 2045 AMBAG RTP/SCS. Implementation

development in locations where there is existing infrastructure and transit (see Chapter 4.11, *Land Use and Planning*).

Therefore, the 2023 CAP would be complementary to statewide and regional plans to reduce GHG and would not interfere with or obstruct the implementation of the CARB Scoping Plan or the 2045 AMBAG 2045 RTPMTP/SCS.

The text on page 4.11-2 of Chapter 4.11, *Land Use and Planning*, of the 2023 Draft EIR was revised to correct the title of the AMBAG document.

By considering the regional forecasts, and goals and policies of the AMBAG <u>2045 MTSMTP</u>/SCS, the City of Hollister General Plan can support these regional planning efforts. AMBAG is currently developing the 2050 MTP/SCS, which is scheduled for adoption in 2026.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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Benito County, and Santa Cruz County. AMBAG is responsible for taking the overall regional housing needs allocation (RHNA) provided by the State and preparing a formula for allocating that housing need by income level across its jurisdiction. AMBAG produces growth projections on four-year cycles so that other regional agencies, including the San Benito County Council of Governments, can use the forecast to make project funding and regulatory decisions. AMBAG of the 6 th Cycle (2023 to 2013) is identified in the San Benito County Regional Housing Needs Allocation Plan dated October 20, 202 Table 1: 6th Cycle RHNA Allocation, by Income Level, for San Benito County, page 3). While both regional forecasts and RHNA are discussed in the indiscussion, the City understands they are based on different assumptions and serve different purposes. The impact discussion	TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
plan, policy, or regulation of an agency adopted for the purpose of reducing GHG emissions and impacts would be less than significant." Revise the sentences to state "the AMBAG 2045 MTP/SCS." Chapter 4.11 (Land Use Planning) On pages 4.11-2, the DEIR states "By considering the regional forecasts, and goals and policies of the AMBAG MTS/SCS, the City of Hollister General Plan can support these regional planning efforts. AMBAG is currently developing the 2050 MTP/SCS, which is scheduled for adoption in 2026." Revise the sentences to state "the AMBAG 2045 MTP/SCS." Chapter 4.14 (Population and Housing) On page 4.14-1, the DEIR states "The Association of Monterey Bay Area Governments (AMBAG) is the official comprehensive planning agency for Monterey County, San Benito County, and Santa Cruz County. AMBAG is responsible for taking the overall regional housing needs allocation (RHNA) to the City of Hollister. The City of Hollister's of the 6th Cycle (2023 to 2013) is identified in the San Benito County, and Santa Cruz County income level across its jurisdiction. AMBAG produces growth projections on four-year cycles so that other regional agencies, including the San Benito County Council of Governments, can use the forecast to make project funding and regulatory decisions. AMBAG While both regional forecasts and RHNA are discussed in the indiscussion, the City understands they are based on different assumptions and serve different purposes. The impact discussion	Comment #	Comment	Response
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Benito County Council of Governments, can use the forecast discussion, the City understands they are based on different to make project funding and regulatory decisions. AMBAG assumptions and serve different purposes. The impact discussion			While both regional forecasts and RHNA are discussed in the impact
to make project funding and regulatory decisions. AMBAG assumptions and serve different purposes. The impact discussi			discussion, the City understands they are based on different
		•	assumptions and serve different purposes. The impact discussion is
		. ,	based on the City's projected growth as compared to the regional
and environmental quality, and the general plans, zoning projected growth. The RHNA projections are relevant to the			· · · · · · · · · · · · · · · · · · ·
regulations, and growth management programs of local			
jurisdictions inform the AMBAG projections. The AMBAG			

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

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projections are also developed to reflect the impact of "smart growth" policies and incentives that could be used to shift development patterns from historical trends toward a better jobs-housing balance, increased preservation of open space, and greater development and redevelopment in urban core and transit-accessible areas throughout the AMBAG region.

AMBAG is the Metropolitan Planning Organization for the tricounty region of Monterey, San Benito, and Santa Cruz Counites [sic] and prepares regional growth forecasts for the tricounty region. AMBAG is the Council of Governments for Monterey and Santa Cruz Counites [sic]. AMBAG develops RHNA for Monterey and Santa Cruz Counties only. The Council of San Benito County Governments is the Council of Governments for San Benito County and prepares RHNA for the Cities of Hollister and San Juan Bautista and the County of San Benito. Please revise this section to correctly state that the Council of San Benito County Governments allocates RHNA in San Benito County.

On page 4.14-7, the DEIR states "The regional projections for Hollister anticipate a 17 percent increase in population and a 26 percent increase in housing units, as shown in Table 4.14-6, Buildout Comparison of the Proposed 2040 General Plan to Regional Growth Projections. However, the table also shows that the regional forecasts do not accommodate the City's fair share of 4,163 housing units for the 2023–2031 Housing Element. Though the RHNA methodology considered the AMBAG 2022 Regional Growth Forecast, the forecast data were accepted for planning purposes by AMBAG Board of Directors in November 2020 and did not

discussion because the City's growth projections accommodate the 2023-2031 RHNA allocations.

Revisions were made to Chapter 4.14, *Population and Housing*, of the 2023 Draft EIR to provide clarifying information. The updated text is presented in the Revised Draft EIR and changes are shown as follows.

The text on page 4.14-1 of Chapter 4.14 of the 2023 Draft EIR was revised to clarify the roles of AMBAG and SBCOG with respect to assigning regional housing needs allocation.

The Association of Monterey Bay Area Governments (AMBAG) is the official comprehensive planning agency for Monterey County, San Benito County, and Santa Cruz County. AMBAG is also the Council of Governments for Monterey and Santa Cruz Counties and is responsible for taking determining the overall regional housing needs allocation (RHNA) using the regional housing need determination provided the by the State of California's Department of Housing and Community Development (HCD) and preparing a formula for allocating that housing need by income level across its jurisdiction (Monterey and Santa Cruz Counties).

<u>Council of San Benito County of Governments</u>

The Council of San Benito County of Governments (SBCOG) has the responsibility for identifying the share of the housing needs for San Benito County, the City of Hollister, and the City of San Juan Bautista. In September 2021, HCD issued a Regional Housing Need Determination of 5,005 units to the SBCOG for the 6th Cycle planning period of June 30, 2023 to December 15, 2031. Senate Bill (SB) 375, passed into state law in 2008,

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

consider the 2023-2031 RHNA allocations, which were finalized in 2022.2 [sic] Accordingly, this indicates that the City needs to plan for development that exceeds the AMBAG 2040 regional growth forecasts, and the City is appropriately planning in order to provide its fair share of regional housing as part of the future Housing Element 2023-2031."

AMBAG does not develop RHNA for the City of Hollister. Furthermore, the Regional Growth Forecast and RHNA projections are based on different assumptions and serve different purposes. The Regional Growth Forecast projects a realistic future housing demand, while the RHNA numbers include unmet existing housing need AND future housing demand. Finally, the Regional Housing Needs Determination was issued in September 2021 to the County of San Benito County Governments, well after the regional growth forecast was completed.

requires the coordination of housing planning with regional transportation planning through the MTP/SCS. As stated previously, this coordination requires consistency in growth projections for land use, housing, and transportation purposes.

The text on page 4.14-7 of the Chapter 4.14 of 2023 Draft EIR was revised to clarify the role of AMBAG as the Council of Governments for Monterey and Santa Cruz Counties with respect to assigning regional housing needs allocation to those counties.

The regional projections for Hollister anticipate a 17 percent increase in population and a 26 percent increase in housing units, as shown in Table 4.14-6, Buildout Comparison of the Proposed 2040 General Plan to Regional Growth Projections. However, the table also shows that the regional forecasts do not accommodate the City's fair share of 4,163 housing units for the 2023–2031 Housing Element. Though the RHNA methodology considered the AMBAG 2022 Regional Growth Forecast, the forecast data were accepted for planning purposes by AMBAG Board of Directors in November 2020 and did not consider the 2023-2031 RHNA allocations, which were finalized in 2022.¹ Accordingly, this indicates that the City needs to plan for development that exceeds the AMBAG 2040 regional growth forecasts, and the City is appropriately planning in order to provide its fair share of regional housing as part of the future Housing Element 2023-2031.

Footnote 2: Association of Monterey Bay Area Governments, February 2022, Frequently Asked Questions About RHNA,

¹ Association of Monterey Bay Area Governments, February 2022, Frequently Asked Questions About RHNA, https://www.ambag.org/sites/default/files/2022-02/RHNA%20FAQs_February%202022_PDFA_0.pdf, accessed February 28, 2023.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		https://www.ambag.org/sites/default/files/2022- 02/RHNA%20FAQs_February%202022_PDFA_0.pdf, accessed February 28, 2023.
GOV1-4	 Chapter 4.16 (Transportation) On page 4.16-30, the DEIR states "Implementation of AMBAG's SB 375 Measures. Some of the key strategies 	The commenter's requested revision was made to Chapter 4.16, Transportation, of the 2023 Draft EIR. The updated text is presented in the Revised Draft EIR and changes are shown as follows.
	identified in the AMBAG RTP/SCS that would apply to the Hollister General Plan include land use strategies, such as improve job-housing balance in the region, focus new growth around transit; and transportation strategies such as	The text on page 4.16-30 of Chapter 4.16, <i>Transportation,</i> of the 2023 Draft EIR was revised to correct the title of the AMBAG document.
	improve 5 transit network, promote and improve active transportation, and promote shared mobility." Revise the sentences to state "the AMBAG 2045 MTP/SCS."	Implementation of AMBAG's SB 375 Measures. Some of the key strategies identified in the AMBAG <u>2045 RTP MTP</u> /SCS that would apply to the Hollister General Plan include land
	Nevise the sentences to state "the / Wils/No 2013 Will/ 365.	use strategies, such as improve job-housing balance in the region, focus new growth around transit; and transportation strategies such as improve transit network, promote and improve active transportation, and promote shared mobility.
GOV1-5	 Chapter 6 (CEQA Required Assessment) On page 6.5, the DEIR states "The proposed project is a plan-level document and does not propose any specific development; however, implementation of the proposed project would induce growth by increasing the development potential in the EIR Study Area, as shown in Table 3-3, Proposed 2040 Buildout Projections in the EIR Study Area, in Chapter 3, Project Description. As shown in Table 3-3, the 2040 forecast for the EIR Study Area is approximately 60,535 total population, 17,640 housing units, 16,985 households, and 20,025 jobs. State law requires the City to promote the production of housing to meet its fair share of the regional housing needs distribution made by AMBAG. While the City provides adequate sites to meet its fair-share housing 	The commenter's requested revision remove reference of AMBAG as the preparer of the RHNA for San Benito County has been made to Chapter 4.6, CEQA Required Assessment, of the Revised Draft EIR, as shown in Chapter 5, Revisions to the Revised Draft EIR, of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), Recirculation of an EIR Prior to Certification.

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	obligations, the additional housing capacity provided by the	
	project would meet the additional demand generated by	
	new job growth. In addition, the proposed 2040 General	
	Plan would result in regional benefits by promoting growth	
	that encourages less automobile dependence, which could	
	have associated air quality and GHG benefits. Encouraging	
	infill growth in designated areas would help to reduce	
	development pressures on lands outside the City Limits."	
	AMBAG does not prepare RHNA for San Benito County.	
	RHNA for Hollister, San Juan Bautista, and San Benito County	
	is developed by Council of San Benito County Governments.	
GOV1-6	Thank you for the opportunity to review the DEIR for the	This comment serves as a closing remark. No response is required.
	General Plan 2040. Please feel free to contact me at	
	hadamson@ambag.org or (831) 264-5086 if you have any	
	questions.	
GOV2	P. Cooper, Captain, Department of California Highway Patrol, June	21, 2023
GOV2-1	I was recently requested to review the Notice of Environmental	This comment serves as an opening remark. No response is required
	Impact document from the State Clearinghouse (SCH) related to	
	the Hollister 2040 General Plan. After reviewing SCH#	
	2021040277, as well as the information and procedures outlined	
	in General Order 41.2, Environmental Impact Documents, the	
	Hollister-Gilroy Area does not believe the addition of bicycle	
	paths within the City of Hollister will adversely affect traffic-	
	related matters in the area.	
GOV2-2	The Hollister-Gilroy Area is opposed to the bus-on-shoulder	The commenter's concern regarding the proposed bus-on-shoulder
	concept of this project. Motorists involved in traffic crashes,	scenario is acknowledged for the record.
	experiencing medical emergencies, or who have mechanical	
	troubles, are instructed to move to the shoulder and out of the	As described in Chapter 4.16, <i>Transportation</i> , on page 4.16-6 of the
	traffic lanes. Peace officers respond to these incidents make all	Revised Draft EIR, the bus-on shoulder scenario is one of three
	efforts to move the involved vehicles off the freeway or to the	scenarios that was analyzed by the San Benito County Local
	right shoulder to minimize secondary traffic crashes and the	Transportation Authority to improve transit options for those

IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT ETC	
Comment #	Comment	Response

associated risks. When officers make traffic stops on the freeway, drivers pull to the shoulder and stop, as they are instructed to do in driving classes and per California Vehicle Code §21806. Based on past experiences in San Benito and Santa Clara counties, if busses (or other vehicles) are allowed to drive on the shoulder, other motorists will undoubtedly follow suit, creating an additional lane and removing the availability of the shoulder for true emergencies. Busses driving on the shoulders, and the inevitable vehicles which follow them, may cause confusion for other motorists and result in an increase of traffic related crashes in the area. Additionally, Appendix F, exhibit 5, identifies a Class III Bicycle Path along SR-25. These scenarios have the potential of making the roadways more dangerous and increasing liability for the State and all involved government agencies. Authorizing any vehicle to drive on the shoulder will cause an undue safety hazard to the motoring public, road workers, and peace officers working in the area. If the bus-on-shoulder program were to progress, additional discussion would be needed to develop proper procedures regulating specific times or scenarios which would allow busses to use the shoulder as well as the speeds at which they would be allowed to travel. The Hollister-Gilroy CHP Area has concerns with this overall project.

DESPONDED TO COMMENTE ON THE DRAFT FIR

traveling between Hollister and areas to the north, including Gilroy and the Bay Area, using the State Route 25/rail corridor. The bus-on shoulder concept is not a City of Hollister project. As stated in the Draft EIR, at this time, there is no funding in place for these improvements. The Council of San Benito County Governments is currently pursuing grant funding opportunities to conduct a detailed operational analysis.

The SR-25 corridor study was completed in 2021 for San Benito Council of Governments to which the City of Hollister was a stakeholder. The findings in this study would be further analyzed by Council of San Benito County Governments. However, the comment period for this study has closed. The City of Hollister will pass the commenter's opinion regarding the proposed bus-on-shoulder scenario onto SBCOG.

The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, *Project Merits*. The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

GOV2-3

T. D. C 4 4

The Hollister-Gilroy Area supports the construction of a Class I Bicycle Path adjacent to the existing railway. The Hollister-Gilroy Area recommends additional safety measures be considered for the proposed bicycle path along the existing railway to ensure the safety of the bicyclist and the passenger/freight trains. If you have any questions, please contact our office at (408) 427-0700.

The commenter's recommendation for additional safety measures for the future bike path is acknowledged for the record. The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, *Project Merits*. The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT ETC

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
GOV3	Julie A. Vance, Regional Manager, California Department of Fish a	nd Wildlife, June 27, 2023
GOV3-1	The California Department of Fish and Wildlife (CDFW) received a DEIR from the City of Hollister for the above-referenced Project pursuant to the California Environmental Quality Act (CEQA) and CEQA Guidelines. Thank you for the opportunity to provide comments and recommendations regarding those activities involved in the	This comment serves as an opening remark. No response is required
	Project that may affect California fish and wildlife. Likewise, CDFW appreciates the opportunity to provide comments regarding those aspects of the Project that CDFW, by law, may be required to carry out or approve through the exercise of its own regulatory authority under Fish and Game Code.	
	CDFW ROLE CDFW is California's Trustee Agency for fish and wildlife resources and holds those resources in trust by statute for all the people of the State (Fish & G. Code, §§ 711.7, subd. (a) & 1802; Pub. Resources Code, § 21070; CEQA Guidelines § 15386, subd. (a)). CDFW, in its trustee capacity, has jurisdiction over the conservation, protection, and management of fish, wildlife, native plants, and habitat necessary for biologically sustainable populations of those species (<i>Id.</i> , § 1802). Similarly, for purposes of CEQA, CDFW is charged by law to provide, as available, biological expertise during public agency environmental review efforts, focusing specifically on projects and related activities that have the potential to adversely affect fish and wildlife resources.	
	CDFW is also submitting comments as a Responsible Agency under CEQA (Pub. Resources Code, § 21069; CEQA Guidelines, § 15381). CDFW expects that it may need to exercise regulatory	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	authority as provided by the Fish and Game Code. As proposed,	
	for example, the Project may be subject to CDFW's lake and	
	streambed alteration regulatory authority (Fish & G. Code, §	
	1600 et seq.). Likewise, to the extent implementation of the	
	Project as proposed may result in "take" as defined by State law	
	of any species protected under the California Endangered	
	Species Act (CESA) (Fish & G. Code, § 2050 et seq.), related	
	authorization as provided by the Fish and Game Code will be	
	required.	
GOV3-2	PROJECT DESCRIPTION SUMMARY	The comment summarizes the proposed project. The comment does
	Proponent: City of Hollister	not address the adequacy of the Draft EIR, and no further response
	Objective: The existing General Plan for the City of Hollister	is required.
	(City) was adopted in 2005, with a horizon year of 2023. The City	
	is now updating its plan to extend the planning period to 2040.	
	The Hollister General Plan Update will build off the current	
	General Plan and provide a framework for land use,	
	transportation, and conservation decisions through the year	
	2040. The proposed General Plan will direct future growth	
	within the EIR Study Area and address the City's vulnerability to	
	environmental challenges such as earthquakes, wildland fires,	
	and other hazards identified in the proposed Local Hazard	
	Mitigation Plan and Climate Action Plan, which is to be	
	completed concurrently with the General Plan Update. The	
	General Plan is intended to respond to local and regional	
	housing needs, foster economic growth and local job creation,	
	enhance civic identity and placemaking, and protect sensitive	
	natural resources. The proposed Climate Action Plan (CAP) will	
	identify strategies and measures to reduce greenhouse gas	
	emissions generated by existing and potential future uses in the	
	City. The General Plan Update could potentially lead to Sphere of	
	Influence amendments and annexations that would	

Comment #

	TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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	development. Location: City of Hollister, San Benito County.
	Timeframe: 2040
GOV3-3	COMMENTS AND RECOMMENDATIONS
	Special-Status Species: Given the City-wide nature of the Project,
	there is the potential for the Project to impact State-listed
	species. Records from the California Natural Diversity Database
	(CNDDB) show that the following special-status species,
	including CESA-listed species (CDFW 2023) could be impacted:
	the State endangered (SE) and federally endangered (FE) San
	Joaquin kit fox (Vulpes macrotis mutica), the federally
	threatened (FT) vernal pool fairy shrimp (Branchinecta lynchi),
	the FT and State threatened (ST) California tiger salamander-
	central population (Ambystoma californiense), the State
	candidate-listed endangered (SCE) Crotch bumblebee(Bombus
	crotchii), the ST Swainson's hawk (Buteo swainsoni) and
	tricolored blackbird (<i>Agelauis tricolor</i>), the FT and State species
	of special concern (SSC) California red-legged frog, the FT
	steelhead, south/central California coast (<i>Oncorhynchus mykiss</i>
	irideus), and the SSC burrowing owl (Athene cunicularia),
	western spadefoot (Spea hammondii), Monterey hitch (Lavinia
	exilicauda), western pond turtle (Emys marmorata), American
	badger (Taxidea taxus), and San Joaquin coachwhip (Masticophis
	flagellum ruddocki), and the 1B.2 plant rank (plants rare,
	threatened, or endangered in California and elsewhere) San
	Joaquin spearscale (Extriplex joaquinana) and Hall's tarplant
	(Deinandra halliana). Along with the species listed above that
	have been observed within the Project limits, there was a 2021
	sighting of the SE and FE California condor (<i>Gymnogyps</i>
	californianus) approximately two miles northeast of the
	proposed Project site near the John Smith Landfill, as well as a

Comment

accommodate future housing sites and limited commercial

The proposed 2040 General Plan is a policy-level document that does not include any development projects. The certification of the EIR or the approval of the proposed 2040 General Plan does not approve or deny any potential future development in the City of Hollister or the EIR Study Area.

Response

As described in Section 3.9, Intended Uses of the EIR, in Chapter 3, Project Description, of the Revised Draft EIR, this EIR is intended to review potential environmental impacts associated with the adoption and implementation of the proposed project and determine corresponding mitigation measures, as necessary. This EIR is a program-level EIR and does not evaluate the impacts of specific, individual developments that may occur under the buildout horizon of the proposed 2040 General Plan. Each specific future project will conduct separate project approval processes, including environmental review as required by CEQA, to secure the necessary discretionary development permits. Therefore, while subsequent environmental review may be tiered off this EIR, this EIR is not intended to address impacts of individual projects. Subsequent projects will be reviewed by the City for consistency with the 2040 General Plan and this EIR. Because this EIR is a program level evaluation, the specific details of future projects and the conditions at the time they are proposed are not known, it would be speculative to estimate any potential long-term or permanent changes, including those to the regulatory setting, and CEQA does not condone speculation (CEQA Guidelines Section 15145). See Section 4.2, Speculation without Substantial Evidence.

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

2023 sighting of the fully protected (FP) golden eagle (*Aquila chrysaetos*) just north of the landfill site (CDFW 2023).

The primary purpose of a DEIR is to consider all the potential impacts associated with the suite of projects that would eventually tier from the EIR over time. As such, the DEIR should serve primarily as a planning level EIR and consider, in detail, the cumulative impacts of the reasonably foreseeable projects on the environment, and on the species CDFW has identified in this comment letter. CDFW recommends that habitat assessments. be conducted in and surrounding all locations for planned work/ground disturbance in the DEIR and identify all the potential plant, animal, invertebrate, and fish species that could be present. Then, for those species, CDFW recommends a robust analysis of cumulative impacts for each of those species along with avoidance, minimization, and mitigation measures that could be implemented on each project to reduce harm. For many species, subsequent protocol level surveys may be required during biological studies conducted in support of the future CEQA documents that will be tiered from the Final EIR and, depending on the results, avoidance and minimization measures, permits, and mitigation may be required.

CDFW recommends that survey-level protocols be conducted for these species as part of the biological technical studies prepared in support of each future CEQA document tiered from the Final EIR, with conclusions of those studies summarized therein and repeated as necessary prior to Project ground-disturbing activities. For all future projects tiered from the EIR, CDFW recommends that focused surveys be conducted by qualified biologists familiar with the appropriate survey protocols per individual species. In the future CEQA documents tiered from

As described under Section 1.4.1.1, Base Resources for General Plan Implementation and Review of Future Development Projects, in Chapter 1, Introduction, of the Revised Draft EIR, when a new development project is filed with the City, it is reviewed for completeness and consistency with the General Plan goals, policies, and actions, and City codes and practices. Because City policies, actions, and codes, presented in this program EIR will minimize impacts, development projects will inherently implement these measures to: (a) mitigate environmental impacts and (b) achieve consistency with the General Plan and compliance with City codes. Pursuant to CEQA and the CEQA Guidelines, where the "project" subject to CEQA is a "plan, policy, regulation, or other public project," the obligation to mitigate impacts can be effectuated "by incorporating the mitigation measures into the plan, policy, regulation, or project design." (Public Resources Code, Section 21081.6(b); CEQA Guidelines, Section 15126.4(a)(2)).

The Revised Draft EIR states that mandatory compliance with federal, State, and local regulations described under Section 4.4.1.1, *Regulatory Framework*, in Chapter 4.4, *Biological Resources*, of the Revised Draft EIR, would reduce impacts to biological resources. The proposed 2040 General Plan also includes specific mandatory policies that would also reduce impacts to biological resources, including the State threatened and federally endangered species listed by the commenter, other special-status species, nesting birds, and sensitive habitat such as streams, creeks, and wetlands. These policies are based on the recommendations of professional biologists who were part of the 2040 General Plan team. Specific proposed 2040 General Plan policies that address potential impacts to biological resources, including those identified by the commenter, are identified under Section 4.4.3, *Impact Discussion*, in Chapter 4.4 of the Revised Draft EIR. Each of the proposed 2040 General Plan

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	the EIR, CDFW advises that special status species be addressed with appropriate avoidance and minimization measures. If take could occur as a result of Project implementation, consultation with CDFW would be warranted.	policies and actions identified require local planning and development decisions to consider impacts to biological resources. Many of the proposed policies are specifically in alignment with the comments provided by the California Department of Fish and Wildlife (CDFW). Proposed Policy NRC-1.2 identifies and protects the habitats of special-status species and sensitive natural communities that may found within the Hollister Planning Area, in cooperation with the U.S. Fish and Wildlife Service and the California Department of Fish and Wildlife, through the review of development proposals for compliance with regulations of these agencies and the California Environmental Quality Act. Proposed Policy NRC-1.4 requires that sites with suitable natural habitat, including creek corridors through urbanized areas, be surveyed for special-status species and sensitive natural communities prior to development approval as part of the environmental review process. Such surveys shall be conducted by a qualified biologist and occur prior to development-related vegetation removal. All surveys shall take place during appropriate seasons to determine presence or absence, including nesting or breeding occurrences, with a determination on whether the project site contains suitable habitat for such species and sensitive natural community types. These results would inform the site assessment and environmental review process for proposed developments and other activities that could adversely affect special-status species. Proposed 2040 General Plan Policy NRC-1.7, Policy NRC-1.8, Policy NRC-1.9, and Policy NRC-1.10 require preconstruction surveys for San Joaquin Kit Fox, California Red-Legged Frog, California Tiger
GOV3-4	Cumulative Impacts: CDFW recommends that a cumulative impact analysis be conducted for all biological resources that will either be significantly or potentially significantly impacted by implementation of the Project, including those whose impacts are determined to be less than significant with mitigation	Salamander, burrowing owls, and nesting birds, respectively. As described in Chapter 4, Environmental Analysis, of the Revised Draft EIR, the cumulative impact analysis relies on a projections approach and takes into account growth from the proposed project within the EIR Study Area in combination with impacts from projected growth in the rest of San Benito County and the

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

CDFW trustee agency resources.

incorporated or for those resources that are rare or in poor or declining health and will be impacted by the Project, even if those impacts are relatively small (i.e. less than significant). CDFW recommends cumulative impacts be analyzed using an acceptable methodology to evaluate the impacts of past, present, and reasonably foreseeable future projects on resources and be focused specifically on the resource, not the Project. An appropriate resource study area identified and utilized for this analysis is advised. CDFW staff is available for consultation in support of cumulative impacts analyses as a trustee and responsible agency under CEQA and we recommend that the City reach out to CDFW to discuss various methodologies and strategies for an analysis of this type for

Comment

GOV3-5

Comment #

CNDDB: Please note that the CNDDB is populated by and records voluntary submissions of species detections. As a result, species may be present in locations not depicted in the CNDDB but where there is suitable habitat and features capable of supporting species. A lack of an occurrence record in the CNDDB does not mean a species is not present. In order to adequately assess any potential Project-related impacts to biological resources, surveys conducted by a qualified biologist during the appropriate survey period(s) and using the appropriate protocol survey methodology are warranted in order to determine whether or not any special status species are present at or near the Project area.

surrounding region. The cumulative discussions in Chapters 4.1 through 4.18 of the Revised Draft EIR explain the geographic scope of the area affected by each cumulative effect (e.g., immediate project vicinity, county, watershed, or air basin). Impact Discussion BIO-6, in Chapter 4.4, *Biological Resources*, of the Revised Draft EIR states that because the proposed 2040 General Plan goals, policies, and actions would serve to reduce any potential biological impacts within the EIR Study Area to a less-than-significant level, the proposed project would not make a cumulatively considerable contribution to any significant cumulative impacts on special-status species, sensitive natural communities, or regulated waters. As discussed in Response GOV3-3, the proposed 2040 General Plan policies and actions identified require local planning and development decisions to consider impacts to biological resources, which includes consideration of the cumulative context.

Response

The commenter's note regarding the reporting of species occurrences is acknowledged for the record. As described in Chapter 4.4, Biological Resources, on page 4.4-9 of the Revised Draft EIR, the California Natural Diversity Database (CNDDB) is described as California's primary inventory on the distribution of special-status species, which is maintained by the Biogeographic Data Branch of the CDFW; it provides the most comprehensive statewide information on the location and distribution of special-status species and sensitive natural communities: occurrence data is obtained from a variety of scientific, academic, professional organizations, and private consulting firms; and occurrences of species of concern in a particular region is an indication that an additional population may occur at another location if habitat conditions are suitable. The Revised Draft EIR also describes that the absence of an occurrence in a particular location does not necessarily mean that special-status species are absent from the area in question, it only indicates that no data has been entered into the CNDDB inventory, and that detailed

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		field surveys are generally required to provide a conclusive determination on presence or absence of sensitive resources from a particular location, where there is evidence of potential occurrence.
		As described in Chapter 4.4 of the Revised Draft EIR, and summarized in Response GOV3-3, proposed 2040 General Plan Policy NRC-1.5 requires biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, sensitive natural communities, or regulated wetlands and waters shall be conducted by a qualified biologist to determine the presence or absence of any sensitive resources that could be affected by proposed development, shall provide an assessment of the potential impacts, and shall define measures for protecting the resource and surrounding buffer habitat, in compliance with City policy and state and federal laws. Additionally, proposed 2040 General Plan Policy NRC-1.7, Policy NRC-1.8, Policy NRC-1.9, and Policy NRC-1.10 requires preconstruction surveys for San Joaquin Kit Fox, California Red-Legged Frog, California Tiger Salamander, burrowing owls, and nesting birds, respectively.
GOV3-6	Lake and Stream Alteration: The Projects that tier from the EIR may be subject to CDFW's regulatory authority pursuant to Fish and Game Code section 1600 et seq. Fish and Game Code section 1602 requires the project proponent to notify CDFW prior to commencing any activity that may (a) substantially divert or obstruct the natural flow of any river, stream, or lake; (b) substantially change or use any material from the bed, bank, or channel of any river, stream, or lake; or (c) deposit debris, waste or other materials that could pass into any river, stream, or lake. "Any river, stream, or lake" includes those that are ephemeral or intermittent as well as those that are perennial in nature. For additional information on notification requirements,	The City of Hollister routinely complies with all required federal, State, and local regulations, including those of CDFW, and will continue this practice in the future.

Comment #	6		
COMMITTEE IT	Comment	Response	
	please contact our staff in the LSA Program at (559) 243-4593,		
	or R4LSA@wildlife.ca.gov.		
GOV3-7	Federally Listed Species: CDFW recommends consulting with the	The City of Hollister complies with all required federal, State, and	
	United States Fish and Wildlife Service (USFWS) on potential	local regulations, including those of CDFW, and will continue this	
	impacts to federally listed species including, but not limited to,	practice in the future.	
	the San Joaquin kit fox, the vernal pool fairy shrimp, the		
	California tiger salamander, the California red-legged frog, and		
	the south/central California coast steelhead. Take under the		
	Federal Endangered Species Act (FESA) is more broadly defined		
	than CESA; take under FESA also includes significant habitat		
	modification or degradation that could result in death or injury		
	to a listed species by interfering with essential behavioral		
	patterns such as breeding, foraging, or nesting. Consultation		
	with the USFWS in order to comply with FESA is advised well in		
	advance of any ground-disturbing activities.		
GOV3-8	CDFW is available to meet with you ahead of Final EIR	This comment serves as a closing remark. No response is required.	
	preparation to discuss potential impacts and possible mitigation		
	measures for some or all of the resources that were or should	The City appreciates the input from CDFW and will rely on their	
	be analyzed in the EIR. If you have any questions, please contact	expertise if and when future development is proposed throughout	
	Kelley Nelson, Environmental Scientist, at the address provided	implementation of the General Plan.	
	on this letterhead, by telephone at (559) 580-3194, or by		
	electronic mail at Kelley.Nelson@wildlife.ca.gov.		
GOV4	Chris Bjornstad, California Department of Transportation, June 30, 2023		
GOV4-1	The California Department of Transportation (Caltrans), District	This comment serves as an opening remark. No response is required.	
	5, Development Review, has reviewed the Hollister 2040 General		
	Plan, Climate Action Plan, and Agricultural Lands Preservation		
	Program DEIR which builds off the existing 2005 General Plan to		
	provide a framework for land use, transportation, and		
	conservation decisions through the horizon year of 2040.		
	Caltrans offers the following comments in response to the DEIR:		

Comment #

GOV4-2

Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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1. Caltrans looks forward to working with the City of Hollister on future transit and complete streets concepts located within state right of way. The state views all transportation improvements as opportunities to improve safety, access, and mobility for all users and recognizes bicycle, pedestrian, and transit modes as integral elements of the transportation network. Early coordination with Caltrans, in locations that may affect both Caltrans and the City of Hollister, is encouraged.

Comment

The commenter's encouragement of early coordination with the California Department of Transportation (Caltrans) is acknowledged for the record.

Response

As described under Impact Discussion TRANS-1 in Chapter 4.16, Transportation, of the Revised Draft EIR, the proposed 2040 General Plan includes policies and actions that require coordination with Caltrans. Proposed Policy C-1.6 requires the City to cooperatively work with Council of San Benito County Governments, Caltrans, and San Benito County to develop, implement, and maintain public transit services. Proposed Policy C-1.9 requires the City to cooperatively work with Council of San Benito County Governments. Caltrans, and San Benito County to develop, implement and maintain park and ride facilities. Proposed Policy C-3.6 requires the City to cooperatively work with Council of San Benito County Governments, Caltrans, and San Benito County to develop, implement and maintain bicycle facilities providing direct access to major public facilities, schools and employment centers as described in the San Benito County Bikeway and Pedestrian Master Plan. Proposed Policy C-2.6 requires the City to cooperate with Caltrans, the Council of San Benito County Governments, the County of San Benito and any other regional transportation authorities to ensure the funding and implementation of the transportation improvements specified in the San Benito County Regional Transportation Plan and in the 2040 General Plan, particularly Table C-4. Proposed Action C-5.1 requires the City to develop truck routes in coordination with COG, Caltrans, and San Benito County and include enforcement mechanisms to encourage the appropriate routes. In addition to these policies and actions, the City of Hollister routinely complies with all required federal, State, and local regulations, including those of Caltrans, and will continue this practice in the future.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
GOV4-3	2. We support Goal C-1 and the policies to help reduce VMT (vehicle miles traveled) to insignificant levels. The listed policies will help appropriately balance the needs of congestion management with statewide goals related to multimodal transportation, promotion of public health through active transportation, and reduction of greenhouse gas emissions. Caltrans encourages the city to begin working on these policies as soon as possible to find the best local based practices to best alleviate VMT in the region.	The commenter's support for the proposed 2040 General Plan Goal C-1 is acknowledged for the record. The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits.</i> The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
GOV4-4	3. Further, we support the Predefined VMT Mitigation Bank to lower VMT. The bank should complement State goals to promote equitable transportation outcomes, advance multimodal transportation strategies, and advance innovative technology and systems as a corollary to new land use projects.	The commenter's support for the Predefined VMT Mitigation Bank is acknowledged for the record. The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
GOV4-5	4. Caltrans appreciates Policy C-4.6 TDM Requirements which requires new or existing developments that meet specific conditions to implement transportation demand management (TDM) strategies and other single vehicle occupancy reduction methodologies which will be monitored. TDM monitoring should be supported with long term maintenance of effort. Measures that are more useful to consider include transit and micromobility pass discounts, carpool matching and incentives, bike facilities at workplaces, vanpools, and emergency-ride-home services for non-driving employees.	The commenter's suggestion on more useful transportation measures is acknowledged for the record. The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT ETC

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Comment #	Comment	Response
GOV4-6	5. Additional traffic studies will be needed for any operational	The City of Hollister complies with all required federal, State, and
	changes on the state highway system (SHS). For example, any	local regulations, including those of Caltrans, and will continue this
	proposed changes to the type of intersection control would	practice in the future.
	require an Intersection Control Evaluation (ICE) to be performed.	
GOV4-7	Thank you for the opportunity to review and comment on the	This comment serves as a closing remark. No response is required.
	proposed project. If you have any questions, or need further	
	clarification on items discussed above, please contact me at	The City appreciates the input from Caltrans and will rely on their
	(805) 835-6543 or email christopher.bjornstad@dot.ca.gov.	expertise if and when future development is proposed throughout implementation of the General Plan.
GOV5	Shawn Tennenbaum, San Benito High School District, June 30, 202	23
GOV5-1	This letter is submitted to the City of Hollister ("City") on behalf	This comment serves as an opening remark. No response is required.
	of the San Benito High School District ("District") and its	
	governing board concerning our review and assessment of both	
	(1) the proposed General Plan Update 2040, Climate Action	
	Plan, and Agricultural Lands Preservation Program (collectively,	
	the "Project"), and (2) the City's Draft Environmental Impact	
	Report ("DEIR") prepared for the Project.	
	As a California public school district serving children who reside	
	and attend school within the City and the Planning Area defined	
	in the General Plan and DEIR, and as an owner of both a school	
	site within the City's limits and Sphere of Influence, as well as a	
	second property within the Urban Service Area and Planning	
	Area set forth in Figure 3-2 of the DEIR, the proposed Project	
	affects resources within the District's expertise. Accordingly, we	
	submit these comments to the City to ensure that the serious	
	impacts of current and future growth from now through 2040	
	on our District and the families we serve are heard and	
	meaningfully addressed with decisive policies to guide future	
	growth.	

4-24 OCTOBER 2024

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	In accordance with the California Environmental Quality Act	
	(Pub. Res. Code, §21000, et seq., hereinafter "CEQA") and its	
	interpreting regulations (Cal. Code Regs., tit. 14, §15000,	
	hereinafter "CEQA Guidelines"), the District looks forward to	
	receiving the City's written responses to these comments at	
	least 10 days before certifying a final environmental impact	
	report ("EIR") for the Project. (CEQA Guidelines, §15088(b); Pub.	
	Res. Code, §21092.5.)	
GOV5-2	A. Comments on Hollister General Plan Update 2024, Climate	The comment does not address the adequacy of the Draft EIR, and
	Action Plan, and Agricultural Lands Preservation Program	no further response is required. See Section 4.1, <i>Project Merits.</i> The
	("Project")	comment will be forwarded to the decision-making bodies as part or
	The self-described purpose of the City in adopting an updated	this Final EIR for their consideration in reviewing the project.
	General Plan is to "direct and coordinate future planning	
	decisions [the General Plan] also describes the desired	
	character and quality of development, and the process for how	
	development should proceed." (2040 General Plan, Section 1.1).	
	Finding itself under continuing development pressure, noting	
	"severe constraints on the city's infrastructure" resulting from development, the City clearly must adopt a set of guiding	
	principles so that future development <i>improves and protects</i> the	
	quality of life in Hollister, rather than imperiling or diminishing it.	
	quality of the in Florinster, father than imperining or diffinishing it.	
	Our District's goals are aligned with many of the values	
	expressed in the General Plan, and while the District operates	
	only partially within the City's jurisdiction, the City's policies and	
	actions dramatically affect the lives of our students. Our District	
	has been deeply and negatively affected by the pace of such	
	approvals by the City in the past five years. Thus, it is our	
	expectation that the City will follow through on the 2040	
	General Plan goals that seek to protect and amplify the needs of	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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Comment # Comment Response

families and how they receive public education services in Hollister.

The General Plan makes clear that the City projects the addition of 6,455 new dwelling units, 1.1 million new square feet of commercial and office space, and 2.8 million feet of new industrial space (General Plan, Section 3.6, Policy LU-1.3).

Based on these growth projections, the General Plan goals and policies affect the District in two ways:

- First, development brings additional families to Hollister, creating the need for additional classrooms, support facilities and expanded capacity to be provided by school districts. Using current student enrollment projection models applied solely to the residential development projections of the General Plan, we anticipate a need to house and educate up to 2,100 new students. This does not include students coming from development beyond City boundaries within the County of San Benito that must also be housed and educated by our District; and
- <u>Second</u>, development affects the conditions on and around existing school facilities, including Hollister High School and future sites within and outside City limits, such as traffic congestion, circulation, parking, noise, air quality and other conditions.

Our specific comments on the General Plan/Project include the following:

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TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

1. Community Services and Facilities Element – Schools (2040 General Plan Section 5.2.7)

We appreciate that the City invited us to contribute to the General Plan Advisory Committee process in 2021. We remain generally in support of all of the proposed new goals and policies included within the General Plan in support of schools, including those in Section 5.2 of the Community Services and Facilities Element, as follows:

- Goal CSF-1, Policy CSF-1.3 and 1.4; and
- Goal CSF-7, Policies CSF-7.1-7.5.

Respectfully, however, we request an amendment to Goals CSF-7.1 and 7.5, as follows:

"Policy CSF-7.1 New School Funding Initiatives. Consider incentives, such as density bonuses and waiver or reductions of development standards, when a proposed project voluntarily provides school fee contributions beyond their fair share statutory school impact fees for new school facilities (new)."

"Policy CSF-7.5 Construction of a Second High School.

Support the San Benito High School District's efforts to site, develop and construct a new high school, including approving connection of school parcels within any City Planning Area, Urban Service Area, Sphere of Influence or City limits to City's municipal service infrastructure and systems."

Finally, we request that every policy be supported by specific City actions created to ensure that these policies are realized.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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Comment # Comment Response

Specifically:

- o In support of Policy CSF-7.1, we request that the City add an action that mandates that a list of development incentives to be achieved in exchange for voluntary mitigation agreements in excess of school impact fees be presented these developers at the earliest possible point in the development process.
- o In support of Policy CSF-7.2, we request that the City add an action requiring City participation in an intergovernmental committee comprised of school districts, City officials and County officials to ensure that coordination of development occurs as identified.
- o In support of Policy CSF-7.3, we request that the City add an action that requires every developer to participate in a mandatory meeting with the District to discuss (voluntary) mitigation options, as a condition of receiving project approval. Mitigation options can offer numerous benefits to developers.
- o In support of Policy CSF-7.5, we request that the City add an action requiring the Sphere of Influence be extended to include our school parcel located on Best Road.

We are available to consult with you further regarding other ideas for how the City can support these General Plan goals and policies with specific actions, but robust follow-through on these new policies is warranted.

4-28 OCTOBER 2024

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	2. Requested Additions to General Plan – Land Use and	
	Community Design Element (Section 3)	
	As noted in our letter to the City dated April 24, 2023, we seek	
	the City's support in including goals and policies within the	
	General Plan that provide for the reservation of land pursuant to	
	Government Code Section 66479 (see Hollister Municipal Code,	
	§16.48) within identified Planning Areas and Specific Plans so	
	that we can be assured that appropriate, developable land is	
	identified and set aside for future high school use before it may	
	be developed for other purposes.	
	In particular, the District seeks the reservation of 50-70 acres	
	within the Buena Vista Road Special Planning Area and the	
	Union Road Special Planning Area based upon current projected	
	patterns of growth in enrollment, without regard to preservation	
	of an agricultural "buffer" as contemplated for the Buena Vista	
	Special Planning Area in the General Plan. This formal	
	reservation will ensure that as development occurs in these	
	areas, our District has the ability to secure future new school	
	sites in these regions as part of the planning and development	
	process.	
	We defer to the City as to the most appropriate way to include	
	these land reservations within Section 3 of the General Plan.	
	When and if Specific Plans are required for each of these	
	planning areas, the school site reservations must be included.	
OV5-3	B. Comments on Draft EIR	The comment describes CEQA and the CEQA Guidelines and
	Because general plans govern the type and location of new	provides context of CEQA as defined by the Courts. The comment
	development, CEQA and its interpreting regulations require	does not address the adequacy of the Draft EIR, and no further
	cities and counties to study potential environmental impacts as	response is required.
	part of the adoption or update process. (Pub. Res. Code, §	
	21000, et seq.; see also CEQA Guidelines, §15378.) When a new	

Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	general plan or revision is being considered, the EIR must	
	evaluate the proposed plans or revision's effects on both the	
	existing physical environment and the environment envisioned	
	by any adopted plan. (Environmental Planning and Information	
	Council v. Co. of El Dorado (1982) 131 Cal.App.3d 354; CEQA	
	Guidelines §15125(e).) Under CEQA and its Guidelines, an EIR	
	must set forth all significant effects on the environment of the	
	proposed project, as well as mitigation measures proposed to	
	minimize significant effects on the environment, and alternatives	
	to the proposed project. An EIR must "present information in	
	such a manner that the foreseeable impacts of pursing the	
	project can actually be understood and weighed." (Vineyard	
	Area Citizens for Responsible Growth, Inc. v. City of Ranch	
	Cordova (2007) 40 Cal.4th 412, 449-450.)	
GOV5-4	1. Notice of Availability The Notice of Availability ("NOA") for the DEIR issued by the City is dated May 17, 2023, however it was not received by the District until June 6, 2023. As a result, the District has not been provided with the full 45-day review and comment period required under CEQA and the CEQA Guidelines.	The commenter incorrectly asserts that the CEQA required review period begins on the day the notice is received. Pursuant to CEQA Guidelines Section 15087, the Notice of Availability (NOA) shall disclose the starting and ending dates for the review period during which the lead agency will receive comments, and the manner in which the lead agency will receive those comments. The public review period is not based on when the commenter receives the notice, but rather the public review period starts when the notice was posted as defined by the Code of Civil Procedure Section 12.
		As described in Chapter 1, <i>Introduction</i> , of the Revised Draft EIR, the NOA for public and agency comment on the 2023 Draft EIR was issued on Wednesday, May 17, 2023 approximately 25 months from the date of the Notice of Preparation (NOP) (Friday, April 9, 2021). Pursuant to CEQA Guidelines Section 15105(a), the 2023 Draft EIR was available for a 45-day public review period that ended on Friday, June 30, 2023. The NOA was posted pursuant to the standards of CEQA (Public Resources Code Section 21092) and the CEQA

Comment # Comment Response

Guidelines (California Code of Regulations Section 1508)

Guidelines (California Code of Regulations Section 15087) as amended by Assembly Bill 819, and included:

- Emailed distribution to all organizations and individuals who have previously requested notice. The City has maintained a notification list and noticed the project to this list throughout the General Plan process starting in 2020. Individuals subscribe to be on the email list or can be added by requesting to be on the list. The City's records show that a user "Shawn Tennenbaum" subscribed to be on the email notification list using the email address "stennenbaum@sbhsd.k12.ca.us" on June 24, 2020 and was added to the email notification list by the City as part of a community stakeholder group. Accordingly, every email notification from June 24, 2020 has been emailed to the email address of "stennenbaum@sbhsd.k12.ca.us."
- A notice in the newspaper: The Free Lance
- Posting to the City's General Plan 2040 website: https://hollister2040.org/
- Posting at the San Benito County Clerk (Filing No. NOT2023008)
- Uploaded to CEQAnet: https://ceqanet.opr.ca.gov/2021040277

The City's email notification list tracking records show that the NOA for the 2023 Draft EIR was emailed to stennenbaum@sbhsd.k12.ca.us at the San Benito High School District via email on Wednesday, May 17, 2023. The City's email list subscriber activity records show that the NOA for the 2023 Draft EIR email sent to stennenbaum@sbhsd.k12.ca.us was opened 22 times between May 17, 2023, and May 22, 2023.

GOV5-5

2. Project Description – Planning Boundaries and EIR Study Area (Section 3.4)

• Inconsistency in Planning Areas. In general, there appear to be inconsistencies between the existing City Limits, Sphere of Influence, and Planning Area boundaries depicted in the proposed 2040 General Plan (Figure LU-2, p. LU-7) and DEIR (Figure 3-2, Figure 3-4) in comparison with the City Limits, Sphere of Influence, and Planning Area boundaries set forth in the City's current General Plan (City of Hollister 2005 General Plan, p. 2.3). Please clarify where the existing boundaries are located and explain any discrepancies.

The comment asserts there are inconsistencies between the maps provided in the Draft 2040 General Plan and the 2023 Draft EIR when compared to the existing 2005 General Plan maps but provides no specific details as to the asserted discrepancies.

As described in Chapter 3, *Project Description*, of the Revised Draft EIR, the proposed project includes changes to the SOI. Since publication of the 2023 Draft EIR, there were further modifications to the proposed SOI boundary. See Section 4.4, *Revisions to the 2023 Draft EIR*. These changes are outlined in Figure 1-1, *Areas of Change Between the 2023 Draft EIR and the Revised Draft EIR*, in Chapter 1, *Introduction*, of the Revised Draft EIR.

The proposed 2040 General Plan proposes an expanded SOI boundary and increase the Hollister Planning Area when compared to the existing 2005 General Plan. The proposed change to the SOI increases the area of potential future annexations and therefore establishes the boundary for the EIR Study Area. Figure 3-7, *Existing and Proposed Sphere of Influence*, in Chapter 3 of the Revised Draft EIR shows the proposed change to the existing SOI.

With respect to the Hollister Planning Area, as described in the Draft 2040 General Plan (page LU-2) and the Revised Draft EIR (page 3-6), State law refers to the Planning Area as "any land outside [the City] boundaries which in the [City's] judgment bears relation to its planning" (Government Code, Title 7, *Planning and Land Use*, Division 1, *Planning and Zoning*, Chapter 3, *Local Planning*, Article 5, *Authority for and Scope of General Plans*, Section 65300). The Hollister Planning Area encompasses incorporated and unincorporated territory and identifies the area where the City has an interest in land use. This boundary does not give the City any regulatory power, but it signals to San Benito County and other nearby local and regional authorities that Hollister recognizes that development within this area may have an impact on the city. The

City expanded this area, which it has the sole authority to do, to increase the area where the City has an interest in participating in land use decisions by other agencies. As described in Chapter 3 on page 3-6 of the Revised Draft EIR, City staff will review development proposals submitted to San Benito County for parcels inside the Planning Area for consistency with land use policies in the proposed 2040 General Plan. The Planning Area lands outside of the SOI are not considered for urban development or annexation by the City within the 20-year planning horizon of the proposed 2040 General Plan.

The specific figures identified by the commenter are not intended to be identical and represent different parts of the project and the project process, each of which are provided in the text that accompanies the figures. The figures in the Draft 2040 General Plan and the Revised Draft EIR were prepared using the same baseline GIS data source and therefore show the same boundaries in the context of the figure to the text in either document. With respect to the existing 2005 General Plan Land Use Map, it is copied as it was presented in the current General Plan and does not include the City Limit boundary.

A brief explanation of the differences between the figures in the Draft 2040 General Plan and Revised Draft EIR as noted by the commenter are provided as follows:

Figure LU-2, Land Use Map, of the Draft 2040 General Plan includes the existing and the proposed SOI because, as described in the Draft General Plan, the San Benito Local Agency Formation Commission (LAFCO) determines the SOI boundaries for Hollister and other jurisdictions agencies in San Benito County. Because the existing SOI will remain in effect until such an approval by San Benito LAFCO occurs, the Draft 2040 General Plan shows both boundaries on one map.

- Figure 3-2, 2040 General Plan Planning Boundaries, presented under Section 3.4.1, Planning Boundaries, in Chapter 3 of the Revised Draft EIR only includes the proposed SOI boundary as that is the boundary that was applied to the EIR Study Area. Section 3.4.1 in Chapter 3 of the Revised Draft EIR explains the planning boundaries referenced in the proposed 2040 General Plan and their relationship to the EIR Study Area. This section of the Draft EIR describes the location and names of the planning boundaries and provides a description for each boundary. Figure 3-7, Existing and Proposed Sphere of Influence, presented under Section 3.7, Project Components, in Chapter 3 of the Revised Draft EIR shows the proposed change to the SOI because this is the section of the project description where the proposed project is described in detail.
- With respect to the City's 2005 General Plan Land Use Map, it does not include the City Limits boundary, which is included in Draft 2040 General Plan Figure LU-2 and Revised Draft EIR Figure 3-2. Figure 3-4, 2005 Existing General Plan Land Use Map, in Chapter 3 of the Revised Draft EIR shows the map as it was created by the City at that time.

Revisions were made to Chapter 3 of the 2023 Draft EIR to provide clarifying information. The updated text is presented in the Revised Draft EIR and changes are shown as follows.

The text on page 3-12 of Chapter 3 of the Revised Draft EIR was revised to clarify the expansion of the Planning Area boundary.

As part of the proposed project, the City is proposing changes to the currently adopted General Plan land use map. The current 2005 General Plan land use map and the proposed 2040 General Plan land use map are shown on Figure 3-4, 2005 General Plan Land Use Map, and Figure 3-5, 2040 General Plan Land Use Map, respectively. The City has increased the Planning

Response

COMMENTS AND RESPONSES

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

Area, which it has the sole authority to do, to increase the area where the City has an interest in participating in land use decisions by other agencies. As described in Section 3.4.1.4,

Planning Area, this boundary does not give the City any regulatory power, but it signals to San Benito County and other nearby local and regional authorities that Hollister recognizes that development within this area may have an impact on the city. The General Plan land use designations would establish the uses, density ranges, and development intensities allowed on

GOV5-6

Comment #

Urban Service Area and Planning Area. By definition, development in the Planning Area "may have an impact on the City" (DEIR, p. 3-6; 2040 GP, p. LU-2), whereas development in the Urban Service Area to which the City provides access to municipal water and sewer services "directly influence[s] development planning and decision making in Hollister." (2040 General Plan, p. LU-2.) As the owner of property located within both the Urban Service Area and Planning Area that will need to be connected to the City's municipal service infrastructure and systems, and as the public high school district that will serve students residing in these areas, the District has an interest in how the 2040 General Plan will guide development and future service connections in these areas.

Comment

o The Urban Service Area and Planning Area depicted in the DEIR and 2040 General Plan appear to be incomplete. For example, during its June 20, 2023 meeting, the City Council adopted Resolution No. 2023stated as maximum floor-area ratios (FAR) based on net acreage. The comment correctly cites where the Planning Area is discussed in the Draft General Plan and the 2023 Draft EIR but fails to provide the full context of the discussions in the two documents.

each parcel of land. In general, standards of building intensity for residential uses are stated as the allowable range of dwelling units per gross acre and standards for nonresidential uses are

As described in Response GOV5-5 and in Chapter 3, *Project Description*, of the Revised Draft EIR, the Planning Area that is designated outside of the Hollister City Limits is an area where the City does not have any regulatory power, but instead the area between the City Limit and the Planning Area boundary establishes an area around City Limit and SOI to signal to San Benito County and other nearby local and regional authorities that Hollister recognizes that development within this area may have an impact on the city. Neither Resolution No. 2023-133, *A Resolution of the City Council of the City of Hollister Adopting a Wastewater Treatment Services Agreement Between the City of Hollister And San Juan Oaks Mutual Water Company*, signed June 20, 2023, nor Resolution No. 2015-232, *A Resolution of the City Council of the City of Hollister authorizing the city to provide sewer service outside of its jurisdictional boundaries to the property located south of highway* [sic] 156 and west of union

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

133 concerning a Wastewater Treatment Services Agreement between the City and San Juan Oaks Mutual Water Company with respect to sewer service for a development project known as the San Juan Oaks project ("San Juan Oaks"). According to Resolution No. 2023-133, as well as Resolution No. 2015-232, dated December 21, 2015, San Juan Oaks is "located within the unincorporated area of San Benito County and outside the City of Hollister Sphere of Influence and within the Urban Service Area." Per the Mavor's Meeting Report Out, dated June 21, 2023 (see attached), the sewer connections were approved in 2016. However, San Juan Oaks is not included within the Urban Service Area nor the Planning Area depicted in Figure LU-1 on page LU-4 of the 2040 General Plan and on Figure 3-2 of the DEIR. Because the City circulated the NOP for the EIR for the proposed Project on April 9, 2021, San Juan Oaks should be included in the Urban Service Area and Planning Area. (DEIR, p. 1-2.) The boundaries of the Urban Service Area and Planning Area need to be revised to include all areas fitting within the "Planning Area" and "Urban Service Area" definitions.

road. APNs 018-190-023, 033, 034; 018-200-056, 057, 058; 021-140-046, 053, 054; 021-190-006, 017, 030, 031, 032; and 023-010-074, and directing staff to apply to the Local Agency Formation Commission (LAFCo) for services, signed December 21, 2015, authorized the expansion of the Hollister Service Area boundary.

As described in Resolution No. 2015-232, the approval to provide the sewer services to the San Juan Oaks project requires the approval of the San Benito LAFCO. It is unclear why Resolution No. 2015-232 states the San Juan Oaks project is within the Hollister Service Area because as shown in the *Hollister Urban Area Urban Water Management Plan* dated July 2016, the San Juan Oaks project is not within the Hollister Urban Area shown on Figure 1-1, *Location Map Hollister Urban Area*. Addressing comments on Resolution No. 2015-232 is outside the scope of this EIR.

The San Juan Oaks project is not in the City of Hollister, nor is it proposed to be annexed into the City of Hollister. As described in Chapter 4.17, Utilities and Service Systems, of the Revised Draft EIR, in 2004, the City of Hollister, County of San Benito, and San Benito County Water District (SBCWD) entered into a memorandum of understanding (MOU) to coordinate and address water and wastewater management. In 2008, the MOU was updated, and the Sunnyslope County Water District also became a partner in the agreement. A new MOU was issued in 2021, which now includes the City of San Juan Bautista, to prepare a water supply master plan update to ensure the successful development and implementation of future water projects in San Benito County (City of Hollister, 2021. Resolution No. 2021-162. Memorandum of Understanding, San Benito County Urban Area Water Supply Master Plan). SBCWD will continue to be the lead agency responsible for providing water supply to meet future urban demands. The Hollister Urban Area

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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Comment	Response
	boundary has never been expanded by resolution or study to include
	the San Juan Oaks Subdivision and the maps contained within the
	EIR accurately demonstrate the current boundary.
o The DEIR explains that the Urban Service Area and Planning Area are excluded from the EIR Study Area because "lands outside of the SOI are not considered for urban development or annexation by the City within the 20-year planning horizon of the proposed 2040 General Plan." (DEIR, 3-6.) However, known development is occurring within the Urban Service Area and Planning Area, and will be connected to the City's municipal service infrastructure and systems. It is unclear why such known and anticipated pockets of development are not included in the EIR Study Area.	The EIR Study Area is the boundary where there is the potential for a physical impact on the environment related to the implementation of the proposed project which is limited to the City's jurisdictional authority. This includes the lands within the Hollister City Limit where the City has jurisdiction to approve potential future development and the lands within the proposed SOI where there is the likelihood that lands may be annexed into to the City's jurisdictional boundary (the City Limit) over the 20-year buildout horizon of the General Plan. However, this does not mean that the potential for impacts caused by the implementation of the proposed 2040 General Plan are limited to the EIR Study Area. As described in Chapter 4, Environmental Analysis, of the Revised Draft EIR, the cumulative impact discussions provided in Chapters 4.1 through 4.18 of the Draft EIR explain the geographic scope of the area affected by each cumulative effect (e.g., immediate project vicinity, county, watershed, or air basin). The geographic area considered for each cumulative impact depends on the impact that is being analyzed. For example, in assessing macro-scale air quality impacts, all development within the air basin contributes to regional emissions of criteria pollutants, and basin wide projections of emissions are the best tool for determining the cumulative impact. In assessing aesthetic impacts, on the other hand, only development within the local area of change would contribute to a cumulative visual effect since the area of change is only visible in its vicinity. The commenter is directed to Section 4.1.7, Cumulative Impact Analysis, in Chapter 4 of the Revised Draft EIR for a description of the cumulative setting
	Planning Area are excluded from the EIR Study Area because "lands outside of the SOI are not considered for urban development or annexation by the City within the 20-year planning horizon of the proposed 2040 General Plan." (DEIR, 3-6.) However, known development is occurring within the Urban Service Area and Planning Area, and will be connected to the City's municipal service infrastructure and systems. It is unclear why such known and anticipated pockets of

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		Area when reasonable to do so depending on the environmental topic.
GOV5-8	o Similarly, the proposed 2040 General Plan includes	With respect to the comment about known and anticipated pockets of development, see Section 4.4, <i>Revisions to the 2023 Draft EIR</i> , regarding the expansion of the proposed SOI boundary. The comment misunderstands the use of the term "Planning Area"
	goals, policies, and actions that specifically concern the City's Urban Service Area and Planning Area, and such goals, policies, and actions are relied on throughout the DEIR in reaching the conclusion that environmental impacts of the Project would be less than significant, thus it is unclear why the City's Urban Service Area and Planning Area are not included in the EIR Study Area. For example, the DEIR concludes that proposed 2040 General Plan goals, policies, and actions "would minimize potential adverse impacts of future growth." (DEIR, 4.14-7.) One of the goals relied on to mitigate impacts is Goal LU-1 (Goal LU6 of the current 2005 General Plan), which states: "Promote orderly and balanced growth within Hollister's planning area boundaries." (Id.) Such conclusions lack support if the City's Urban Service Area and Planning Area are excluded from the EIR Study Area analyzed in the DEIR.	as presented in the proposed General Plan 2040 goals, policies, and actions. As described in Response GOV5-5, State law refers to the Planning Area as "any land outside [the City] boundaries which in the [City's] judgment bears relation to its planning" (Government Code, Title 7, Planning and Land Use, Division 1, Planning and Zoning, Chapter 3, Local Planning, Article 5, Authority for and Scope of General Plans, Section 65300). As discussed under Section 3.4.1.4, Planning Area, in Chapter 3, Project Description, of the Revised Draft EIR, the Hollister Planning Area encompasses incorporated and unincorporated territory and identifies the area where the City has an interest in land use. Furthermore, as stated under Section 3.4.2, EIR Study Area, in Chapter 3 of the Revised Draft EIR, the Planning Area lands between the Planning Area boundary and the SOI are not in the EIR Study Area because the City does not foresee future annexations of these unincorporated areas. The Hollister General Plan goals, policies, and actions that require local planning and development decisions to consider impacts from potential future growth only apply to the lands where the City has jurisdiction. Accordingly, where a goal, policy, or action references the Planning Area, this is limited to the land in the City Limits. Therefore, the implementation of the proposed 2040 General Plan goals, policies, and actions that support orderly growth and sustainable development patterns would, as discussed throughout the Revised Draft EIR, minimize potential adverse impacts on future growth in the City's jurisdiction.

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT E	.IR
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Comment #	Comment	Response
GOV5-9	• Sphere of Influence: As noted above, we are requesting that the City take action to extend its Sphere of Influence to include our property located on Best Road and Highway 25. Accordingly, we believe that the EIR Study Area should include that additional territory and any necessary adjustments be made to the DEIR.	Since publication of the 2023 Draft EIR, there were further modifications to the proposed SOI boundary. See Section 4.4, <i>Revisions to the 2023 Draft EIR</i> . These changes are outlined in Figure 1-1, <i>Areas of Change Between the 2023 Draft EIR and the Revised Draft EIR</i> , in Chapter 1, <i>Introduction</i> , of the Revised Draft EIR.
	 Public Services and Recreation/Schools (Section 4.15.3) We note some factual misstatements and conclusions in the impact analysis that we request be corrected and addressed in the EIR: Page 4.15-25: In the discussion of Hollister Municipal Code regarding school site dedication, the referenced sections apply only to elementary school districts. This option is not available to the District, and thus Hollister Municipal Code 16.48 should be referenced for the proposition that land for high school sites could be reserved in accordance with those provisions. As noted above, we are requesting school site reservation in accordance with applicable laws. As a result, the discussion of this issue on page 4.15-30 must be updated. 	As described in Chapter 4.15, <i>Public Services and Recreation</i> , on page 4.15-25 of the Revised Draft EIR, the Hollister Municipal Code includes various directives to ensure public schools are adequate to serve school-age children in Hollister. Most provisions related to public schools are included in Title 16, <i>Subdivisions</i> . As described under Section 1.2, <i>EIR Scope</i> , in Chapter 1, <i>Introduction</i> , of the Revised Draft EIR, on page 1-2, the proposed project consists of a long-term plan and set of regulatory changes that would be implemented over time as policy documents and regulations guiding future development activities and City actions. No specific development projects are proposed as part of the proposed project. Therefore, the EIR is a program-level EIR that analyzes the potential environmental effects of the adoption and implementation of the proposed project. As a program EIR, it does not evaluate the impacts of individual projects that may be proposed in the future. If and when the San Benito High School District proposes a subdivision, then the provisions of Title 16, <i>Subdivisions</i> , of the Hollister Municipal Code would take effect and lands can be reserved in accordance with the provisions of the HMC. Revisions were made to Chapter 4.15, <i>Public Services and Recreation</i> , of the 2023 Draft EIR to provide clarifying information. The updated text is presented in the Revised Draft EIR and changes are shown as follows.

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR	Table 4-1	RESPONSES TO C	COMMENTS ON THE	DRAFT EIR
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Comment # Comment Response

The text on page 4.15-25 of Chapter 4.15 of the 2023 Draft EIR was revised to reference Hollister Municipal Code Chapter 16.48, *Site Reservations*.

Section 16.48.010, Site Reservations Requirements, states that as a condition of approval of a map, the subdivider shall reserve sites appropriate in area and location for parks, recreational facilities, fire stations, libraries or other public uses, according to the standards and formula contained in this chapter. Section 16.48.020, Standards and formula for reservation of land, states that where a park, recreational facility, fire station, library or other public use is shown on an adopted specific plan or adopted general plan containing community facilities element, recreation and parks element and/or a public building element, subdivider may be required by the city to reserve sites as so determined by the city in accordance with the definite principles and standards contained in the above specific plan or general plan. The reserved area must be of such size and shape as to permit the balance of the property within which the reservation is located to develop in an orderly and efficient manner. The amount of land to be reserved shall not make development of the remaining land held by the subdivider economically infeasible. The reserved area shall conform to the adopted specific plan or general plan and shall be in such multiples of streets and parcels as to permit an efficient division of the reserved area in the event that it is not acquired within the prescribed period. Section 16.48.030, Procedure, states that the public agency for whose benefit an area has been reserved shall at the time of approval of the final map or parcel map enter into a binding agreement to acquire such reserved area within two years after the completion and acceptance of all

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT E	.IR
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Comment # Comment Response

improvements, unless such period of time is extended by mutual agreement.

The text on page 4.15-30 of Chapter 4.15 of the 2023 Draft EIR was revised to update the Hollister Municipal Code standards to include other public uses, which includes the San Benito High School District.

Additionally, in the case of proposed subdivisions, which tend to generate families with school-aged children, <u>HMC Section</u>
16.48.010, Site Reservations Requirements, requires that as a condition of approval of a map, the subdivider shall reserve sites appropriate in area and location for parks, recreational facilities, fire stations, libraries or other public uses, which would include high schools, and HMC Section 16.56.010, Condition of Approval of Final Map, requires that as a condition of approval of the final map, a subdivider who develops or completes the development of one or more subdivisions within the HSD shall dedicate to the school district such lands as the council shall deem to be necessary for the purpose of constructing hereon schools necessary to assure the residents of the subdivision adequate elementary school service.

GOV5-11

Table 4.15-1: This table of enrollment data is significantly out of date given the rapid enrollment growth we are experiencing, and thus it seems to suggest that we have capacity at Hollister High School. That is unequivocally incorrect. Please update this table to include 2022-23 enrollment and/or projected 2023-24 enrollment. Our 2022-23 enrollment is 3,567 students and our projected 2023-24 enrollment is approximate 3,650 students.

As described under Section 1.3.1, *Notice of Preparation and Scoping Meeting*, in Chapter 1, *Introduction*, of the Revised Draft EIR, in compliance with CEQA Section 21080.4, the City circulated the NOP of an EIR for the proposed project to the Office of Planning and Research (OPR) State Clearinghouse (SCH) and interested agencies and persons on April 9, 2021. The enrollment projections provided by the commenter were not available at the time the 2023 Draft EIR was being prepared and therefore, no changes to Table 4.15-1, *Hollister School Districts and Schools*, of the 2023 Draft EIR were warranted. As described in Chapter 4.15, *Public Services and Recreation*, on page 4.15-28 of the Revised Draft EIR, the San Benito

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
GOV5-12	• The District reiterates and incorporates by reference in our DEIR comments all of the comments made on the General Plan in Section A above, since the DEIR relies on the General Plan policies and goals to address concerns with school capacity created by future growth. To the extent the General Plan is adjusted per our comments, the DEIR	High School District reports that new facilities will need to be constructed to accommodate additional students beyond the 2022-2023 school year. The City recognizes that changes to the San Benito High School District as well as other environmental setting conditions will continue to evolve as the project process continues. As described in Chapter 4.15 on page 4.15-30 of the Revised Draft EIR, the proposed 2040 General Plan forecasts student population increases over the next 20 years. As a program-level EIR for a long-range plan, the General Plan goals, policies, and actions are intended to minimize impacts over the course of the General Plan buildout horizon year 2040. The updated enrollment projections are acknowledged for the record. The requested change would not change the outcome of the conclusions of the Revised Draft EIR and is not warranted. See Section 4.3, Additional Analysis. See Section 4.4, Revisions to the 2023 Draft EIR, regarding modifications to the proposed project and analysis of subsequent residual impacts.
GOV5-13	 should also be adjusted. (See DEIR, p 4.15-31). 4. Transportation (Section 4.16) General Plan Policies C-4.1 and C-4.5 recognize that the intersection of San Benito Street and Nash Road/Tres Pinos functions at a level of service below that which is expected at all other intersections in the City (LOS D). This location is the only intersection specifically identified within the General Plan for this designation. The intersection, which lies directly east of Hollister High School, is a critical access point for vehicles, pedestrians, and bicyclists for school trips. Rather than identifying the location as a point of transportation failure, the General Plan should identify 	The commenter's suggestion regarding traffic east of Hollister High School is acknowledged for the record. As described in Chapter 4.16, <i>Transportation</i> , of the Revised Draft EIR, with the passage of Senate Bill 743 (September 2013), which was codified in Public Resources Code Section 21099, and the subsequent adoption of revised CEQA Guidelines (December 2018), level of service, also referred to as LOS, can no longer be used as a criterion for identifying significant transportation impacts for most projects under CEQA. As concluded under Impact Discussion TRANS-1, in Chapter 4.16 of the Revised Draft EIR, impacts related to bicycle

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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Comment # Response

improvements that would allow the intersection to function in a manner consistent with the rest of the Cty's [sic] infrastructure. Improvements could be developed in coordination with the District and could include ransportation system that is safe for all modes of travel.

parallel routes.

The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, *Project Merits*. The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

GOV5-14

The DEIR identifies that implementation of the General Plan would result in significant and unavoidable impacts related to Vehicle Miles Traveled, for which mitigation cannot be identified. As detailed in Table 4.16-1 (VMT by Land Use and Scenario) of the DEIR, in the year 2040 Plus Project scenario, the General Plan would result in significant impacts related to residential VMT per Capita, office VMT per Employee, and other use VMT per Employee. For both office VMT per Employee and other use VMT per employee, the General Plan increases VMT per capita in the year 2040 scenario. This is indicative of a land use plan that encourages development in portions of the city that are less VMT efficient. The General Plan should consider encouraging development in infill portions of the City that would yield more positive VMT outcomes. The continued expansion of the City into less efficient areas from a transportation perspective will only exacerbate overly congested conditions in and around the District's schools. If these plans are approved and pursued, the City should work with the District to improve access to existing school facilities for automobiles, pedestrians, buses, and bicycles.

modifications at the intersection and/or improvements to

The commenter expresses an opinion regarding the proposed General Plan and the VMT impacts yet provides no substantial evidence to support their opinion. See Section 4.2, *Speculation without Substantial Evidence*.

As described under Section 4.16.3, Impact Discussion, in Chapter 4.16, Transportation, of the Revised Draft EIR, the proposed Circulation (C) Element contains goals, policies, and actions that require local planning and development decisions to consider VMT, including infill development. For a complete list of General Plan goals, policies, and actions, that encourage infill please see Impact Discussion TRANS-1 and TRANS-2 in Chapter 4.16 of the Revised Draft EIR. Furthermore, as described in Chapter 4.16 of the Revised Draft EIR, the significant and unavoidable conclusion is based on the fact that the analysis has been prepared at the program level. Given the lack of specifics that are available for the program-level EIR, it is not possible to fully account for the effect of specific design principles, policies, and improvements that will reduce VMT as part of this analysis. It is reasonable to conclude that the findings of this analysis reflect a worst-case scenario for the program EIR. The program-level land use impact for VMT does not preclude the

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		finding of less-than-significant impacts for subsequent development projects that achieve applicable VMT thresholds of significance.
		The commenter's suggestion encouraging development in infill portions of the City that would yield more positive VMT outcomes is acknowledged for the record, as is the request for the City to work with the San Benito High School District to improve access to existing school facilities.
GOV5-15	• The DEIR includes a new goal and associated policies and actions directly related to District planning and operations. The following comments are provided to ensure the new policies allow for efficient implementation to meet the related General Plan goals while considering the responsibilities of the local districts as Lead Agencies under CEQA. Specifically, under Goal C-1, to provide for a healthy and active community based on complete streets, the DEIR introduces Policy C-1.9 Local Schools. The District appreciates the inclusion of the provision to coordinate with local school districts to improve transportation to new sites. The District requests the following revision to ensure maximum efficiency in complete streets planning around schools:	The commenter's requested revision to the policy related to coordination with local schools is acknowledged for the record. Though the commenter references the Draft EIR, the comment addresses policy decisions that the City has made as part of the General Plan update. The comment does not address the adequacy of the Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
	o "During the initial stages of identifying transportation improvement priorities, coordinate with local school districts to improve bicycle, pedestrian, and traffic flow around school sites."	
	This requested revision is vital to address existing issues within the transportation network surrounding the current Hollister High School such as the poor level of service identified in the DEIR at the intersection of San Benito	

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	Street and Nash Road/Tres Pinos. Similarly, Action C-1.4:	
	Safe Routes to School should include the same	
	requirements as C-1.9 to "coordinate with local school	
	districts" to fund and implement the Safe Routes to School	
	improvements.	
	Including the school districts as a planning and operational	
	partner for transportation planning within the City is vital to	
	ensuring General Plan goals, policies, and actions are	
	implemented in a strategic manner improving circulation	
	within the City while ensuring access to a quality education	
	for the community served by the District.	
GOV5-16	 The District understands that the City recently submitted a 	The commenter's request for a commitment from the City to seek
	U.S. Department of Transportation Safe Streets and Roads	funding for and to implement roadway safety improvements that
	for All Implementation Grant application with respect to	benefit the San Benito High School District is acknowledged for the
	traffic safety and roadway improvements near two	record. The comment does not address the adequacy of the Draft
	elementary schools located in Hollister. The District is	EIR, and no further response is required. See Section 4.1, <i>Project</i>
	similarly interested in partnering with the City and the	Merits. The comment will be forwarded to the decision-making
	County to seek a federal grant from this program to fund	bodies as part of this Final EIR for their consideration in reviewing
	traffic safety and roadway improvements surrounding	the project.
	Hollister High School, which is located within City Limits and	
	the Sphere of Influence. These improvements are	
	consistent with the proposed 2040 General Plan goals,	
	policies set forth in the Circulation Element, including,	
	without limitation, Goals C-1, C-3, and C-4, Policies C-1.2, C-	
	3.1, C-3.2, C-3.3, C-3.4, C-3.5, C-3.6, C-4.1, and C-4.7, and	
	Actions C-3.2, C-3.4, as well as in the Health and Safety	
	Element, including Goal HS-1. The District seeks a	
	commitment from the City to seek funding for, and	
	implement, traffic safety and roadway improvements	
	around Hollister High School.	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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Comment #	Comment	
GOV5-17	5. Hazards and Hazardous Materials (Section 4.9)	As described in Chapter 4.
	 Pursuant to the CEQA Guidelines, the EIR must describe the 	page 4.9-11 of the Revised
	existing physical environmental conditions as they exist	February 13, 2024, identif
	when the Notice of Preparation ("NOP") is published in	GeoTracker sites within the
	order for the project's significant impacts to be considered	remediated or closed. The
	in the full environmental context. (CEQA Guidelines,	Hazardous Material Sites i
	§15125(a)&(c).) The DEIR and the NOA include a	4.9-1, Hazardous Material
	"Hazardous Materials/Waste Disclosure", which states: "A	EIR.
	search of the online databases on May 1, 2020, identified	2
	four EnviroStor sites that have not been full remediated or	Revisions were made to in
	closed." (NOA, p.2; EIR, p. 4.9-11.) However, according to	the expanded proposed SC
	_	Site 3. The updated text is
	the DEIR, the City circulated the NOP for the EIR for the	
	proposed Project on April 9, 2021. (DEIR, p. 1-2.) Therefore,	changes are shown as follo
	the information provided in the NOA and EIR is outdated	The stand on the standard A O 11 a
	and does not satisfy baseline condition requirements under	The text on pages 4.9-11 c
	CEQA. Please provide a timely list and location of active	revised to update the list of
	cleanup sites.	sites.
		A search of the online
	 The location of the District's "San Benito High School 	
	Modernization Project" cleanup appears to be inaccurate or	2024, identified four I
	mislabeled on Figure 4.9-1. Clean-up of this site is	within the EIR Study A
	anticipated to commence in the Fall.	or closed. (footnote 1

1.9, Hazards and Hazardous Materials, on ed Draft EIR, a search of the databases as of ified four EnviroStor sites and four he EIR Study Area that have not been fully ese sites are listed in Table 4.9-1, Active in the EIR Study Area, and shown on Figure als Sites, in Chapter 4.9 of the Revised Draft

Response

nclude active hazardous materials sites in SOI boundary and correct the mislabeling of s presented in the Revised Draft EIR and lows.

of Chapter 4.9 of the Revised Draft EIR was of hazardous materials sites and location of

ne databases on May 1, 2020 February 13, EnviroStor sites and four GeoTracker sites Area that have not been fully remediated 11: Sites that are no longer active and that have a status type of "Certified," "No Further Action," "No Action Required," "No Action," and "Completed-Case Closed" were not included in this search.) The complete list and location of active cleanup sites within the EIR Study Area is shown in Table 4.9-1, Active Hazardous Material Sites in the EIR Study Area, and on Figure 4.9-1, Hazardous Materials Sites.

Table 4.9-1 of Chapter 4.9 of the Revised Draft EIR was revised to update the list of hazardous materials sites and location of sites.

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Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment #	Comment	Response				
		TABLE 4.9-1 ACTIVE HAZARDOUS MATERIAL SITES IN THE EIR STUDY AREA				
		ID Number	Site Name	Address	Site Type	Status Type
		1	Cerrato Property	510 Hillcrest Road	Voluntary Cleanup	Certified O&M- Land Use Restriction Only
		2	Rancho Santana School AKA Proposed New Hollister School Site	1454 Santana Ranch Drive	School Cleanup	Active Certified O&M
		3	San Benito High School Modernization Project	1220 Monterey Street	School Cleanup	Active
		4	Sunnyside Estates	2780 Southside Road	Voluntary Cleanup	Active
		<u>5</u>	<u>Crop Production</u> <u>Services, Inc</u> <u>Hollister</u>	1901 Shelton <u>Drive</u>	<u>Cleanup</u> <u>Program</u> <u>Site</u>	Open – Verification Monitoring
		<u>6</u>	Pacific Scientific Energetic Materials Company (PSEMC) (former PacSci)	2751 San Juan Road	<u>Cleanup</u> <u>Program</u> <u>Site</u>	<u>Open – Site</u> <u>Assessment</u>
		<u>7</u>	Whittaker Ordnance		<u>Cleanup</u> <u>Program</u> <u>Site</u>	Open – Remediation and Land Use Restrictions
		<u>8</u>	Wilbur-Elis (former SoilServe) Hollister		<u>Cleanup</u> <u>Program</u> <u>Site</u>	Open – Verification Monitoring
		locations Source: D https://w Water Re	es 6 and 7 are listed as haven the Geotracker website partment of Toxic Substaw.envirostor.dtsc.ca.gov sources Control Board, Grebruary 13, 2024.	<u>:e</u> ances Control, Enviro v/public/, accessed N	oStor, 1ay 2, 2020 Febr	uary 13, 2024; State
		correct the	L of Chapter 4.9 mislabeling of Si	ite 3 and inclu	ıde active	hazardous
00)/5 40	C. Ali (C		tes in the expan			
GOV5-18	 6. Alternatives (Section 5) An EIR must present "a reasonable range of potentially feasible alternatives" to the project or its location, as is 	CEQA's requ	ent incorrectly as uirement for a "r n Chapter 5 <i>, Alte</i>	easonable ra	nge of alte	rnatives." As
	necessary to permit a reasoned choice, and describe the		reasonable rang			

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response rationale for selecting the alternatives. (CEQA Guidelines, of reason," which requires the EIR to describe and consider only §15126.6(a), (b) & (f).) With respect to a general plan, a those alternatives necessary to permit informed public participation reasonable range of alternatives would typically include and an informed and reasoned choice by the decision-making body different levels of density and compactness, different (CEQA Guidelines Section 15126.6(a), (f)). Accordingly, there is no locations and types of uses for future development, and "typical" alternative as incorrectly asserted by the commenter. The different general plan policies. Here, the alternatives Revised Draft EIR analyzes one "no project" alternative and one considered in the DEIR are (a) manifestly unreasonable, and additional alternative that, in comparison to the proposed project, (b) do not contribute to a reasonable range of alternatives. reduces the significant impacts of the proposed project and meets the project objectives. As described in Chapter 5 of the Revised Draft EIR, pursuant to CEQA Guidelines Section 15126.6(e)(1), the No Project Alternative is required as part of the "reasonable range of alternatives" to allow decision makers to compare the impacts of approving the proposed project with the impacts of taking no action or not approving the proposed project. The No Project alternative must be evaluated whether or not it is feasible. GOV5-19 Alternative A, the "No Project" alternative, and As described under Section 3.4.1.1, City Limits, in Chapter 3, Project Alternative B, the "Focused Growth" alternative, are Description, of the Revised Draft EIR and further explained in impracticable, unreasonable, and would be impossible Response GOV5-5, the City of Hollister only has jurisdiction for to achieve: activities that occur in the Hollister City Limits. Further, as described under Section 3.4.2, EIR Study Areas, in Chapter 3 of the Revised As set forth in the 2040 General Plan and DEIR, a 56 Draft EIR, the EIR Study Area includes all land within the Hollister City percent increase in total population and 58 percent Limits and the existing and proposed SOI. This is because the increase in housing units over the 20- year horizon is Hollister SOI is the area surrounding the City Limits designated by estimated in the EIR Study Area by 2040. (DEIR, 4.14the San Benito LAFCO to indicate land that that has the potential to 6.) This does not include estimated housing and be annexed into the city during the 2040 General Plan buildout population increases in the City's Urban Service Area horizon. The Planning Area lands between the Planning Area or Planning Area. Yet Alternative A "assumes that boundary and the SOI are not in the EIR Study Area because the City development growth throughout the city would does not foresee future annexations of these unincorporated areas. remain unchanged until the buildout horizon year This does not mean that these areas would not be developed as 2040" (DEIR, p. 5-6), while Alternative B unreasonably asserted by the commenter, it means that they would not be assumes that the population and number of housing developed by the City of Hollister, nor would the City of Hollister units would both double by more than half within the have the authority to approve any development of lands outside of

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
GOV5-20	same footprint as the 5,220-acre City Limits and 1,817-acre Sphere of Influence. (DEIR, pp. 5-20 & 3-3.) For these reasons, Alternative A is unreasonable, while Alternative B is impracticable. • In reaching the conclusions that Alternative B would	their jurisdiction. Therefore, it is reasonable and practical for the City's evaluation of alternative scenarios to the proposed project to include the same jurisdictional boundaries. With respect to cumulative impacts, as described in Chapter 4,
GOV 3-20	be the environmentally superior alternative b would be the environmentally superior alternative, the DEIR fails to consider the cumulative impacts of Alternative B, and unreasonably assumes that, by encouraging more development and redevelopment within existing City Limits, development will cease outside the current Sphere of Influence. (See DEIR, p. 5-31.) However, San Benito County has been one of the fastest growing populations in California over the last three decades, and as discussed above, known development will continue to occur outside City boundaries within the City's Urban Service Area and Planning Area, and such developments will continue to be connected to the City's municipal service infrastructure and systems.	Environmental Analysis, of the Revised Draft EIR, the cumulative discussions in Chapters 4.1 through 4.18 of the Revised Draft EIR explain the geographic scope of the area affected by each cumulative effect (e.g., immediate project vicinity, county, watershed, or air basin). The geographic area considered for each cumulative impact depends on the impact that is being analyzed. For example, in assessing macro-scale air quality impacts, all development within the air basin contributes to regional emissions of criteria pollutants, and basin wide projections of emissions are the best tool for determining the cumulative impact. In assessing aesthetic impacts, on the other hand, only development within the local area of change would contribute to a cumulative visual effect since the area of change is only visible in its vicinity. The commenter is directed to Section 4.1.7, Cumulative Impact Analysis, in Chapter 4 of the Revised Draft EIR for a description of the cumulative setting for the analysis, which does consider areas outside of the EIR Study Area when reasonable to do so depending on the environmental topic.
		The commenter incorrectly asserts that the Draft EIR assumes that development outside of the City's jurisdiction would "cease" outside of the current SOI. The Revised Draft EIR evaluates the impacts from implementation of the City of Hollister 2040 General Plan by the City of Hollister, which can only occur in the City's jurisdiction. The Revised Draft EIR, as described in the cumulative impact discussion, considers impacts from projected growth of the City of Hollister in conjunction with growth in the region.

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response • In concluding that impacts under Alternative B would GOV5-21 Revisions were made to Chapter 5, Alternatives, of the 2023 Draft be similar to those of the proposed Project, the DEIR EIR to provide clarifying information on the proposed SOI boundary. inconsistently states that Alternative B "would allow The updated text is presented in the Revised Draft EIR and changes for the same level of residential and nonresidential are shown as follows. development in the EIR Study Area through 2040." (DEIR, p. 5-28.) However, the EIR Study Area includes The text on page 5-20 of Chapter 5 of the Revised Draft EIR was the proposed Sphere of Influence expansion area,

For these reasons, both Alternatives are infeasible.

which is expressly excluded under Alternative B.

(DEIR, p. 5-20.) Accordingly, this conclusion isn't supported by the evidence, further illustrating that

Alternative B would be impossible to achieve.

The text on page 5-20 of Chapter 5 of the Revised Draft EIR was revised to clarify that the EIR Study Area for Alternative B does not include the proposed SOI expansion and Alternative B would adopt the proposed CAP and ALPP.

Alternative B assumes the same amount of households, residential units, population, and jobs would occur as under the proposed project, but would allow for more dense housing in parcels within the Medium-Density Residential, High-Density Residential, Mixed-Use Commercial and Residential, and Downtown Commercial and Mixed Use land use designations and also increase the maximum floor-area ratios (FAR)² in the Mixed-Use Commercial and Residential and Downtown Commercial and Mixed Use land use designations when compared to the proposed project. In addition, Alternative B would maintain the currently adopted SOI thus encouraging more development and redevelopment in the City Limits and less growth on undeveloped land. As such the EIR Study Area referenced in this discussion includes the current City Limits and the existing SOI. Alternative B does not include expansion into the proposed SOI. Alternative B would also adopt the proposed CAP and the proposed ALPP as described in Chapter 3, Project Description, of the Revised Draft EIR.

² FAR is a ratio of the building square footage permitted on a lot to the net square footage of the lot. For example, on a site with 10,000 square feet of net land area, a FAR of 1.0 will allow 10,000 square feet of building floor area to be built.

Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

As previously described, the purpose of this alternative is to reduce the significant and unavoidable impacts associated with agricultural resources (AG), air quality (AIR), noise (NOI), and transportation (TRANS).

As described in Chapter 4.2, Agricultural Resources, the conversion of lands designated Prime Farmland, Farmland of Statewide Importance, or Unique Farmland, and lands under Williamson Act contracts to non-agricultural uses is a significant impact under CEQA. Accordingly, to reduce the potential for the conversion of agricultural lands, Alternative B would not propose to change the SOI as described in Chapter 3. Project Description, but instead would maintain the current Hollister SOI. The current SOI is roughly 1,817 acres or about 2.8 square miles. As shown on Figure 3-7, Existing and Proposed Sphere of Influence, in Chapter 3, the proposed SOI would extend further north and west, south, and east of the existing SOI but would remain contiguous with the existing SOI border to the east and west north. The proposed SOI would expand to Union Road between San Benito Street and Southside Road and to Enterprise Road between Southside Road and SR 25. On the west side, the proposed SOI would expand northward to Wright Road and westward to SR 156, reaching close to Union Road. The southern portion of the proposed SOI would expand past Union Road to Enterprise Road. The proposed SOI would also expand along Mansfield Road in the east and along SR 26 to Best Road in the southeast. As shown on Figure 4.2-1, Important Farmland and Williamson Act Contracts, in Chapter 4.2, Agricultural Resources, there is land designated as Prime Farmland, Farmland of Statewide Importance, or Unique Farmland in this area. Therefore, when compared to the

Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		proposed SOI Alternative B would reduce the SOI where qualified farmland is located.
GOV5-22	o The District requests that the City consider a third alternative, which shall be referred to herein as "Alternative C", the "Concentrated Buildout" alternative. Similar to the proposed Project, under Alternative C, the Hollister Municipal Code would be amended to add the proposed ALPP, and likewise would adopt the proposed 2023 CAP to serve as the strategic plan for how the City will reduce GHG emissions and foster a sustainable community through 2050 and beyond. However, we recommend that Alternative C further expand the General Plan's proposed Sphere of Influence to include concentrated areas of planned or anticipated development within the City's Planning Area that will be serviced by the City, including if it is reasonably foreseeable or anticipated that such	With respect to a third alternative as requested by the commenter, the requested alternative to expand the SOI would not eliminate or reduce any of the potentially significant impacts of the proposed project. As described in Chapter 5, <i>Alternatives</i> , of the Revised Draft EIR, CEQA Guidelines Section 15126.6(a) requires that the EIR describe a range of reasonable alternatives to the project which would feasibly attain most of the basic objectives of the project but would avoid or substantially lessen any of the significant effects of the project and CEQA Guidelines Section 15126.6(b) requires that the EIR's discussion of alternatives focus on alternatives to the project or its location which are capable of avoiding or substantially lessening any significant effects of the project, even if these alternatives would impede to some degree the attainment of the project objectives, or would be more costly.
	development will be serviced by the City. Including such an alternative would foster informed decision-making and public participation because it would meet most of the stated objectives and would provide significant environmental advantages.	Here, the further expansion of the SOI as requested by the commenter would not reduce any of the potentially significant impacts of the proposed project because it would be a larger area and would not meet the project objective to create and maintain a cohesive development pattern amidst the agriculture landscape, with clearly defined urban edges. The General Plan land use map focuses urban development within the SOI and protects Hollister's surrounding lands from sprawl, reduces the cost of extending costly infrastructure, and enhances the visual character of the city's edge. Land use policies are enacted to reduce incompatible land uses and ensure developments pay for their share of infrastructure, public facilities, and any environmental costs they might impose. Accordingly, the Revised Draft EIR does not need to include the third alternative as suggested by the commenter.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment #	Comment	Response
GOV5-23	 An EIR should identify any alternatives that were considered but rejected as infeasible during the scoping process, and briefly explain the reasons underlying such determination. (CEQA Guidelines, §15126.6(b).) [sic] Such discussion is absent from the DEIR. 	Pursuant to CEQA Guidelines Section 15126.6(c), there is no requirement to discuss alternatives to the proposed project that were considered and found to be infeasible. Doing so is relevant when the lead agency concludes that there are no feasible alternatives. CEQA Guidelines Section 15126.6(f)(1) generally defines "feasible" to mean an alternative that is capable of being accomplished in a successful manner within a reasonable period, considering economic, environmental, social, technological, and legal factors. In addition, the following may be taken into consideration when assessing the feasibility of alternatives: site suitability; economic viability; availability of infrastructure; general plan consistency; other plans or regulatory limitations; jurisdictional boundaries; and the ability of the proponent to attain site control.
		Here, the City has made no conclusion that either alternative would be infeasible, and as analyzed in Chapter 5, <i>Alternatives</i> , of the Revised Draft EIR, Alternative B would, in comparison to the proposed project, result in reduced environmental impacts related to agricultural resources, air quality, biological resources, cultural and tribal cultural resources, GHG emissions, noise, transportation, and wildfire, and would meet all of the project objectives. Accordingly, Alternative B is a feasible alternative to the proposed project. While Alternative A (No Project) would not meet the project objectives, it is a CEQA mandated alternative, and it is feasible for the City to continue implementing the current General Plan. See Section 4.3, <i>Additional Analysis</i> .
GOV5-24	 The District requests clarification with respect to Alternative B's scope: The DEIR contains an inconsistent description of the 	See Response GOV5-21 for revisions to Alternative B that clarifies that the proposed SOI expansion would not occur under Alternative B and that the proposed CAP and ALPP would be included under Alterative B.
	proposed Sphere of Influence under Alternative B. Specifically, the DEIR states, "Alternative B would not	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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	propose to change the SOI as described in Chapter 3,	
	Project Description, but instead would maintain the	
	current Hollister SOI." (DEIR, pp. 5-20 – 5-21.) However,	
	in the same paragraph concerning Alternative B, the	
	DEIR inconsistently provides: "As shown on Figure 3-7,	
	Existing and Proposed Sphere of Influence, in Chapter	
	3, the proposed SOI would extend further north and	
	south of the existing SOI, but would remain contiguous	
	with the existing SOI border to the east and west."	
	(DEIR, p. 5-21.) Figure 3-7 shows the proposed Sphere	
	of Influence with the Project as proposed, but does not	
	show the proposed Sphere of Influence under	
	Alternative B. Moreover, while Figure 3-7 shows a	
	proposed extension south of the existing Sphere of	
	Influence, it does not depict a proposed north	
	extension. Please clarify the proposed Sphere of	
	Influence boundaries under: (i) the proposed Project;	
	and (ii) Alternative B.	
	o The DEIR is silent on whether Alternative B includes	
	adoption of the proposed 2023 CAP and a Zoning	
	amendment to add the proposed ALPP to the Hollister	
	Municipal Code.	
OV5-25	C. Request for Notice	The City of Hollister routinely complies with all required federal,
	Pursuant to Public Resources Code sections 21080.4, 21083.9,	State, and local regulations, including future notices issued for the
	21092, 21108, and/or 21152, as well as Government Code	proposed project, and will continue this practice in the future. The
	sections 65090 and/or 65091, please provide me with a copy of	San Benito High School District has been on the City's email
	any future notices issued for the proposed Project.	notification list for the proposed project since June 24, 2020, and has been and will continue to be issued every notice of the project process to date.

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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GOV5-26	D. Summary The San Benito High School District is the sole provider of regular high school education services to families in Hollister and has a 100+-year history of providing excellent service to the community. However, quality education services are threatened by anticipated growth if we are unable to address the health, safety, and capacity impacts of that growth. As stated in previous correspondence to the City, as well as in recent presentations made to City officials, the District's school facilities are currently operating over capacity, and as projects continue to get approved, the demand for new school facilities continues to increase. The District looks forward to the City's cooperation and collaboration in addressing these deficiencies to ensure the continued high quality of life in the City and education in its schools.	This comment serves as a summary of previous comments and a closing remark. No further response is required.
	In accordance with CEQA Guidelines, section 15204(d), please be advised that I, Shawn Tennenbaum, am the contact person for the District who is available for consultation on the District's behalf. My contact information is provided below.	
GOV5-27	Attachment: Good afternoon. Below is Hollister Mayor Mia Casey's report out of last night's City Council meeting. Thank you, Mayor. To review the meeting agenda, agenda packet and video, please see http://hollisterca.iqm2.com/Citizens/Calendar.aspx CITY COUNCIL MEETING REPORT OUT FOR JUNE 21, 2023: We had standing room only last night in part because we were honoring the Baler Baseball and Softball teams with	The attachment is an email from the San Benito County Business Council with a summary of the Hollister City Council meeting dated June 21, 2023. The attachment is acknowledged for the record and will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project and EIR. No response is required.

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proclamations in recognition of their excellent seasons! I also want to highlight the 3 sewer items before us last night, and to be clear about what was discussed and voted on so people have correct information, since there has been a good deal of political spin happening:

1) Sewer System Report and Request for Direction
Our director William Via did an assessment and reported out to
us some issues with our sewer plant that needed repair and
upgrade. Back in 2016, 2 of the 4 "membranes" that process
waste were upgraded/replaced, but unfortunately these new
membranes cannot work alongside the 2 older membranes,
which actually caused our waste capacity to go down from
4MGD (4 million gallons per day) to only 3.4MGD. Also, those 2
older membranes have a lifespan of about 15 years, and they
are about 15 years old. So the staff had recommended replacing
them.

The cost is I believe in the \$2-3M range. There is a specific sewer expansion fund, which has collected sewer impact fees from developers over the years, with about \$27M in it. Those funds are earmarked specifically to cover these kinds of costs. So there is no impact to the City's general fund on this. Council gave direction to do the repairs/upgrades. This also increases our capacity to keep us in compliance with state so we don't get above the 90% level. There was also discussion at the request of one council member to not repair the equipment and instead do a moratorium but the majority of council (vote 4-1) opted to take care of our infrastructure and keep it in good repair.

The other thing discussed, and which council has requested more info on is updating our bio-solids processing. Currently,

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there is an older system that processes waste and presses out the water and then it is hauled off to the landfill. If we can upgrade this system we can turn waste into compost, which is environmentally friendly, and will also allow us to divert that waste from the landfill, which is important given our landfill issues!

2) San Juan Bautista sewer connection

The city of San Juan Bautista has an emergency situation and the state and the EPA have intervened and they needed sewer access. Last year an agreement was made by Mayor Velazquez and council to allow the sewer connection. An agreement was presented last night which detailed the terms, and the Council pushed back on the flow rate that would be allowed, and approved the agreement with that reduced amount language included.

3) San Juan Oaks project

This is an older project from 2016. This sewer connection was unanimously approved by Mayor Velazquez and council in 2016. LAFCO also gave approval, and the City Manager gave a 'will-serve' letter to San Juan Oaks. So the approvals were all made back in 2016. Now that the project is under construction and the sewer connections are ready to be made, they brought us the maintenance/service agreement for approval. If this had not been approved and the City had tried to renege on the earlier approvals for connection given in 2016, we would have faced significant legal exposure that would have been very harmful for the city. So the council approved the agreement with a 4-1 vote.

Please let me know if you have any questions. Mayor Mia Casey

concept, none of which are described in the revised draft, the

previously articulated concerns offered by this command

COMMENTS AND RESPONSES

remain.

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	cohmayor.casey@hollister.ca.gov	
	(831) 537-7271	
	Please feel free to contact me with any questions and/or further	
	information.	
GOV6	N.C. Coady, Captain Commander, Department of California Highw	ay Patrol, July 29, 2024
GOV6-1	The California Highway Patrol, Hollister-Gilroy Area received the	This comment serves as an opening remark. No response is required.
	Revised July 2024 – Hollister 2040 General Plan, Climate Action	
	Plan, and Agricultural Lands Preservation Program – Draft	
	Environmental Impact Report, State Clearing House (SCH)	
	number 2021040277. After review, we have some concerns as	
	previously described in a June 2023 response letter from this	
	command, see enclosed for reference.	
GOV6-2	Our concern relates to the lack of detail provided for the	The commenter's concern regarding the proposed bus-on-shoulder
	proposed Bus-On-Shoulder concept, see draft page 586.	scenario is acknowledged for the record. Please also see Response
	Without the opportunity to: review details regarding the specific	GOV-2-2.
	location(s) and day(s)/time(s) for planned use; evaluate plans for	
	traffic control devices to be installed; and assess plans for	As described in Chapter 4.16, <i>Transportation</i> , on page 4.16-6 of the
	motorist education to ensure safe implementation of the	Revised Draft EIR, the bus-on shoulder scenario is one of three

scenarios that was analyzed by the San Benito County Local Transportation Authority to improve transit options for those traveling between Hollister and areas to the north, including Gilroy and the Bay Area, using the State Route 25/rail corridor. The bus-on shoulder concept is not a City of Hollister project. As stated in the Draft EIR, at this time, there is no funding in place for these

improvements. The Council of San Benito County Governments is currently pursuing grant funding opportunities to conduct a detailed

operational analysis.

The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, *Project* Merits. The comment will be forwarded to the decision-making

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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		bodies as part of this Final EIR for their consideration in reviewing the project.
GOV6-3	Should you have any questions regarding these concerns, or wish to discuss this matter further, please contact Captain Noel Coady at (408) 427-0700.	This comment serves as a closing remark. No response is required.
GOV6-4	Attachment:	The attachment is a resubmittal of Comment Letter GOV2. See Responses to Comment Letter GOV2.
	The Hollister-Gilroy Area is opposed to the bus-on-shoulder concept of this project. Motorists involved in traffic crashes, experiencing medical emergencies, or who have mechanical troubles, are instructed to move to the shoulder and out of the traffic lanes. Peace officers respond to these incidents make all efforts to move the involved vehicles off the freeway or to the right shoulder to minimize secondary traffic crashes and the associated risks. When officers make traffic stops on the freeway, drivers pull to the shoulder and stop, as they are instructed to do in driving classes and per California Vehicle Code §21806. Based on past experiences in San Benito and Santa Clara counties, if busses (or other vehicles) are allowed to drive on the shoulder, other motorists will undoubtedly follow suit, creating an additional lane and removing the availability of the shoulder for true emergencies. Busses driving on the shoulders, and the inevitable vehicles which follow them, may cause confusion for other motorists and result in an increase of traffic related crashes in the area. Additionally, Appendix F, exhibit 5, identifies a Class III Bicycle Path along SR-25. These scenarios have the potential of making the roadways more dangerous and increasing liability for the State and all involved government agencies. Authorizing any vehicle to drive on the shoulder will cause an undue safety hazard to the motoring	responses to comment Letter GOVZ.
	public, road workers, and peace officers working in the area. If the bus-on-shoulder program were to progress, additional	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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	discussion would be needed to develop proper procedures	
	regulating specific times or scenarios which would allow busses	
	to use the shoulder as well as the speeds at which they would	
	be allowed to travel. The Hollister-Gilroy CHP Area has concerns	
	with this overall project.	
	The Hollister-Gilroy Area supports the construction of a Class I	
	Bicycle Path adjacent to the existing railway. The Hollister-Gilroy	
	Area recommends additional safety measures be considered for	
	the proposed bicycle path along the existing railway to ensure	
	the safety of the bicyclist and the passenger/freight trains.	
	If you have any questions, please contact our office at (408) 427-	
	0700.	
GOV7	Heather Anderson, Director of Planning, Association of Monterey	•
GOV7-1	Thank you for the opportunity to review the Revised Draft	This comment serves as an opening remark. No response is required
	Environmental Impact Report for the City of Hollister's General	
	Plan 2040, Climate Action Plan, and Agricultural Lands	
	Preservation Program. The following comments are offered for	
	your consideration:	
GOV7-2	• Page 4.8-1 states, "The analysis in this chapter is based on	The commenter's requested revision to remove reference of AMBAG
	buildout of the proposed project, as modeled using the	as the agency responsible for solid waste disposal has been made to
	California Air Resources Board's (CARB's) Emissions Factor	Chapter 4.8, Greenhouse Gas Emissions, of the Revised Draft EIR, as
	Model (EMFAC2021), the Off-Road Emissions Factor Model	shown in Chapter 5, Revisions to the Revised Draft EIR, of this Final
	(OFFROAD2021, version1.0.2), energy use provided by	EIR. These revisions do not affect any conclusions or significance
	Pacific Gas and Electric Company (PG&E) and Central Coast	determinations in the Revised Draft EIR. Therefore, no recirculation
	Community Energy (CCCE), solid waste disposal from	of the Revised Draft EIR is required pursuant to CEQA Guidelines
	Association of Monterey Bay Area Governments (AMBAG)"	Section 15088.5(a), Recirculation of an EIR Prior to Certification.
	AMBAG is not responsible for solid waste disposal, so this	
	sentence is incorrect. Please Revise.	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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GOV7-3	 Page 4.8-28 states, "Therefore, the proposed project would not conflict with the land use concept plan in AMBAG's 2045 RTP/SCS and impacts would be less than significant." Revise sentence to state "AMBAG's 2045 MTP/SCS" 	The commenter's requested revision to correct the plan name has been made to Chapter 4.8, <i>Greenhouse Gas Emissions</i> , of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR</i> , of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .
GOV7-4	 Page 4.11-2 states, "The Association of Monterey Bay Area Governments (AMBAG) is the federally designated MPO and Council of Governments (COG) for Monterey County, San Benito County, and Santa Cruz County." AMBAG is not the Council of Governments for San Benito County; instead, it is the Council of San Benito County Governments (San Benito COG). 	The commenter's requested revision remove reference of AMBAG as the COG has been made to Chapter 4.11, Land Use and Planning, of the Revised Draft EIR, as shown in Chapter 5, Revisions to the Revised Draft EIR, of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), Recirculation of an EIR Prior to Certification.
GOV7-5	 Page 4.11-2 states, "The 2045 MTP/SCS is the long-range SCS and RTP for the three counties and 18 local jurisdictions within the tri-county Monterey Bay region, including the City of Hollister." Revise sentence to state, "The 2045 MTP/SCS is the long-range SCS and Metropolitan Transportation Plan" 	The commenter's requested revision to correct the referenced plan type has been made to Chapter 4.11, Land Use and Planning, of the Revised Draft EIR, as shown in Chapter 5, Revisions to the Revised Draft EIR, of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), Recirculation of an EIR Prior to Certification.
GOV7-6	 Page 4.14-2 states, "The 2045 MTP/Sustainable Communities Strategy (SCS) is the long-range SCS and regional transportation plan for the 3 counties and 18 local jurisdictions in the Monterey Bay Region, including the City of Hollister." 	The commenter's requested revision to correct the referenced plan type has been made to Chapter 4.14, <i>Population and Housing</i> , of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR</i> , of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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	Revise sentence to state, "The 2045 MTP/SCS is the long-	
	range SCS and Metropolitan Transportation Plan"	
GOV7-7	• Starting on the bottom of Page 5.6, it states, "Implementation of the No Project Alternative assumes that development growth throughout the city would remain unchanged until the buildout horizon year 2040, which is consistent with other regional plans, including Association of Monterey Bay Area Government's (AMBAG) 2045Metropolitan Transportation Plan & the Sustainable Communities Strategy (2045 AMBAGMTP/SCS)."	The commenter's requested revision to correct the plan name has been made to Chapter 5, <i>Alternatives</i> , of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR</i> , of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .
	Revise the sentence to state " (AMBAG 2045 MTP/SCS)."	
GOV7-8	 Page 5-29 states, "However, implementation of the proposed project was found to have a less-than-significant impact due to the focus on infill development, which is in alignment with the regional planning framework of the 2045 AMBAG MTP/SCS." Revise the sentence to state " the AMBAG 2045 MTP/SCS." 	The commenter's requested revision to correct the plan name has been made to Chapter 5, <i>Alternatives</i> , of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR</i> , of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .
GOV7-9	 Page 6-5 state, "State law requires the City to promote the production of housing to meet its fair share of the regional housing needs distribution made by AMBAG." The Council of San Benito County Governments (San Benito COG) is responsible for the Regional Housing Needs Allocation (RHNA) process for San Benito County. AMBAG is responsible for RHNA for Monterey and Santa Cruz Counties only. 	The commenter's requested revision remove reference of AMBAG as the preparer of the RHNA for San Benito County has been made to Chapter 4.6, <i>CEQA Required Assessment</i> , of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR</i> , of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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GOV7-10	Thank you for the opportunity to review the Revised DEIR for the General Plan 2040. Please feel free to contact me at hadamson@ambag.org or (831) 264-5086 if you have any questions.	This comment serves as a closing remark. No response is required.
GOV8	Edward Ballaron, Air Quality Planner I, Monterey Bay Air Resource	s District, August 16, 2024
GOV8-1	Thank you for providing the Monterey Bay Air Resources District (MBARD) with the opportunity to comment on the Revised Draft EIR for the Hollister 2040 General Plan, Climate Action Plan, and Agricultural Land Preservation Program. MBARD has reviewed the EIR and has the following comments:	This comment serves as an opening remark. No response is required.
GOV8-2	Rule 424 National Emission Standards for Hazardous Air Pollutants (NESHAP) On page 4.3-13, MBARD rules and regulations that are applicable to the Plan are listed. Please add MBARD Rule 424 NESHAP. Rule 424 states that, "All suspect building materials, in each building, that will be disturbed by planned demolition or renovation activities shall be sampled and analyzed for asbestos using the method specified in Appendix E, Subpart E, 40 Code of Federal Regulations, Part 763, Section 1 (Polarized Light Microscopy) or assumed to be asbestos containing. Suspect materials include, friable asbestos-containing material, Category I nonfriable asbestos-containing material or any other material that may contain asbestos, based on past manufacturing practices or use". Additionally, MBARD requires a "written building survey report be submitted along with notification for each demolition project and for asbestos removal projects that will disturb building materials".	The commenter's requested addition of MBARD Rule 424 has been added to Chapter 4.3, <i>Air Quality,</i> of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR,</i> of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .
GOV8-3	Asbestos Cement Pipe (ACP) and Other Asbestos Piping Infrastructure MBARD has prior experience with abatement of asbestos cement pipe (ACP) and other asbestos utility infrastructure	The commenter's note about prior experience with abatement of ACP and other asbestos utility infrastructure components is acknowledged for the record. The City of Hollister routinely complies

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	components within the City of Hollister. Proper procedures must be followed during construction activities when encountering active or abandoned ACP or other asbestos-containing subsurface infrastructure.	with all required federal, State, and local regulations, including those of MBARD, and will continue this practice in the future.
GOV8-4	MBARD Attainment Status Table 4.3-4: Attainment Status of Criteria Pollutants in the NCCAB on page 4.3-18 reports the NCCAB is in nonattainment for ozone regarding the state standard. The NCCAB has been in attainment since September 2021 for the State's 8-hour ozone standard of 0.070 ppm. Please visit the California Air Resources Board's (CARB) State and Federal Area Designations webpage for more details- State and Federal Area Designations California Air Resources Board.	The commenter's requested revision to the NCCAB attainment status for ozone has been made to Chapter 4.3, <i>Air Quality</i> , of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR</i> , of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .
GOV8-5	Furthermore, impact AIR-2 "Implementation of the proposed project would result in a cumulatively considerable net increase of a criteria pollutant for which the project region is in nonattainment under applicable federal or state ambient air quality standard", on page 4.3-38, should be reassessed. As stated above, MBARD is in attainment for ozone, therefore conclusions regarding air quality impacts should reflect this fact. The general plan, when fully implemented, will exceed the threshold for VOCs, NOx and CO. MBARD would like to see more	The analysis included in the Revised Draft EIR is more conservative based on that recommended by MBARD. As noted in Response GOV8-4, the attainment designations for the NCCAB have been updated to reflect the current attainment status. While the Air Basin is in attainment for ozone, the analysis provided under Impact Discussion AIR-2 in Chapter 4.3, <i>Air Quality</i> , of the Revised Draft EIR conservatively identifies impacts as significant and unavoidable. Therefore, no changes to the EIR are needed.
	approaches to reduce emissions from transportation, such as construction and installation of public electric vehicle infrastructure.	The proposed 2040 General Plan includes policies in the Natural Resources and Conservation Element and the Circulation Element that are focused on reducing VMT and associated emissions from the transportation sector, which are identified under Impact Discussion AIR-2 in Chapter 4.3 of the Revised Draft EIR (see Policies C-3.1 through C-3.6, Actions C-3.1 through C-3.5, Policy C-4.6, Policy NRC-3.10 through NRC-3.12, and Action NRC-3.1). New development in the City is also required to comply with the California Green Building Standards Code (CALGreen) for electric vehicle (EV) charging infrastructure. Hollister has 31 publicly accessible EV charging

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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		stations. The proposed CAP includes actions for installation of EV charging stations. The proposed CAP aims to reduce transportation emissions by promoting EV adoption through municipal fleet electrification, community-wide EV charging stations, and rebates for EV purchases, as well as promoting public transit, carpooling, and active transportation. As these measures are integrated into the proposed CAP, no additional measures are needed.
GOV8-6	Engine Permitting If a generator, boiler, or another stationary source of air pollutants is needed to support the construction process or will be installed for use in the operation of the project, a permit may be required. Per Rule 201, any stationary piston-type internal combustion engine of greater than or equal to 50 brake horsepower (bhp) requires a permit. Please contact MBARD's Engineering Division if there are any questions regarding the permitting process.	The City of Hollister complies with all required federal, State, and local regulations, including those of MBARD, and will continue this practice in the future.
GOV8-7	Portable Equipment Registration Program If project construction uses portable equipment registered with the California Air Resources Board (CARB) in the Portable Equipment Registration Program (PERP), MBARD must be notified within two working days of commencing operations when a registered unit will be at a location for more than five days. Portable equipment not registered with CARB may be subject to MBARD permit requirements.	The City of Hollister complies with all required federal, State, and local regulations, including those of MBARD, and will continue this practice in the future.
GOV8-8	VOC Emissions Page 4.3-9 Federal and State Regulations: The majority of the VOC emissions attributed to the project are from consumer products (Table 4.2-7). Therefore, a reference to the state consumer products regulation should be added to the discussion. This regulation was recently updated and should result in emissions reductions by the proposed project buildout year of 2040. The updated regulations are reported to achieve	The commenter's requested revision to reference the recently adopted Consumer Product Regulation has been made to Chapter 4.3, Air Quality, of the Revised Draft EIR, as shown in Chapter 5, Revisions to the Revised Draft EIR, of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), Recirculation of an EIR Prior to Certification. As the emissions

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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	statewide VOC reductions of 3.00 tons per day (tpd) in 2023 and 9.80 tpd in 2031. Therefore, the emissions reported in Table 4.2-7 should reflect these reductions in the consumer products category.	analysis in the Revised Draft EIR is conservative, no change to the modeling is warranted.
GOV8-9	Page 4.3-24 Policy NRC-3.6: Technical Assessments. Since the majority of the VOC emissions are from consumer products, MBARD recommends adding a sentence to the discussion of this policy that consumer product regulation updates and consumer product emission calculation tools should be reviewed. The EIR does not reflect emissions reductions in this category which may be required in the future.	The commenter's requested revision to reference the state consumer product regulation has been made to Chapter 4.3, Air Quality, of the Revised Draft EIR, as shown in Chapter 5, Revisions to the Revised Draft EIR, of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), Recirculation of an EIR Prior to Certification.
GOV8-10	Odors Page 4.3-56 Operational Related Odors: Residential and Other Land Uses. A variety of land uses can contribute to odors due to the additional infrastructure needed to support these land uses such as expansion of wastewater treatment plants or sewer lines. MBARD suggests adding language to explain these potential indirect odor sources from future residential or other land use development projects.	The commenter's requested revision to reference indirect effects has been made to Chapter 4.3, <i>Air Quality,</i> of the Revised Draft EIR, as shown in Chapter 5, <i>Revisions to the Revised Draft EIR,</i> of this Final EIR. These revisions do not affect any conclusions or significance determinations in the Revised Draft EIR. Therefore, no recirculation of the Revised Draft EIR is required pursuant to CEQA Guidelines Section 15088.5(a), <i>Recirculation of an EIR Prior to Certification</i> .
GOV8-11	MBARD appreciates the opportunity to comment on the Revised Draft EIR for the Hollister 2040 General Plan, Climate Action Plan, and Agricultural Land Preservation Program. Please let me know if you have any questions. I may be reached at (831) 718-8030 or eballaron@mbard.org.	This comment serves as a closing remark. No response is required. The City appreciates the input from MBARD and will rely on their expertise if and when future development is proposed throughout implementation of the General Plan.
GOV9	Shawn Tannenbaum, San Benito High School District, August 16, 2	024
GOV9-1	This letter regarding the City of Hollister's ("City") Revised Draft Environmental Impact Report for the proposed Hollister 2040 General Plan ("General Plan"), Climate Action Plan, and Agricultural Lands Preservation Program (collectively, "Project") is sent on behalf of the San Benito High School District ("District") and its Board of Trustees. As a California public	This comment serves as an opening remark. No response is required.

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	school district serving children who reside and attend school within the City, and as an owner of property within the City and proposed sphere of influence in Figure LU-1 of the General Plan, the proposed Project directly affects the District's operations. Thus, the District wishes to comment in support of the Project.	
GOV9-2	The District first wants to thank the City for the significant revisions made to the Project since it was circulated for review in 2023. While the previous version of the Project projected 6,455 new dwelling units and 21,635 new residents by the year 2040, the revised Project now projects 10,530 new dwelling units and 31,575 new residents. With this increase in projected residents, there will also be a dramatic increase in the number of projected students served by the District by 2040.	The commenter's note about the increase in projected residents resulting in an increase in projected students served by the District is acknowledged for the record. As described under Impact Discussion PS-5 in Chapter 4.15, <i>Public Services and Recreation</i> , of the Revised Draft EIR, with the required payment of developer impact fees for new development pursuant to California Government Code Section 65995 (Senate Bill 50) and the implementation of the proposed 2040 General Plan goals, policies, and actions that support school facilities in the EIR Study Area, impacts to the public school districts that serve the EIR Study Area would be <i>less than significant</i> .
		The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
GOV9-3	As the City is likely aware, the District has been planning to develop a second high school in the Buena Vista Corridor. The elements described in the Project reflect a direction shared by the District and the City to plan for residential and nonresidential growth within identified new growth areas, including the Buena Vista area. Most notably, the City proposes to expand its sphere of influence to include the entire Buena Vista Corridor, the area where the District has projected the greatest density of students will be generated from new	The commenter's request for the District to be involved in the process of expanding the City's SOI to include the Buena Vista area is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

residential development. Moreover, the City identifies a Buena Vista Specific Plan Area to encourage a complete neighborhood with a mix of housing types where residents may live within close proximity to commercial/industrial services, parks, schools and open space. The District appreciates that the City illustrates an anticipated location of a school in the Buena Vista Specific Plan Area in Figure LU-5 of the General Plan, which is also the approximate location of the District's site for its new high school. The mixed use illustrated in Figure LU-5 reflects both the District's and City's shared vision to create a walkable community that promoted pedestrian activity and reduce the need to drive to other areas in the City, including the opportunity for students to safely walk or bike to school. (General Plan Goal LU-4)

The proposed expansion of the sphere of influence and the development of a Buena Vista Specific Plan are both major elements of the City's plans to ensure logical growth of the City. The District chose the location of its second high school in anticipation of the community's natural development into the Buena Vista Corridor, so the District is excited that the General Plan also anticipates similar growth patterns for the City. The District is eager to serve as the cornerstone of the Buena Vista neighborhood with its new high school and looks forward to supporting the City in its careful growth of the Buena Vista area. With the City's focus on continuing to increase the connectivity between neighborhoods, schools, shops, jobs, healthcare, and public services, the District looks forward to the thoughtful and eventual integration of its future high school, and the entire Buena Vista area, into the City.

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TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

Comment # Comment Response

With the addition of the proposed expansion of the City's sphere of influence to include the Buena Vista area to the City's longterm plans, the District hopes to be involved in that process, since the District's high school may very well be amongst the initial development in the Buena Vista area and will ultimately serve as a focal point for the future community. Policy CSF-1.2 of the General Plan highlights the City's priority of "cooperat[ing] and coordinat[ing] with the County of San Benito, Local Agency Formation Commission (LAFCO), and other local agencies in the provision of infrastructure and services in the Hollister Planning Area." (emphasis added.) Likewise, Policy LU-1.11 sets the City's intention to coordinate regional planning efforts through intergovernmental coordination. Accordingly, the District seeks to support the City through joint efforts to amend the City's sphere of influence as proposed in the General Plan and through the annexation process, as contemplated by General Plan Actions IU-1.1 to 1.3.

For instance, following the City's submission of its application to LAFCO to amend its sphere of influence, the District hopes to be at the table to support a potential agreement that expands the City's sphere of influence to include the Buena Vista area and that would be beneficial for both the City and County, while ensuring that the second high school is able to connect to the municipal services provided by the City and special districts. Moreover, opportunity for the District's participation in the process aligns with the General Plan's Policy CSF-8.5 to support the District's efforts to construct a new high school. The District is prepared to actively contribute to the process by consulting on issues in the community that the District is intimately familiar with, as related to the District's second high school, including

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	adequacy of education facilities, traffic congestion, circulation,	
	parking, noise, and air quality.	
GOV9-4	Lastly, the District would like to draw the City's attention to the revised Draft EIR which includes now out-of-date enrollment numbers for the District. While the District's lone high school has a current capacity for 3,437 students, the District would like to state on record that enrollment for 2023-2024 should be included to reflect 3,556 students. These accurate and current enrollment numbers truly showcase the severity of the District's overcrowding concerns as the District works to provide an excellent education to its students. The District has quickly become the second largest high school in Northern California, with the fastest growth rate in Northern California.	The capacity and enrollment number for the District listed Table 4.15-1, EIR Study Area School Districts and Schools, in Chapter 4.15, Public Services and Recreation, of the Revised Draft EIR reflect the most recent data available at the time the Notice of Preparation was published (April 2021). Therefore, no revisions to the Revised Draft EIR are required. The commenter's note about the District's 2023-2024 enrollment number is acknowledged for the record.
GOV9-5	The District, again, wants to thank the City for its revisions to the Project. The District is excited for the envisioned development of the Buena Vista Corridor and hopes to actively contribute to the discussions and decisions regarding its development and incorporation into the City's sphere of influence, and its eventual annexation. The District appreciates the City's support in the District's efforts to continue providing an excellent education as its student enrollment continues to grow.	This comment serves as a closing remark. No response is required.
GOV10	Julie A. Vance, Regional Manager, California Department of Fish ar	nd Wildlife, August 21, 2024
GOV10-1	The California Department of Fish and Wildlife (CDFW) received a Revised EIR (REIR) from the City of Hollister for the above-referenced Plan pursuant to the California Environmental Quality Act (CEQA) and CEQA Guidelines.	This comment serves as an opening remark. No response is required.
	Thank you for the opportunity to provide comments and recommendations regarding those activities involved in the Project that may affect California fish and wildlife. Likewise, CDFW appreciates the opportunity to provide comments regarding those aspects of the Project that CDFW, by law, may	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	be required to carry out or approve through the exercise of its	
	own regulatory authority under Fish and Game Code. While the	
	comment period may have ended, CDFW respectfully requests	
	that the City of Hollister still consider our comments.	
GOV10-2	CDFW previously provided comments and recommendations to	See responses to Comment Letter GOV3 regarding CDFW's previous
	the City of Hollister during circulation of the Plan's Notice of	comments submitted on the 2023 Draft EIR.
	Preparation (NOP) on May 10, 2021, and Draft EIR (DEIR) on	
	June 27, 2023 (Attachment 1). Within these letters, CDFW	
	provided a list of special-status species to be evaluated as part	
	of the Plan's DEIR and recommended measures be incorporated	
	for projects tiered from this Plan, including habitat assessments,	
	protocol surveys, and a robust analysis on cumulative impacts	
	to biological resources. CDFW recommends that the comments	
	and recommendations provided in CDFW's DEIR comment letter	
	for the Plan be incorporated as part of the REIR and that	
	recommended measures be carried forward into the Final EIR.	
GOV10-3	ENVIRONMENTAL DATA	The City of Hollister complies with all required federal, State, and
	CEQA requires that information developed in environmental	local regulations, including those of CDFW, and will continue this
	impact reports and negative declarations be incorporated into a	practice in the future.
	database which may be used to make subsequent or	
	supplemental environmental determinations (Pub. Resources	
	Code, § 21003, subd. (e)). Accordingly, please report any special-	
	status species and natural communities detected during Project	
	surveys to the California Natural Diversity Database (CNDDB).	
	The CNDDB field survey form can be found at the following link:	
	https://www.wildlife.ca.gov/Data/CNDDB/Submitting-Data. The	
	completed form can be mailed electronically to CNDDB at the	
	following email address: CNDDB@wildlife.ca.gov. The types of	
	information reported to CNDDB can be found at the following	
	link: https://www.wildlife.ca.gov/Data/CNDDB/Plants-and-	
	Animals.	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
GOV10-4	FILING FEES	The City of Hollister routinely complies with all required federal,
	If it is determined that the Project has the potential to impact	State, and local regulations, including those of CDFW, and will
	biological resources, an assessment of filing fees will be	continue this practice in the future.
	necessary. Fees are payable upon filing of the Notice of	
	Determination by the Lead Agency and serve to help defray the	
	cost of environmental review by CDFW. Payment of the fee is	
	required in order for the underlying project approval to be	
	operative, vested, and final (Cal. Code Regs, tit. 14, § 753.5; Fish	
	& G. Code, § 711.4; Pub. Resources Code, § 21089).	
GOV10-5	CDFW appreciates the opportunity to comment on the Project	This comment serves as a closing remark. No response is required.
	and to assist the City of Hollister in identifying and mitigating the	The City appreciates the input from CDFW and will rely on their
	Plan's impacts on biological resources.	expertise if and when future development is proposed throughout implementation of the General Plan.
	If you have any questions, please contact Kelley Nelson,	
	Environmental Scientist, at the address provided on this	
	letterhead, by telephone at (559) 580-3194, or by electronic	
	mail at Kelley.Nelson@wildlife.ca.gov.	
Private Organiz	zations	
ORG1	Dennis Martin, Building Industry Association of the Bay Area	
ORG1-1	The Building Industry Association of the Bay Area (BIA)	The comment serves as an opening remark. No response is required.
	respectfully submits the following comments to the City of	
	Hollister's Draft 2040 General Plan Update. BIA offers these	
	comments in the spirit of collaboration and support for the City	
	adopting a comprehensive and productive General Plan that	
	paves the way for achieving its challenging housing goals. These	
	comments to the Draft 2040 General Plan may also pertain to	
	the Draft EIR as many BIA comments and recommendations	
	would touch on the Environmental Impact Report.	
ORG1-2	BIA is concerned that political opposition to housing production	The commenter's concern regarding housing production is
	in the City and San Benito County has been ingrained in the	acknowledged for the record.
	Draft 2040 General Plan. The City has worked hard to bring	
	forward a Draft General Plan that preserves and enhances many	

TABLE 4-1 RESPONSES TO COMMENTS ON THE DRAFT EIR

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wonderful features of the region: a productive farming industry, scenic parks and open spaces, and picturesque towns.

Integrating responsible future growth into the Draft General Plan is the key. The Draft 2040 General Plan is an excellent opportunity to balance and blend the rural, agricultural character of Hollister with future well planned residential communities that support families, business and a thriving economy.

Still, BIA remains concerned that the Draft 2040 General Plan Update has incorporated several concerning new policy proposals, actions and fees that may create major obstacles to housing production by choking off land supply, prescribing intractable new rules and burdening each home with tens of thousands of dollars in new fees.

Housing Element Law requires that the City identify adequate sites to accommodate its regional housing needs allocation (RHNA) at all income levels. BIA encourages the City Council and Staff to take steps to revise policies and actions that may potentially constrain the production of housing during the lifespans of the 2040 General Plan and 6th Cycle Housing Element.

Policies that may require the City to analyze these rules as severe constraints to housing and mitigate accordingly include:

 Constrained Land Supply – Plan for sufficient land to accommodate housing production necessitated by the City's 6th Cycle RHNA and additional land requirements; As discussed under Impact Discussion POP-1 in Chapter 4.14, *Population and Housing*, of the Revised Draft EIR, the approximately 40 percent of the projected residential growth for the proposed project comes from the City's 2023–2031 RHNA (6th Cycle) allocation of 4,163 units. The proposed land use map, as shown in Figure 3-5, *2040 General Plan Land Use Map*, in Chapter 3, *Project Description*, of the Revised Draft EIR includes enough land designated for housing to fulfill the City's 2023–2031 RHNA as well as future buffer sites identified through the upcoming Housing Element update.

Since publication of the 2023 Draft EIR, there were further modifications to the proposed SOI boundary and the proposed ALPP. See Section 4.4, Revisions to the 2023 Draft EIR. Changes to the proposed SOI boundary are outlined in Figure 1-1, Areas of Change Between the 2023 Draft EIR and the Revised Draft EIR, in Chapter 1, Introduction, of the Revised Draft EIR. The proposed ALPP was also revised to reduce the rate of land dedication from two acres to one acre of Agricultural Land for each one acre of Agricultural Land to be converted.

Additionally, some goals, policies, and actions have been revised, including the Inclusionary Housing requirement referenced by the commenter. The inclusionary affordable housing requirement has been reduced from 20 percent to 15 percent, as noted in proposed 2040 General Plan Action LU-3.1 (previously Action LU-2.1).

The commenter's opinion on the proposed 2040 General Plan VMT policies and the inclusionary zoning policy is acknowledged for the record.

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	• Inflexible Transportation Policies – Compliance with Vehicle	
	Miles Travelled (VMT) policies in the Plan will present an	
	obstacle to housing under current and future	
	transportation systems and development patterns unless	
	mitigated with policies to offset this significant hindrance;	
	Onerous Ag Land Mitigation Policies - Agriculture mitigation	
	at a 2:1 ratio plus Agricultural Buffer Zone requirements	
	would stymie many projects and land deals;	
	• Impracticable Inclusionary Zoning Policy – A requirement of	
	20% inclusionary affordable housing on market rate for sale	
	and rental housing would render projects infeasible or	
	require implementation of a massive density bonus	
	program.	
ORG1-3	Land Use and Community Design Element	Since publication of the 2023 Draft EIR, there were further
	The Draft 2040 General Plan Update severely constrains	modifications to the proposed SOI boundary. See Section 4.4,
	production of housing through limited Development Capacity,	Revisions to the 2023 Draft EIR. These changes are outlined in Figure
	and tight Sphere of Influence (SOI). Figure LU-2, the Draft 2040	1-1, Areas of Change Between the 2023 Draft EIR and the Revised
	General Plan Update Land Use Map, when compared to the	Draft EIR, in Chapter 1, Introduction, of the Revised Draft EIR.
	current General Plan shows that the SOI and Urban Service Area	
	are nearly unchanged.	
	In order to accommodate more housing growth, BIA urges the	
	City to expand the limited proposed Sphere of Influence in the	
	Draft Plan to coincide with the Urban Service Line especially in	
	the East and South quadrants of the City, incorporating more	
	land for potential development where Prime Farmland is less	
	prevalent.	

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR		
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ORG1-4	LU-1.3. Development Capacity. Housing element site inventory requirements state that the purpose of the housing element's site inventory is to identify and analyze specific land (sites) that is available and suitable for residential development in order to determine the jurisdiction's capacity to accommodate residential development and reconcile that capacity with the jurisdiction's Regional Housing Need Allocation (RHNA).	See Response ORG1-2 regarding the consideration of the upcoming RHNA cycle in the proposed project buildout projections and the Revised Draft EIR.	
	In the 6th Cycle Housing Element that spans the 8 year time period from 2024 to 2032, the City of Hollister must plan the capacity for an unprecedented Regional Housing Needs Assessment (RHNA) of 4,163 housing units. In addition, to comply with the "No Net Loss Requirements Law" (Government Code § 65863), the State Department of Housing and Community Development (HCD) recommend that to reduce the likelihood of having to rezone should an identified housing site develop with less units than assigned, it is a best practice to have 30% more units listed in the inventory than are required to meet a jurisdiction's RHNA.		
	Accommodating a 30%+ buffer capacity of Housing Element Site Inventories would add about 1248 units for a total housing need of 5,411 units. The Draft General Plan states capacity for 6,455 units, leaving only 1,292 units in excess capacity through 2040. Finally, the goal of the Draft 2040 General Plan Update is to create a vision for the City's next 20 years of growth. BIA strongly encourages the City to assume now that the 7th Cycle Housing Element, spanning the years 2032 to 2040, may require at least another 4,000 units plus a capacity buffer of 1500 units.		
	In other words, the Plan is grossly under capacity by more than 4,000 residential units just for the City of Hollister's future RHNA		

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR		
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	and other units that the City may need to absorb from the		
	County.		
ORG1-5	LUD- Land Use Designations. Table LU-2 General Plan Land Use Designations shows several hundred acres identified for Medium Density and High Density Residential. Yet no market study or analysis is provided to substantiate that development of these residential densities can be feasible in Hollister.	The commenter's concern about feasibility is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits.</i> The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.	
ORG1-6	LUD 3.3.3. Medium & High Density Residential. This paragraph is confusing as it lumps High Density Residential (30-65 DU/AC) in with Medium Density Residential (12-29 DU/AC). Medium Density may support a viable product in the Hollister market in the future, but any densities above approximately 20 DU/AC (townhouses) will be very difficult to develop. High construction costs and low market demand make the Hollister market a tough sell to nonsubsidized multifamily builders.	The commenter's opinion regarding the proposed high density residential zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.	
	Additionally, there is no need for High Density Residential land use and zoning in the Plan. In the Housing Element, HCD allows jurisdictions to use zoned density as a proxy for lower income, as long as certain statutory requirements are met. These include counting sites zoned at 20 units per acre as affordable because Hollister is a "suburban jurisdiction" as opposed to an "urban jurisdiction". This is called the default density. BIA strongly recommends that reliance on Medium and especially High Density Land Use Designation to achieve housing production numbers be reduced.		
ORG1-7	Policy LU-2.1. Land Supply. This policy claims to ensure that there is adequate land designated to meet the projected future housing needs of the City. However, as noted earlier in this letter, the Draft 2040 General Plan Update fails to plan for enough housing to support this policy. The Draft Plan land	Since publication of the 2023 Draft EIR, there were further modifications to the proposed SOI boundary. See Section 4.4, Revisions to the 2023 Draft EIR. These changes are outlined in Figure 1-1, Areas of Change Between the 2023 Draft EIR and the Revised Draft EIR, in Chapter 1, Introduction, of the Revised Draft EIR. As	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR		
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	supply available for residential capacity must be revised to increase the residential capacity through 2040.	discussed in Section 1.3.3.1, <i>Summary of Revision</i> , in Chapter 1 of the Revised Draft EIR, the potential buildout estimates have subsequently increased from what was proposed in the 2023 Draft EIR as follows: from 6,455 to 10,530 new housing units; from 21,635 to 31,575 new residents; and from 5,755 to 11,170 new jobs by 2040.	
ORG1-8	Policy LU-2.6. Medium and High Density Residential. Medium Density and especially High Density housing development in Hollister is generally financially challenged. For sale medium density product above 20 units an acre, such as townhouses, would likely be viable, however 30-60 DU/AC high density will present a very difficult challenge to develop. While market rate high density housing is unlikely to develop in Hollister, subsidized 100% affordable housing may be feasible. 100% affordable projects require funding from a wide variety of sources including local sources. The City should keep the option open for market rate projects to pay inclusionary fees so as to amass local funding for affordable housing projects.	The commenter's opinion regarding the proposed high density residential zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.	
ORG1-9	Action LU-2.1 Inclusionary Housing. No residential density or housing type is financially viable with a 20% inclusionary affordable housing requirement, according to the City's Consultant. To justify the inclusionary percentage, the City would be forced to authorize a massive increase in density in every residential zoning district, along with concessions and waivers of development standards, impact fees and other development requirements.	See Response ORG1-2 regarding inclusionary housing requirements.	
ORG1-10	Open Space and Agricultural Element Policy OS-2.1. Offsets for Loss of Agricultural Land. Requiring 2:1 offset of any agricultural land used for development is may [sic] represent a loss of developable land that could result in a severe	Since publication of the 2023 Draft EIR, there were further modifications to the proposed ALPP. See Section 4.4, <i>Revisions to the 2023 Draft EIR</i> . The proposed ALPP was also revised to reduce the	

Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR		
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	constraint to housing, especially if that land is located within the City's Urban Service Area. Monterey County is now forming their new Agricultural Land Offset policy with a 1:1 mitigation requirement.	rate of land dedication from two acres to one acre of Agricultural Land for each one acre of Agricultural Land to be converted.	
	Ranking offsets on a sliding scale could be keyed to the soil quality of the mitigation land. For instance, the conversion of Prime Farmland might provide a 1.5:1 offset, but other classifications including Land of Local Importance, Grazing land, etc. to provide a 1:1 offset.		
ORG1-11	Policy OS-2.2. Agricultural Buffers. 200 foot buffer zones close to the City's identified growth areas would rule out many developable parcels from proceeding because so much project land would be needed for the buffer zone. This policy could be revised to apply only to annexations outside the Sphere of Influence and allow the developer to provide a buffer zone proposal for projects larger than 40 acres adjacent to productive farmland. Coordinated Ag policies with the County of San Benito is key, especially as the City and County are updating their general plans at the same time.	The commenter's opinion regarding the proposed agricultural buffer zones is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.	
	The policy should incorporate exemptions and variances to allow building in the buffer area. Consider establishing an "Agricultural Policy Advisory Commission" to hear proposals to build within a buffer area.		
	While the County of Santa Cruz applies a 2:1 agricultural buffer, it has established policies that ease the burden on projects by addressing buffer zone encroachment with some flexible approaches:		

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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In most cases, agricultural buffer reductions can be approved if features are proposed or present that mitigate potential negative impacts to adjacent or surrounding commercial agricultural land. Existing mitigations can include changes in topography, permanent substantial vegetation, or other physical barriers between the agriculture and non-agricultural uses. Proposed mitigations include the establishment of a physical barrier, typically a 6 foot tall solid wood fence with a vegetative buffer and the recordation of a Statement of Acknowledgement on the property title which acknowledges the potential for conflicts between the agricultural and non-agricultural uses.

ORG1-12 Circulation Element

4.1.5 Vehicle Miles Traveled. Mitigating VMT on a project by project basis would help pave the way to failure for housing production under the Draft 2040 General Plan Update. BIA encourages the City to complete an overarching EIR evaluating VMT for the entire City and devise cohesive City-wide policies and solutions supported by residential development mitigation fees. Impact fees, restrictive land use regulations, infrastructure costs, and rising labor costs create serious impediments to addressing the housing affordability crisis the region is facing.

It is critical that the City of Hollister continue to produce housing for all incomes. The City high housing costs is a testament to the under production of housing to meet the demands of our robust economy. Unless significantly revised, the Draft 2040 General Plan Update represents a grave threat to the City's obligation under RHNA and will almost certainly result in a constrained housing supply. The Draft 2040 General Plan Update in effect creates a housing moratorium by making it too expensive to build.

As described under Section 4.16.2.1, *City of Hollister VMT Significance Criteria*, in Chapter 4.16, *Transportation*, of the Revised Draft EIR, the Governor's Office of Planning and Research (OPR) *Technical Advisory on Evaluating Transportation Impacts in CEQA* advises jurisdictions to set VMT thresholds at 15 percent below the average for the defining area. Pursuant to the City's *DRAFT SB 743 Implementation Guidelines*, the defining area is San Benito County. Accordingly, the analysis in the Revised Draft EIR was prepared to meet the City's VMT thresholds to achieve a 15 percent VMT reduction relative to existing county-wide average VMT levels. No additional analysis is required to meet the CEQA requirements for the proposed 2040 General Plan. See Section 4.3, *Additional Analysis*.

TABLE 4-1	ESPONSES TO COMMENTS ON THE DRAFT EIR

IABLE 4-1	VESPONSES TO COMMENTS ON THE DRAFT EIV	
Comment #	Comment	Response
ORG1-13	Again, BIA offers these comments in the spirit of collaboration and support for the City achieving its housing goals. BIA is committed to working with the City of Hollister to find creative and community based solutions that benefit current and future residents and support a healthy economy and lifestyle.	This comment serves as a closing remark. No response is required.
	Please feel free to contact me with any questions or comments.	
ORG2	Matt Nohr, Orosco Group	
ORG2-1	On behalf of Wright Thirteen LLC and Felipe Nine LLC, the Orosco Group appreciates the opportunity to comment on the City of Hollister Draft 2040 General Plan and Draft Environmental Impact Report (SCH No. 2021040277) dated May 2023. The Orosco Group applauds the City of Hollister for taking a pro-active look at how changing land use, emerging industries, technology, retail demand, housing needs, transportation improvements, demographic trends, and responsible and managed city growth will be addressed in the coming years.	This comment serves as an opening remark. No response is required.
	With ownership stake in over 25 acres in the northern part of the City, approximately one-quarter of the total area within the City Limits designated North Gateway Commercial (NG), we provide the following comments:	
ORG2-2	Comment #1: As depicted on Figure LU-2 Land Use Map, the northern partition of the North Gateway land use area starts at Briggs Road and extends approximately 0.65 miles from the east side of Highway 25 to the west side of San Felipe Road resulting in multiple parcels without direct frontage on the two intended City "entry boulevards", or parcels that have frontage but excessive depth not conducive to the allowable zoning uses, or parcels mid block between the two "entry boulevards". To avoid creating these "dead zones", we recommend amending the North Gateway zoning district allowable uses to include the	The commenter's opinion regarding the proposed North Gateway zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	following complementary uses that will foster an attractive entry	
	to the City, create technically skilled and high paying jobs, attract	
	new and emerging businesses, and benefit from access to major	
	transportation corridors:	
	Creative / Flex Office	
	Maker Space	
	 Research & Development (R&D) 	
	• E-Commerce	
	 Robotics 	
	Fulfillment & Logistic Centers	
	 Warehouse 	
	Life Sciences	
	The proposed additional allowable uses would also benefit other	
	North Gateway zoned properties on the east side of San Felipe	
	Road that also do not have frontage along the major	
	transportation corridor or have excessive lot depth. These	
	parcels occur between McCloskey Road to the north and North	
	Chappell Road to the south. Since "job creation" is a highly	
	prioritized element of the North Gateway district, the City	
	should allow for these job creators uses. In addition to creating	
	jobs, it will reduce traffic (commuting), improve air quality	
	(reduced length of trips), and make the City a further desirable	
	place to live.	
ORG2-3	Comment #2: Per Section 3.4.1 North Gateway, the North	The commenter's opinion regarding the proposed North Gateway
	Gateway includes a triangular area northeast of Highway 25 and	zoning is acknowledged for the record. The comment does not
	San Felipe Road north of Downtown that could be developed for	address the adequacy of the Revised Draft EIR, and no further
	automobile dealerships. The site has access from Highway 25,	response is required. See Section 4.1, <i>Project Merits</i> . The comment
	and the dealerships would be visible to all motorists entering the	will be forwarded to the decision-making bodies as part of this Final
	City. In addition to allowing for automobile dealerships and to	EIR for their consideration in reviewing the project.
	reflect the transition from combustible to clean air vehicles, we	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	recommend amending the North Gateway zoning district	
	allowable uses to include the following uses:	
	Electrical Vehicles Services	
	Collision Centers	
	 Research & Development (R&D) 	
	 Manufacturing 	
	Battery and Other Energy Related Power Systems and their	
	Manufacturing, Servicing, and Sales	
ORG2-4	Comment #3: Figure LU-2 Land Use Map depicts multiple	The commenter's opinion regarding the proposed North Gateway
	parcels to the east of the Highway 25 and San Felipe Road	zoning is acknowledged for the record. The comment does not
	intersection as High Density Residential that bisects the North	address the adequacy of the Revised Draft EIR, and no further
	Gateway zoning to the north, south and partial east. Given the	response is required. See Section 4.1, <i>Project Merits</i> . The comment
	State's housing crisis and the need for residents to activate	will be forwarded to the decision-making bodies as part of this Final
	commercial uses, reduce vehicle trips / traffic congestion, and	EIR for their consideration in reviewing the project.
	reduce the impact to air quality, we recommend amending the	
	North Gateway zoning district allowable uses to feather in	
	adjacent bisects zoning uses to include:	
	High Density Residential	
	Medium Density Residential	
ORG2-5	Comment #4: Figure LU-2 Land Use Map identifies Industrial	The commenter's opinion regarding the proposed North Gateway
	land use zoning to the north of McCloskey Rd then immediately	zoning is acknowledged for the record. The comment does not
	jumping to North Gateway zoning to the south. There are a	address the adequacy of the Revised Draft EIR, and no further
	number of existing, successful, and deeply entrenched industrial	response is required. See Section 4.1, <i>Project Merits</i> . The comment
	users along the south side of McCloskey Road that have no	will be forwarded to the decision-making bodies as part of this Final
	frontage along San Felipe Road that are zoned North Gateway	EIR for their consideration in reviewing the project.
	creating a legal conforming situation. Further the North Gateway	
	zoning allowable uses are extremely limiting and not viable for	
	parcels with no frontage along a major transportation corridor	
	and/or excessively deep depths. As such, we recommend the	
	City rezone these parcels between McCloskey to North Chappell	
	that have no frontage along San Felipe to Industrial zoning.	

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
ORG2-6	Comment #5: Per Section 3.4.1 North Gateway, the area is intended to create an entry boulevard for large retail uses that cater to the commuters and other motorists arriving in Hollister from the north along Highway 25 without duplicating services found Downtown. Creating competitive commercial in the NGC designated land use areas will impact the downtown and other commercial centers in the City of Hollister. In addition, with Highway 25 being a commuter's corridor where the highest volume of trip hours occur well before sunrise as residents head to the bay area for work and return home after sunset, the majority of the targeted retail tenants the City envisions will not even be open so commuters will not stop.	The commenter's opinion regarding the proposed North Gateway zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
ORG2-7	Comment #6: Per Section 3.4.1 North Gateway, the area is intended to create an entry boulevard for large retail uses that cater to the commuters and other motorists arriving in Hollister from the north along Highway 25 without duplicating services found Downtown. With the North Gateway district beginning at Briggs Road on the east side of Highway 25 and extending south, the district area is on the opposite side of the flow of traffic it is intended to capture creating the dependance for left-in and left out traffic circulation patterns that will further impact the poor level of service of Highway 25. Further, Highway 25 has restricted access points by Caltrans, therefore it will necessitate increased turning movements at existing intersections which will also slow and impact traffic flow.	The commenter's opinion regarding the proposed North Gateway zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
ORG2-8	Comment #7: The EIR under the utilities section discusses stormwater. The City has recently pushed developers to implement underground stormwater retention / detention facilities that are extremely costly and have their own set of engineering issues. The EIR references the use of drainage ponds / on-grade detention / treatment facilities. We strongly encourage the City to allow the developer to decide which type	The commenter's concern regarding the stormwater systems and application of stormwater retention methods on a project-by-project basis is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
IADLE 4-T	RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	of stormwater system is appropriate in complying with the	
	stormwater codes while also being complementary to the	
	project instead of a one type fits prescriptive approach. On-	
	grade drainage pods and detention systems along with	
	bioswales can be seamlessly integrated into landscape solutions	
	and help reduce the excessive construction required (air quality	
	impact), off-haul of spoils (more construction trip generation	
	and air quality impacts), that underground systems generate.	
ORG2-9	Comment #8: The EIR under the utilities section discusses electrical and gas services. It does not appear the EIR authors are aware of the current lack of infrastructure and extensive service deficiencies PG&E has in providing electric and gas service to the norther part of the City of Hollister. Developers in northern part of Hollister have had to delay projects for over three (3) years due to the lack of available electric service. PG&E appears to be starting to investigate option for new substation and transmission lines but the timing and final implementation remain undetermined.	Future upgrades to energy infrastructure in the EIR Study Area would be under the purview of the California Public Utilities Commission (CPUC). As described in Chapter 4.17, <i>Utilities and Services Systems</i> , of the Revised Draft EIR, PG&E is responsible for maintaining transmission lines in the EIR Study Area and energy services would be provided to future development through connections to existing off-site electrical lines and new on-site infrastructure. The City is aware of the current work that Pacific Gas and Electric Company (PG&E) is conducting to upgrade the Hollister substation to increase capacity for their customers in the EIR Study Area. Implementation of proposed 2040 General Plan Policy CSF-1.5 requires that the City coordinate land use planning activities with the PG&E, San Benito County, internet, and other utility providers to ensure that utility systems are available for new development and are installed to meet the needs of new residents and promote the availability and adequate delivery of reliable, modern, and competitively priced utilities necessary for businesses to prosper. Proposed 2040 General Plan Policy CSF-4.14, Policy CSF-4.15, and Policy CSF-4.16 also requires that the City coordinate with PG&E on energy technology, future growth projections, and peak energy demand calculations of large-scale projects.
ORG2-10	We look forward to continuing our engagement with the City of Hollister's General Plan update process and will continue to respond to your request for input. Thank you for being	This comment serves as a closing remark. No response is required.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	responsive to all the input you are receiving from community	
	members including residents, customers, business partners,	
	employees, and property owners.	
ORG3	Kristina Chaves Wyatt, San Benito County Business Council	
ORG3-1	Good afternoon,	This comment serves as an opening remark. No response is required.
	I am writing on behalf of the San Benito County Business Council	
	to provide comments on the City of Hollister General Plan 2040,	
	Climate Action Plan, Agricultural Plans Preservation Program and	
	Draft Environmental Impact Report.	
	Established in 2001, the Business Council is a 501(c) 6 non-profit	
	member-based organization representing over 45 local and	
	regional municipal agencies, businesses, trade organizations and	
	major employers representing more than 6000 employees in the	
	Monterey Bay, Central Coast and South Bay Regions.	
	Our current member & organizational goals include; 1)	
	Retention, expansion, job creation and growth of existing	
	businesses, 2) EDC 2017-2022 Comprehensive Economic	
	Development Strategy (CEDS) Implementation, Supporting	
	development of 2023-2028 CEDS- Supporting new business	
	attraction, 3) Improving Infrastructure: Measure G	
	Implementation- road and highway improvements, broadband,	
	energy, education, housing, water & wastewater, tackling blight	
	& litter, and 4) Building relations with elected officials, staff,	
	regional organizations and community.	

Table 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
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COMMENTS ON THE DRAFT EIR	
Comment	Response
	Response As described under Section 3.5, Planning Process Summary, in Chapter 3, Project Description, of the Revised Draft EIR, there has been a much greater outreach effort than asserted by the commenter. Outreach efforts are summarized as follows: The process to update the existing 2005 General Plan began in 2019. A General Plan Advisory Committee provided overall direction, with assistance from citizen representatives, who worked closely with the consultant team and City staff to guide the public process for updating the existing General Plan. The public process included community engagement and due to the COVID-19 pandemic, which began in early 2020, the City collected community input through virtual workshops and online activities. The City sought feedback from the community, property owners, business owners, and Planning Commissioners and City
	 Councilmembers. The working draft 2040 General Plan was reviewed in public discussion and hearings by the Planning Commission and City Council. The City created a General Plan website at www.hollister2040.org to enhance and inform the public process. The website provides all of the documents, maps, and meeting agendas, which are available for public download. The website offers information in both English and Spanish and provides the contact information for City staff so that members of the public can send their thoughts and questions about Hollister and the 2040 General Plan throughout the process.
	Comment een a major lack of community outreach and t as described in the consultants Scope of Work (i.e., inity outreach events referred in scope, ns, staff reports). Many of our residents lack access lack knowledge on how to operate the Zoom and in many cases were unaware that the virtual

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the commenter is directed to the Hollister General Plan Update 2040

website and specifically the page on Public Engagement:

needed. Please see Chapter 5, Revisions to the Revised Draft EIR, of this Final EIR for any revisions to the Revised Draft EIR based on

COMMENTS AND RESPONSES

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		http://hollister2040.org/public-engagement/. To date, an overall count of 30 meetings and events have been conducted over the planning process for the General Plan update and EIR.
ORG3-3	On many occasions, community members that posed questions and concerns at the General Plan Public Advisory Committee Meeting were rebuffed, ignored and subjected to condescending behavior by officials, committee members and consultants. We respectfully request and would support the City's efforts to host at least one large-scale, in- person community workshop to present the Draft General Plan and EIR-including "general plan 101" education and workstations with detailed information on each element, the proposed Agricultural Plans Preservation Program (ALPP) and Climate Action Plan (CAP). EJ-2 states, "Promote civic engagement in the public decision-making process."	The commenter's request for additional public meetings and outreach on the Draft General Plan and EIR is acknowledged for the record. The City finds there are no exceptional or unusual circumstances in the project process that warrant extending the project process timeline or hosting additional meetings. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required.
	Stakeholder groups, especially in agriculture (i.e, the San Benito County Farm Bureau) were not targeted for outreach and engagement. Please conduct this engagement to inform and encourage community participation.	
	Phone calls and emails to the City regarding the Plan were not returned, responded to.	
ORG3-4	We are concerned that the EIR was prepared prior to draft General Plan review by the public, the City Planning Commission and City Council. Please extend the review and comment period on the Draft General Plan for 60-days and pause work on the EIR until the plan is completed to ensure that the impacts of the final Plan are evaluated, the Draft EIR presented to the public	The comment expresses a concern about the environmental review process. There is no requirement under CEQA or the CEQA Guidelines for the General Plan update to be final prior to the commencement or completion of the environmental analysis for the proposed project. The City will consider all comments on the Draft General Plan and will make any revisions to the Revised Draft EIR as

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followed by time to prepare and submit comments.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		comments received during the 45-day public review period of the
		Revised Draft EIR.
		With respect to extending the timeline of the project, there is no
		statute or case law that compels the extension of the public
		comment period upon request; the decision regarding whether to
		extend the review period is at the discretion of the lead agency. As
		stated in Response ORG3-3, the City finds there are no exceptional
		or unusual circumstances in the project process that warrant an
		extension of the 45-day public review period to provide comments
		on the adequacy of the 2023 Draft EIR or Revised Draft EIR.
ORG3-5	Additional consideration should be made for habitat	The commenter's suggestion about habitat conservation is
	conservation and mitigation measures already in place (i.e,	acknowledged for the record. The comment does not address the
	California Tiger Salamander). Additional consideration may also	adequacy of the Revised Draft EIR, and no further response is
	be revisited for joining the County's efforts underway to develop	required. See Section 4.1, Project Merits. The comment will be
	a Habitat Conservation Plan.	forwarded to the decision-making bodies as part of this Final EIR for
		their consideration in reviewing the project.
ORG3-6	Consider extending the Sphere of Influence further outward to	Since publication of the 2023 Draft EIR, there were further
	the Urban Service Area or even the Planning Area to help	modifications to the proposed SOI boundary. See Section 4.4,
	support longer term, comprehensive planning, public utilities	Revisions to the 2023 Draft EIR. These changes are outlined in Figure
	and services. This is especially important [sic] apply City codes	1-1, Areas of Change Between the 2023 Draft EIR and the Revised
	and standards for curbs, gutters, sidewalks, roads and parks.	Draft EIR, in Chapter 1, Introduction, of the Revised Draft EIR.
ORG3-7	Regarding the 2:1 proposed ALPP, please consider matching San	Since publication of the 2023 Draft EIR, there were further
	Benito County's 1:1 policy as that ratio best adheres to 1.3.7	modifications to the proposed ALPP. See Section 4.4, Revisions to the
	"maintain productive and VIABLE ag land."	2023 Draft EIR. The proposed ALPP was also revised to reduce the
		rate of land dedication from two acres to one acre of Agricultural
	Additionally, any lands within the Plan that have low density or	Land for each one acre of Agricultural Land to be converted.
	zoning other than agriculture cannot be re-zoned/downzoned to	
	agriculture as investments and planning have been in place for	The commenter's concerns about agricultural production and buffer
	other uses.	requirements are acknowledged for the record. The comment does
		not address the adequacy of the Revised Draft EIR, and no further
		response is required. See Section 4.1, <i>Project Merits</i> . The comment

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	Lands are only productive and viable for agricultural production if the commodities are marketable, when food safety programs can be implemented, where adequate, high-quality water is readily available and ag/urban interfaces (dust, noise, ag inputs, employees, heavy equipment traffic) can be avoided.	will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
	Furthermore, the proposed ALPP, in addition to the 200-foot buffer requirement and the VMT presents major obstacles to job growth and meeting our housing needs. These policies do not confirm to 1.3.2 "attracting employment generating uses" and "range of housing choices."	
ORG3-8	Local job creation reduces commuting and reduces/eliminates traffic. Consider adding educational attraction to 3.4.1 North Gateway Special Planning Area.	The commenter's suggestions about North Gateway Special Planning Area are acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
ORG3-9	Evaluate the opportunities and implications of the California Opportunity Zone and high-wage job creation in 3.4.2 West Gateway Special Planning Area.	The commenter's suggestions about West Gateway Special Planning Area are acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
ORG3-10	Extend the Buena Vista Road Special Planning Area west to SR156 to help ensure continuity with planning future growth in an area with existing infrastructure and access to current and planned regional transportation networks.	The commenter's suggestions about the Buena Vista Road Special Planning Area are acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
ORG3-11	Thank you for the opportunity to provide comments and for your consideration of our questions, concerns and ideas.	This comment serves as a closing remark. No response is required.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT ETC	
Comment #	Comment	Response
	Please don't hesitate to reply with any questions, concerns or	
	needs.	
ORG4	Matt Nohr, Orosco Group	
ORG4-1	On behalf of Wright Thirteen LLC and Felipe Nine LLC, The	This comment serves as an opening remark. No response is required
	Orosco Group appreciates the opportunity to comment on the	
	City of Hollister Draft 2040 General Plan and Draft	Note that this is the second of two comment letters provided by the
	Environmental Impact Report (SCH No. 2021040277) dated May	Orosco Group. The first comment letter is numbered ORG2 and
	2023. The Orosco Group applauds the City of Hollister for taking	responses to that letter are provided in Responses ORG2-1 through
	a proactive look at how changing land use, emerging industries,	ORG2-10.
	technology, retail demand, housing needs, transportation	
	improvements, demographic trends, and responsible and	
	managed city growth will be addressed in the coming years.	
	Wright Thirteen LLC and Felipe Nine LLC have owned a	
	combined 25 acres in the North Gateway district of City since	
	2017 and 2018 respectively, approximately one-quarter of the	
	total area within the City Limits designated North Gateway	
	Commercial (NG) as depicted on Exhibit A-1. During that time	
	we have pursued development strategies that are intended to	
	realize the vision of the City's General Plan and Zoning Code.	
	During the same period of time we have observed a changing	
	opportunity set that reduced demand for certain approved uses	
	and increased demand for uses that are either very similar to	
	the existing approved uses in the North Gateway Zone or	
	consistent with certain rezoning that is proposed by the current	
	draft 2040 GP update.	
ORG4-2	Comment #1:	The commenter's suggestion regarding the proposed North Gatewa
	Towards the goal of advancing immediate economic	zoning is acknowledged for the record. The comment does not
	development opportunities for the City and our 25 acres, as well	address the adequacy of the Revised Draft EIR, and no further
	as the 16 acres owned by our neighbor and affiliate Hollister-	response is required. See Section 4.1, <i>Project Merits.</i> The comment
	Forever 16 LLC (which property is presently within the County	will be forwarded to the decision-making bodies as part of this Final
	but proposed for annexation) as depicted in Exhibit A-2: we	EIR for their consideration in reviewing the project.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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Comment # Comment Response

would encourage you to please consider amending allowable uses within the North Gateway zoning to include the following complementary uses:

- 1) Research & Development
- 2) Creative / Flex Office / Maker Space
- 3) Life Sciences related facilities (including but not limited to, Sales, Manufacturing, Fulfillment, Service, Logistics, Warehouse, Wholesaling and Distribution)
- 4) E-Commerce related facilities (including but not limited to, Sales, Manufacturing, Fulfillment, Service, Logistics, Warehouse, Wholesaling and Distribution)
- 5) Robotics related facilities (including but not limited to, Sales, Manufacturing, Fulfillment, Service, Logistics, Warehouse, Wholesaling and Distribution)
- 6) Computer, Artificial Intelligence, and Technology related facilities (including but not limited to, Sales, Manufacturing, Fulfillment, Service, Logistics, Warehouse, Wholesaling and Distribution)
- 7) Data Centers and the technological evolution thereof.

All of the above uses are unmentioned in the current zoning code but are consistent with the existing spirit and intent of the North Gateway Zone. In many cases, they are the result of technology or trends that did not exist at the time of the last General Plan Update. The allowance of these uses within the North Gateway will foster an attractive entry to the City. As consistent with the prioritized "job creation" in the the [sic] North Gateway district, this proposal create [sic] technically skilled and high paying jobs and attract new and emerging businesses. Given that the benefits from access to major transportation corridors. These uses will reduce traffic

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
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IABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT ETR	
Comment #	Comment	Response
	(commuting), improve air quality (reduced length of trips), and	
	make the City a further desirable place to live.	
ORG4-3	Comment #2: Per Section 3.4.1 North Gateway, the North Gateway includes a triangular area northeast of Highway 25 and San Felipe Road north of Downtown that could be developed for automobile dealerships. The site has access from Highway 25, and the dealerships would be visible to all motorists entering the City. In addition to allowing for automobile dealerships and to reflect the transition from combustible to clean air vehicles, we recommend amending the North Gateway zoning district allowable uses to include the following uses: 8) Electrical Vehicles related facilities (including but not limited to, Sales, Manufacturing, Fulfillment, Service, Logistics, Warehouse, Wholesaling and Distribution) 9) Battery, Solar, & Alternative Energy Related facilities (including but not limited to, Sales, Manufacturing, Fulfillment, Service, Logistics, Warehouse, Wholesaling and Distribution)	The commenter's suggestion regarding the proposed North Gateway zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
	All of the above uses are unmentioned in the current zoning code but are consistent with the existing spirit and intent of the North Gateway Zone. In many cases, they are the result of technology or trends that did not exist at the time of the last General Plan Update. The allowance of these uses within the North Gateway will foster an attractive entry to the City. As consistent with the prioritized "job creation" in the the [sic] North Gateway district, this proposal create [sic] technically skilled and high paying jobs and attract new and emerging businesses. Given that the benefits from access to major transportation corridors. These uses will reduce traffic	

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	(commuting), improve air quality (reduced length of trips), and	
	make the City a further desirable place to live.Comment #3: [sic]	
ORG4-4	Comment #3: As depicted on Figure LU-2 Land Use Map (Exhibit A1 and A2), the northern partition of the North Gateway land use includes multiple parcels without direct frontage on the two intended City "entry boulevards", as well as parcels that have frontage but excessive depth not conducive to the allowable zoning uses, or parcels mid-block between the two "entry boulevards". Hard corners at the intersection of most roads within in the North Gateway Zone have already been developed with uses currently permitted within the zone. Further, a number of the existing retail approved uses within the NG zone are disconnected with current market demand as well as the priority of supporting the vibrancy of the City's downtown and existing commercial centers. To avoid creating "dead zones" additional uses should be added to the list of allowed uses within the North Gateway Zone that are prepresently [sic] permitted in other zones, but also consistent with the spirit, intent and other uses already permitted within the NG zone: 10) Professional Offices 11) Convenience Store 12) Food Products / Food Processing 13) Pharmaceuticals 14) Repair and Maintenance- Consumer Products 15) Equipment Sales, Services, Rental 16) Food and Beverage Sales 17) Health / Fitness Clubs (Recreation) 18) Storage, Personal Storage Facilities	The commenter's suggestion regarding the proposed North Gateway zoning is acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
ORG4-5	Comment #4:	The commenter's suggestion for an overlay district is acknowledged
	Figure LU-2 Land Use Map (Exhibit A1 and A2) depicts multiple	for the record. The comment does not address the adequacy of the
	parcels to the east of the Highway 25 and San Felipe Road	Revised Draft EIR, and no further response is required. See Section

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
IADLE 4-T	INESPONSES TO CONTINIENTS ON THE DRAFT LIT

Comment # Comment Response intersection as High Density Residential that bisects the North 4.1, Project Merits. The comment will be forwarded to the decision-Gateway zoning to the north, south and partial east. Multiple making bodies as part of this Final EIR for their consideration in reviewing the project. parcels on the south side of N Chappell and the parcel on the northeast corner of San Felipe and N Chappell are also identified in Figure LU-2 Land Use Map as High Density Residential. Given the State's housing crisis and the need for residents to activate commercial uses, reduce vehicle trips / traffic congestion, and reduce the impact to air quality, we request High Density Residential zoning continue to our Felipe Nine LLC parcel, the existing group of legal non-conforming residential parcels, and the CALTRANS yard on the north side of N Chappell which are all immediately adjacent to identified High Density Residential zoning areas and lack any frontage on San Felipe making them viable for NG uses (See Exhibit A3). As an alternative to modifying the zoning, we request the City implement an overlay district that allows for High Density Residential within the NG zone. ORG4-6 The commenter's concern regarding the stormwater systems and Comment #5: The EIR under the utilities section discusses stormwater. The City application of stormwater retention methods on a project-by-project has recently pushed developers to implement underground basis is acknowledged for the record. The comment does not stormwater retention / detention facilities that are extremely address the adequacy of the Revised Draft EIR, and no further costly and have their own set of engineering issues. The EIR response is required. See Section 4.1, *Project Merits.* The comment references the use of drainage ponds / on-grade detention / will be forwarded to the decision-making bodies as part of this Final treatment facilities. We strongly encourage the City to allow the EIR for their consideration in reviewing the project. developer to decide which type of stormwater system is appropriate in complying with the stormwater codes while also being complementary to the project instead of a one type fits prescriptive approach. On-grade drainage pods and detention systems along with bioswales can be seamlessly integrated into landscape solutions and help reduce the excessive construction required (air quality impact), off-haul of spoils (more

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	construction trip generation and air quality impacts), that	
	underground systems generate.	
ORG4-7	Comment #9 [sic]:	See Response ORG2-9 regarding PG&E infrastructure and
	The EIR under the utilities section discusses electrical and gas	coordination.
	services. It does not appear the EIR authors are aware of the	
	current lack of infrastructure and extensive service deficiencies	
	PG&E has in providing electric and gas service to the norther	
	part of the City of Hollister. Developers in northern part of	
	Hollister have had to delay projects for over three (3) years due	
	to the lack of available electric service. PG&E appears to be	
	starting to investigate option for new substation and	
	transmission lines but the timing and final implementation	
-	remain undetermined.	
ORG4-8	We look forward to continuing our engagement with the City of	This comment serves as a closing remark. No response is required.
	Hollister's General Plan update process and will continue to	
	respond to your request for input. Thank you for being	
	responsive to all the input you are receiving from community	
	members including residents, customers, business partners,	
	employees, and property owners.	
GOV4-9	Exhibit A1- Figure LU-2 Land Use Map	Exhibit A1 is the land use map presented as Figure LU-2 in the
		proposed 2040 General Plan. The exhibit is acknowledged for the
		record. The exhibit does not address the adequacy of the Revised
		Draft EIR, and no further response is required.
GOV4-10	Exhibit A2- Figure LU-2 Land Use Map	Exhibit A2 is a zoomed in extent of the land use map presented as
		Figure LU-2 in the proposed 2040 General Plan calling out the
		Hollister-Forever 116 LLC Property, Wright 13 LLC Property, and
		Felipe Nine LLC Property. The exhibit is acknowledged for the record.
		The exhibit does not address the adequacy of the Revised Draft EIR,
		and no further response is required.
GOV4-11	Exhibit A3- Proposed High Density Multi-family Residential	Exhibit A3 is a zoomed in extent of the land use map presented as
	Rezone or Overlay District	Figure LU-2 in the proposed 2040 General Plan. The exhibit outlines
		the area requested to be rezoned to High Density Multi-Family

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR
IADLE 4-1	RESPONSES TO COMMISSION THE DRAFT EIR

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		Residential or Overlay District that allows for High Density Residentia within the North Gateway Zone. The exhibit is acknowledged for the record. The exhibit does not address the adequacy of the Revised Draft EIR, and no further response is required.
Members of th	ne Public	
PUB1	Jim Safranek	
PUB1-1	The 2020 GP claims groundwater overdraft for Hollister has been eliminated by the SBCWD. Growth is dependent upon secure and long-lasting water supplies, and 73% of current Hollister water supply comes from groundwater. Is the 2020 GP claim regarding groundwater supply as managed by SBCWD still accurate?	The commenter's questions about groundwater are acknowledged for the record. The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
	Are any wells currently or historically showing signs of overdraft? How much groundwater is going to be available to Hollister over the next 20-50 years? Is long-term groundwater use analyzed and included in the climate adaptation section of the GP update? Is the future status of water from the CVP included in long term hydrologic and climate change sections of the GP update? Please confirm you've received these GP update comments.	With respect to the analysis regarding groundwater-related impacts, please see Chapter 4.10, <i>Hydrology and Water Quality,</i> of the Revised Draft EIR.
PUB2	Ingrid and Alex Sywak	
PUB2-1	Dear Ms. Hopper, The PC is reviewing the EIR next Thursday. An important component is the City's Transportation and VMT policy.	This comment serves as an opening remark. No response is required.
PUB2-2	Figure 4.16-2 references: Source: Kimley Horn, 2020. PlaceWorks, 2023. Kindly provide the link, or .pdf?	The commenter is requesting a link to the sources listed on Figure 4.16-2, <i>County Express Fixed Route Map</i> , shown in Chapter 4.16, <i>Transportation</i> , of the Draft EIR. Kimley Horn and Associates is a
	Page 18, Section 4.16, footnote 6, references City of Hollister. 2023. <i>DRAFT SB 743 Implementation Guidelines</i> , March 14. Kindly provide the link, or .pdf?	consulting firm that prepared the transportation background and analysis provided in the Draft EIR and PlaceWorks is the consulting

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TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
		firm that prepared the Draft EIR. Information about Kimley Horn and
		PlaceWorks can be found on their company websites:
		https://www.kimley-horn.com/
		https://placeworks.com/
		Since publication of the 2023 Draft EIR, Figure 4.16-2, County
		Express Tripper Transit Route, in Chapter 4.16, Transportation, of the
		Revised Draft EIR has been revised to show the most recent County
		Express Tripper routes. The source for the figure can be found on the
		San Benito County Express website:
		http://gocountyexpress.org/tripper/.
		As described under Section 4.16.2.1, City of Hollister VMT
		Significance Criteria, in Chapter 4.16 of the Revised Draft EIR, the SB
		743 Implementation Guidelines that was prepared for the City by
		Kimley Horn, was updated in March 2023. The SB 743
		Implementation Guidelines can be found in Appendix F, Revised
		Transportation Data, of the Revised Draft EIR.
PUB2-3	You may know the City of San Jose next Tuesday will amend their	The commenter's suggestion on including a mitigation like San Jose's
	VMT policy adopted February, 2018. One of their VMT	VMT policy acknowledged for the record. The comment does not
	mitigations is project density. In essence, if a proposed project	address the adequacy of the Revised Draft EIR, and no further
	density is double the 1/2 mile areage [sic] density, the project	response is required. See Section 4.1, <i>Project Merits</i> . The comment
	can be presumed to reduce its designated VMT by 30%. Have	will be forwarded to the decision-making bodies as part of this Final
	attached the page reference from CSJ's Transportation	EIR for their consideration in reviewing the project.
	Handbook and the cited 2002 study. Does the City of Hollister	
	intend to include an equivalent mitigation as CSJ is adopting?	
PUB2-4	Thank you for providing the above info requests	This comment serves as a closing remark. No response is required.
Public Hearing		
PH1	Jeffrey Small, July 16, 2024	
PH1-1	Expresses appreciation and support of the 2040 General Plan	The comment does not address the adequacy of the Revised Draft
	goals and policies on behalf of the San Benito High School	EIR, and no further response is required. See Section 4.1, <i>Project</i>
	District. Requests more time to go over details of policies to	Merits. The comment will be forwarded to the decision-making

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EI	2
IADLE 4-T	INESPONSES TO COMMENTS ON THE DRAFT LIT	١.

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
	ensure that the second high school the District is planning will have access to municipal services.	bodies as part of this Final EIR for their consideration in reviewing the project.
PH2	Alexander Sywak, July 16, 2024	
PH2-1	Asserts that proposed 2040 General Plan Policy LU-1.5 is contrary to State Law.	The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
PH2-2	Notes that a number of parcels that are proposed to undergo land use designation changes have already undergone a series of changes and asserts that Planning Commissioners were not familiar with topography and VMT generated by the parcels. Requests the documentation of land use changes and that the APNs of parcels are made available in GIS.	Previous Planning Commission meeting agendas and agenda packets can be accessed here: https://hollister.ca.gov/government/commissions/planning_commission.php
		Previous City Council meeting agendas and agenda packets can be accessed here: /https://hollisterca.iqm2.com/Citizens/Default.aspx
		The Draft General Plan 2040 Land Use Map can be accessed online here:
		https://cosb.maps.arcgis.com/apps/webappviewer/index.html?id=b2 ffdd03d63749bcbd1da3c810eece3e
		The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
PH3	Dennis Martin, July 16, 2024	
PH3-1	Notes that State law determines the mitigations for school facilities through Senate Bill 50 and the City cannot impose additional mitigation measure on development projects.	The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

COMMENTS AND RESPONSES

TABLE 4-1	RESPONSES TO COMMENTS ON THE DRAFT EIR	
Comment #	Comment	Response
PH3-2	Expresses concerns about land use density designations in residential zoning districts, especially mixed-use, on behalf of Building Industry Association. Asserts that the City has never proven that they can develop at these densities. Encourages the City to revisit designation and density requirements of these districts, especially in the Downtown mixed-use districts, to allow for lower density developments.	The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
PH4	Victor Gomez, July 16, 2024	
PH4-1	Expresses concern about the mixed-use and high-density requirements. Asserts that the California Department of Housing and Community Development should have categorized the City/County as a suburban jurisdiction and the City should write a letter to express their opposition to the current designation.	The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.
PH5	Dennis Martin, July 16, 2024	
PH5-1	Notes previous concerns about the cost of updating the General Plan. Points out that every development project is required to pay a General Plan Update fee and asserts that the City needs to revisit the fee requirements to ensure it covers the cost of updating the General Plan.	The comment does not address the adequacy of the Revised Draft EIR, and no further response is required. See Section 4.1, <i>Project Merits</i> . The comment will be forwarded to the decision-making bodies as part of this Final EIR for their consideration in reviewing the project.

COMMENTS AND RESPONSES

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5. Revisions to the Revised Draft EIR

This chapter includes text revisions to the Revised Draft EIR, including the goals, policies, and actions in the Draft General Plan 2040, that were made in response to agency and organization comments, as well as staff-directed changes. These text revisions include typographical corrections, insignificant modifications, amplifications and clarifications of the Revised Draft EIR. In each case, the revised page and location on the page is presented, followed by the textual, tabular, or graphical revision. <u>Underlined</u> text represents language that has been added to the EIR; text with <u>strikethrough</u> represents language that has been deleted from the Revised Draft EIR. None of the revisions to the Revised Draft EIR constitutes significant new information as defined in CEQA Guidelines Section 15088.5; therefore, the Revised Draft EIR does not need to be recirculated.

CHAPTER 1, INTRODUCTION

The text under the "Revisions to the Agricultural Lands Preservation Program" subheading in Section 1.3.3.1, *Summary of Revisions*, on page 1-6 of the Revised Draft EIR is hereby amended as follows:

The proposed revisions are limited to reducing the rate of land dedication from two acres to one acre of Agricultural Land for each one acre of Agricultural Land to be converted. This change is shown as follows:

Section 17.1328.050, Overall Requirement. Before any Development Project that involves conversion of one (1) acre or more of Agricultural Land to uses other than Agricultural Uses may occur, Agricultural Conservation Easements on other Agricultural Lands that comply with criteria established in Section 17.1328.090 shall be dedicated to the City of Hollister or to an Easement Holder selected by the City of Hollister, at a rate of at least two-one (21) acres of Agricultural Land for each one (1) acre of Agricultural Land to be converted [21:1 ratio].

CHAPTER 2, EXECUTIVE SUMMARY

Please see Chapter 2 of this Final EIR for revisions to the executive summary.

CHAPTER 3, PROJECT DESCRIPTION

The first paragraph under Section 3.2, *Overview*, on page 3-2 of the Revised Draft EIR is hereby amended as follows:

The existing 2005 General Plan was comprehensively adopted in 2005 and includes a horizon year of 2023. A number of state and federal laws guiding general plan policies have also been updated during this time. As such, there is a need to take stock of the existing situation and plan for sustainable development in line with an updated vision for Hollister. The proposed 2040 General Plan focuses on meeting current community requirements and future needs. Accordingly, the City is undertaking a comprehensive update to the 2005 General Plan. The proposed 2040 General Plan guides the city's economic and physical growth as well as preservation of natural and agricultural resources over an approximately 15-year buildout horizon and replaces the City's existing 2005 General Plan, with the exception of the Housing Element. The City's Housing Element (2015 to 2023) was adopted in 2016 and is incorporated into the proposed 2040 General Plan by reference. The current Housing Element has already undergone separate environmental review as part of its adoption process; however, the residential development that could occur under the Housing Element is incorporated into the residential development analyzed as part of this EIR. The proposed 2040 General Plan, including the goals, policies, and actions, would require map and text amendments to the General Plan Land Use Map. The proposed 2040 General Plan also includes proposed amendments to the City's Sphere of Influence (SOI) to plan for projected growth and to improve City services. In conjunction with these General Plan amendments, Title 17, Zoning, of the Hollister Municipal Code (HMC), would be amended for consistency with the proposed 2040 General Plan. While most of the amendments to the HMC would occur in the future through a separate process, the proposed project includes an amendment to adopt the proposed ALPP as HMC Chapter 17.1328.

The third bullet point of the bulleted list under Section 3.7.1.3, *General Plan Land Use Designations*, on page 3-15 of the Revised Draft EIR is hereby amended as follows:

Medium-Density Residential (11 to 19-29 units/gross acre). This land use designation accommodates more intensive forms of residential development. Medium-Density Residential land uses provide greater housing choices in the city for different family sizes and incomes (examples include duplexes and triplexes). In the Medium Density Residential land use designation, new single-family detached residential development is not a permitted use. Existing Medium-Density Residential land uses are close to the community and retail services downtown, and future Medium-Density Residential uses are intended to be located near other services, such as neighborhood shopping centers, parks and open spaces areas, and near minor and major collector streets where sufficient access can be provided.

The ninth bullet point of the bulleted list under Section 3.7.1.3, *General Plan Land Use Designations*, on page 3-16 of the Revised Draft EIR is hereby amended as follows:

North Gateway Commercial (30 to 65 units/gross acre; 2.0 FAR). This land use designation is intended to foster an attractive entry to the city by featuring commercial and service-oriented businesses along with high-employment uses such as office parks. The guidelines described in the "Special Planning"

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Areas" section of the proposed Land Use and Community Design Element stipulates additional criteria that development within the North Gateway Special Planning Area must meet.

The text under Section 3.7.3, *Agricultural Lands Preservation Program*, on page 3-24 of the Revised Draft EIR is hereby amended as follows:

The proposed project includes a new addition to the HMC Title 17, Zoning. The proposed addition would be adopted and codified as new HMC Chapter 17.1328, Agricultural Lands Preservation Program. The purpose of the proposed Agricultural Lands Preservation Program is to ensure the benefits of agricultural activities are maintained by requiring that activities that convert existing agricultural lands to non-agricultural uses (i.e., urban uses) directly address that loss through a program that funds agricultural conservation easements. The proposed chapter is as follows.

Chapter 17.1328, Agricultural Lands Preservation Program.

- Section 17.1328.010, *Chapter Title*. The ordinance codified in this chapter shall be known and may be cited as the "Agricultural Lands Preservation Program" of the City of Hollister.
- Section 17.1328.020, *Purpose*. Due to favorable soil and topographical and climatic conditions, the City of Hollister contains large areas of local, State and Federal classified agricultural lands. These lands are environmental and economic assets that contribute to local quality of life. The purpose of this Agricultural Lands Preservation Program is to ensure the benefits of agricultural activities are maintained by requiring that activities that convert existing agricultural lands to urban uses directly address that loss through a program that funds agricultural conservation easements.
- Section 17.1328.030, *Definitions*.
 - Agricultural Conservation Easement. An Agricultural Conservation Easement is a legally binding deed limitation which has been executed voluntarily by the owner of the land subject to the easement, the purpose of which is to retain the land in its agricultural condition. The terms of the easement remain binding even when the land is sold or passed to heirs.
 - Agricultural Lands. Agricultural Lands subject to this Program are defined as:
 - 1. All lands defined as Prime Agricultural Land per California Government Code 51201. These include the following:
 - a. All land that qualifies for rating as class I or class II in the Natural Resource Conservation Service land use capability classifications.
 - b. Land which qualifies for rating 80 through 100 in the Storie Index Rating.
 - c. Land which supports livestock used for the production of food and fiber and which has an annual carrying capacity equivalent to at least one animal unit per acre as defined by the United States Department of Agriculture.
 - d. Land planted with fruit- or nut-bearing trees, vines, bushes, or crops which have a nonbearing period of less than five years and which will normally return during the commercial bearing period on an annual basis from the production of unprocessed agricultural plant production not less than two hundred dollars (\$200) per acre.
 - e. Land which has returned from the production of unprocessed agricultural plant products an annual gross value of not less than two hundred dollars (\$200) per acre for three of the previous five years.

- 2. All lands currently used for an Agricultural Use per California Government Code 51201. This means use of the land, including for greenhouses, for the purpose of producing an agricultural commodity for commercial purposes.
- 3. All lands classified as Prime Farmland, Farmland of Statewide Importance, Unique Farmland or Farmland of Local Importance by the California Department of Conservation (DOC) on the most recently published map of the Farmland Mapping and Monitoring Program (FMMP). Agricultural Lands developed for non-agricultural use prior to the adoption of this Program are not included in this definition. The four (4) classifications of farmland referenced above are defined by the DOC as follows:
 - a. *Prime Farmland*. Prime Farmland has the best combination of physical and chemical features able to sustain long-term agricultural production. Prime Farmland has the soil quality, growing season, and moisture needed to produce sustained high yields. In order to qualify as Prime Farmland, land must meet the specific soil criteria required by the United States Department of Agriculture (USDA) Natural Resources Service (NRCS.)
 - b. Farmland of Statewide Importance. Farmland of Statewide Importance is similar to Prime Farmland, but with minor shortcomings, such as steeper slopes or less ability to store soil moisture. To qualify as Farmland of Statewide Importance, land must meet the specific soil criteria required USDA NRCS.
 - c. *Unique Farmland*. Unique Farmland consists of lesser quality soils used for the production of the State's leading agricultural crops. This land is usually irrigated but may include non-irrigated orchards or vineyards as found in some climatic zones in California.
 - d. Farmland of Local Importance. Farmland of Local Importance is land of importance to the local economy, as defined by each county's local advisory committee and adopted by its Board of Supervisors. Farmland of Local Importance is either currently producing or has the capability of production; but does not meet the criteria of Prime, Statewide or Unique Farmland. For the purposes of this ordinance and as adopted by the San Benito County Board of Supervisors, Farmland of Local Importance is defined as land cultivated as dry cropland for wheat, barley, oats, safflower and grain hay, as well as orchards affected by boron within the area specified in San Benito County Resolution Number 84-3. If the County of San Benito expands the definition of Farmland of Local Importance to include more lands, such lands shall also be considered to be Farmland of Local Importance under this ordinance.
- 4. All lands which in the reasonable judgment of the City of Hollister have the physical characteristics and yield potential to qualify as one of the classifications in Section 17.1328.030.B.2 above. Whether or not the land under consideration is currently used for agricultural production shall not be a criterion in this determination.
- Agricultural Lands Preservation Program Administration Fee. The Agricultural Lands Preservation Program Administration Fee (also referred to as the Administration Fee) refers to a fee paid to the City of Hollister which will be credited to a City fund and used by the City and/or transferred to the Program Manager for the purpose of administering the Agricultural Lands Preservation Program and/or to cover ongoing management and monitoring of the Agricultural Conservation Easements.

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- Agricultural Use. Agricultural Use means the use of land, including for greenhouses, for the purpose of producing an agricultural commodity for commercial purposes, per California Government Code 51201.
- *Arm's Length Transaction*. An Arm's Length Transaction is a business deal in which buyers and sellers act independently without one party influencing the other.
- **Developer.** A Developer is a person or entity who files an application to develop land under the jurisdiction of the City of Hollister.
- **Development Project.** A Development Project is a project to convert the use of land that is subject to an application under the jurisdiction of the City of Hollister.
- Easement Holder. An Easement Holder is a government entity or 501(c)(3) tax-exempt nonprofit corporation that takes ownership of, or authority over, real property and/or Agricultural Conservation Easements at the behest of an owner. The City will consider the following criteria when selecting an Easement Holder:
 - 1. Whether the entity is based locally, is statewide, or is a regional branch of a national organization, with preference given to a locally-based organization;
 - 2. Whether the entity has an established record of holding easements for the purposes of conserving Agricultural Land;
 - 3. Whether the entity has a history of holding easements in San Benito County;
 - 4. Whether the entity is operating in compliance with the most recent version of the Land Trust Alliance's "Standards and Practices" available at the Land Trust Alliance Resource Center.

An Easement Holder may also serve as the Program Manager. The City of Hollister may also serve as an Easement Holder.

- Highest and Best Use. Highest and Best Use refers to the legal use of vacant or improved land that
 is physically possible and financially feasible, and that results in the highest value.
- Legal Parcel. A Legal Parcel is a portion of land separated from another parcel or portion of land in accordance with the Subdivision Map Act. A separate Assessor's Parcel Number (APN) alone shall not constitute a legal parcel.
- **Program Manager.** The Program Manager is a government entity or Section 501(c)(3) tax-exempt nonprofit organization selected by and accountable to the City of Hollister to serve as the manager of the Agricultural Lands Preservation Program. The City will consider the following criteria when selecting the Program Manager:
 - 1. Whether the entity is based locally, is statewide, or is a regional branch of a national organization, with a preference given to a locally-based organization;
 - 2. Whether the entity has an established record of managing Agricultural Land;
 - 3. Whether the entity has a history of managing easements in San Benito County;
 - 4. Whether the entity is operating in compliance with the most recent version of the Land Trust Alliance's "Standards and Practices" available at the Land Trust Alliance Resource Center.

The Program Manager may also serve as an Easement Holder. The City of Hollister may also serve as the Program Manager.

- Section 17.1328.040, Applicability. The regulations and provisions of this chapter shall apply to all public and private Development Projects under the jurisdiction of the City of Hollister, which would result in the conversion of at least one (1) acre of Agricultural Land for uses other than Agricultural Uses.
- Section 17.1328.050, *Overall Requirement*. Before any Development Project that involves conversion of one (1) acre or more of Agricultural Land to uses other than Agricultural Uses may occur, Agricultural Conservation Easements on other Agricultural Lands that comply with criteria established in Section 17.1328.090 shall be dedicated to the City of Hollister or to an Easement Holder selected by the City of Hollister, at a rate of at least one (1) acre of Agricultural Land for each one (1) acre of Agricultural Land to be converted [1:1 ratio].

The total acreage for which Agricultural Conservation Easements are dedicated shall be calculated based on the total acreage subject to conversion, not the total size of the Legal Parcel(s) on which the development is to be located, unless the total size of the area of the subject Legal Parcel(s) not subject to conversion is ten (10) acres or less, in which case the total acreage for which Agricultural Conservation Easements are dedicated shall be calculated based on the total size of the subject Legal Parcel(s).

- Section 17.1328.060, *Timing*. Agricultural Conservation Easements shall be dedicated to the City of Hollister or to an Easement Holder specified by the City of Hollister prior to the issuance of grading permits or building permits that would result in the conversion of Agricultural Land.
- Section 17.1328.070, *Program Mechanism*. The requirements of this Agricultural Lands Preservation Program may be satisfied in one of the following two ways:
 - Dedication of Agricultural Conservation Easement(s). The Developer shall dedicate Agricultural Conservation Easement(s) to either the City of Hollister or to an Easement Holder specified by the City of Hollister, subject to the following provisions:
 - 1. The location and characteristics of all lands acquired for Agricultural Conservation Easements shall comply with the eligibility requirements established in Section 17.1328.090 and Section 17.1328.100.
 - 2. A Developer dedicating the Agricultural Conservation Easement(s) shall pay the Agricultural Lands Preservation Program Administration Fee as described in Section 17.1328.110.A.
 - Water rights deemed essential to the conservation of the agricultural purpose and ongoing support of the Agricultural Use of the land shall be conditioned in the Agricultural Conservation Easement.
 - 4. The City Council and Program Manager shall review each potential Agricultural Conservation Easement prior to contribution by the Developer for consistency with the purpose and mechanisms established in this ordinance.
 - If the Agricultural Conservation Easement is dedicated to an Easement Holder other than the City of Hollister, the dedication shall include the stipulation that the Agricultural Conservation Easement shall revert to the City of Hollister if the Easement Holder ceases to operate or fulfill the terms of this Agricultural Lands Preservation Program.

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- Payment of In-Lieu Fees. The payment of an Agricultural Conservation Easement in-lieu fee is subject to the following provisions:
 - Rather than dedicating an Agricultural Conservation Easement(s), the Developer may pay a
 fee to the City of Hollister calculated to be equal to the cost of acquiring required
 Agricultural Conservation Easement(s).
 - 2. The dollar amount of the in-lieu fee shall be determined by the City Council following review of a study prepared by the Developer, peer reviewed by the Program Manager and/or a consultant selected by the City, and recommended by the Planning Commission. The peer review shall be paid for by the Developer.
 - 3. The in-lieu fee shall be calculated based on the actual value of the required Agricultural Conservation Easement(s) and on transaction costs associated with transactions to acquire such easements.
 - 4. The Planning Commission shall review the in-lieu fee proposal for consistency with these guidelines prior to submitting it for approval by the City Council. The Commission shall make a formal recommendation to the Council for consideration.
 - 5. The City Council shall approve by resolution the amount and other terms of the in-lieu fee.
 - 6. A Developer paying an in-lieu fee instead of dedicating Agricultural Conservation Easement(s) shall also pay the Agricultural Lands Preservation Program Administration Fee as described in Section 17.1328.110.A.
- Section 17.1328.080, Administration of the Overall Program and In-Lieu Fees.
 - Program Administration.
 - Agricultural Conservation Easements generated by this Program shall be dedicated to the City of Hollister or an Easement Holder approved by the City under the terms of this ordinance, and shall be recorded in San Benito County.
 - 2. If an Agricultural Conservation Easement is held by an Easement Holder other than the City of Hollister, the Easement Holder may be compensated for costs incurred related to holding the easement, as may be agreed among the City, the Program Manager and the Easement Holder, based on the character and acreage of the Agricultural Conservation Easement, using funds collected through the Agricultural Lands Preservation Program Administration Fee.
 - In-Lieu Fee Administration.
 - 1. Within sixty (60) days after collection by the City, in-lieu fees shall be transferred to a fund administered by the Program Manager.
 - In-lieu fees shall be used to acquire Agricultural Conservation Easements on eligible
 Agricultural Lands, which shall be dedicated to the City of Hollister or an Easement Holder
 approved by the City of Hollister under the terms of this ordinance, and shall be recorded in
 San Benito County.
- Section 17.1328.090, *Eligible Lands*. To achieve the purpose of this chapter, lands proposed for acquisition of Agricultural Conservation Easements shall share the characteristics of Agricultural Land and meet the following criteria:
 - The lands shall be located in the City of Hollister Planning Area, as defined in the City of Hollister General Plan.

- The farmland classification shall be equal to or better than the classification of the land converted.
- The lands shall support an active Agriculture Use at the time that easements are acquired or shall be capable of supporting an Agricultural Use within one (1) year as determined by the Program Manager. Lands not actively supporting an Agricultural Use shall be brought into Agricultural Use by the Program Manager, using funds paid for by the Developer, in excess of other funds required by this Program, within one (1) year of dedication. The amount of funds to be paid to bring the land into Agricultural Use shall be agreed upon by the Developer, Program Manager and City in advance of the acceptance of the easement and approval of the Development Project.
- Where a dedication of twenty (20) or more acres is required, lands shall be composed of legal parcel(s) of twenty (20) net acres or more in size. Parcels less than twenty (20) net acres in size shall only be allowed for dedication if merged to meet the minimum size requirement prior to execution of the Agricultural Conservation Easement.
- Where a dedication of less than 20 acres is required, lands shall be composed of a single legal parcel. In this case, multiple parcels shall only be allowed for dedication if merged to meet the minimum size requirement prior to execution of the Agricultural Conservation Easement.
- The lands shall be served by a water supply adequate to support Agricultural Use of the land, and the water rights on the lands proposed for acquisition of Agricultural Conservation Easements shall be protected in the Agricultural Conservation Easement in accordance with State water rights law.
- The dedication shall be consistent with a plan for overall acquisition of Agricultural Conservation Easements in the City of Hollister Planning Area if such a plan is adopted by the City of Hollister.
- Section 17.1328.100, *Ineligible lands*. A property is ineligible for acquisition of Agricultural Conservation Easements if it does not meet the requirements of Section 17.1328.090 or if any of the circumstances below apply:
 - The property is currently encumbered by any conservation, flood or other easement that cannot be subordinated to the Agricultural Conservation Easement.
 - The property is under public ownership at the time of the proposed acquisition of the Agricultural Conservation Easement.
 - The property is subject to conditions that practicably prevent utilizing the property for a viable Agricultural Use.
- Section 17.1328.110, Agricultural Lands Preservation Program Administration Fee. The Developer shall pay a one-time Agricultural Lands Preservation Program Administration Fee to cover the cost of stewardship and administration of the Agricultural Lands Preservation Program by the City and Program Manager, which shall be calculated as follows:
 - Dedicated lands. If the Developer dedicates existing Agricultural Conservation Easement(s), the fee shall be ten percent (10%) of the value of the easements dedicated.
 - 1. If the easements were acquired through an Arm's Length Transaction in the one-year period prior to dedication to the City of Hollister, the value of the easements on which the Administration Fee shall be based will be the acquisition cost of the easements.
 - 2. If the easements were not acquired through an Arm's Length Transaction and/or were acquired more than one-year prior to dedication to the City of Hollister, the value of the easements on which the Administration Fee shall be based will be determined by the City

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Council after review of a report prepared by a real estate appraiser certified in agricultural conservation easement appraisals and licensed in California, and paid for by the Developer, which shall be peer reviewed by a consultant selected by the City and Program Manager and reviewed by the Planning Commission. The appraisal and peer review shall both be paid for by the Developer.

- *In-lieu fees.* If the Developer pays an in-lieu fee, the Administration Fee shall be ten percent (10%) of the in-lieu fee.
- Section 17.1328.120, *Monitoring, Enforcing and Reporting*. Easements acquired in accordance with this Chapter shall be monitored and enforced in compliance with the following provisions:
 - Monitoring. The Program Manager shall annually monitor all easements acquired in accordance with these regulations and shall review and monitor the implementation of all management and maintenance plans for these lands and easement areas.
 - Enforcing. The Program Manager shall enforce compliance with the terms of the Agricultural Conservation Easement. Any costs incurred in enforcing the terms of the Agricultural Conservation Easement, including costs of suit and reasonable attorney's fees, and any costs of restoration necessitated by the Developer's violation of the terms of the Agricultural Conservation Easement (including costs of routine monitoring compliance) from such time as the violation was first identified through completion, to the satisfaction of the Program Manager, of any required restoration, shall be borne by the Developer.
 - Reporting. The Program Manager shall provide to the City Development Services Director an annual report delineating the activities undertaken pursuant to the requirements of these guidelines and assessment of these activities. The report shall describe the status of all lands and easements acquired in accordance with this Chapter, including a summary of all enforcement actions (if any), a detailed statement of financial activities, and the status of all easements acquired via the provisions of this ordinance.

CHAPTER 4.2, AGRICULTURAL RESOURCES

The first paragraph after the bulleted list of proposed General Plan goals, policies, and actions that would serve to minimize potential adverse impacts on agricultural resources in Impact Discussion AG-1 on page 4.2-11 of the Revised Draft EIR is hereby amended as follows:

As described in Chapter 3, *Project Description*, of this Revised Draft EIR, in addition to the proposed 2040 General Plan, the proposed project includes a new addition to the HMC Title 17, *Zoning*. The proposed addition would be adopted and codified as new HMC Chapter 17.1328, *Agricultural Lands Preservation Program*. The purpose of the proposed Agricultural Lands Preservation Program (ALPP) is to ensure the benefits of agricultural activities are maintained by requiring that activities that convert existing agricultural lands to nonagricultural uses (i.e., urban uses) directly address that loss through a program that funds agricultural conservation easements. The proposed ALLP would serve to be beneficial to agricultural resources by minimizing the negative effects of agricultural land conversion. The proposed ALPP would apply to all public and private development projects under the jurisdiction of the City that would result in the conversion of at least one acre of agricultural land for uses other than agricultural

uses. Prior to the issuance of grading permits or building permits for such development projects, eligible agricultural conservation easements on other agricultural lands shall be dedicated to the City of Hollister or to an easement holder selected by the City, at a rate of at least one acre of agricultural land for each one acre of agricultural land to be converted (1:1 ratio).

CHAPTER 4.3, AIR QUALITY

The bulleted list under the "Ambient Air Quality Standards for Criteria Air Pollutants" subheading in Section 4.3.2.3, *Regulatory Framework*, on page 4.3-10 of the Revised Draft EIR is hereby amended as follows:

- Assembly Bill (AB) 1493: Pavley Fuel Efficiency Standards. Pavley I is a clean-car standard that reduces emissions from new passenger vehicles (light-duty auto to medium-duty vehicles) from 2009 through 2016. In January 2012, CARB approved the Advanced Clean Cars program (formerly known as Pavley II) for model years 2017 through 2025.
- Heavy-Duty (Tractor-Trailer) Greenhouse Gas (GHG) Regulation. The tractors and trailers subject to this regulation must either use USEPA SmartWay-certified tractors and trailers or retrofit their existing fleet with SmartWay-verified technologies. The regulation applies primarily to owners of 53-foot or longer box-type trailers, including both dry-van and refrigerated-van trailers, and owners of the heavy-duty tractors that pull them on California highways. These owners are responsible for replacing or retrofitting their affected vehicles with compliant aerodynamic technologies and low-rolling-resistance tires. Sleeper-cab tractors model year 2011 and later must be SmartWay certified. All other tractors must use SmartWay-verified low-rolling-resistance tires. This rule has criteria air pollutant co-benefits.
- Senate Bill (SB) 1078 and SB 107: Renewables Portfolio Standards. A major component of California's Renewable Energy Program is the renewables portfolio standard established under SBs 1078 (Sher) and 107 (Simitian). Under this standard, certain retail sellers of electricity were required to increase the amount of renewable energy each year by at least 1 percent to reach at least 20 percent by December 30, 2010.
- California Code of Regulations (CCR) Title 20: Appliance Energy Efficiency Standards. The 2006 Appliance Efficiency Regulations (20 CCR 1601–1608) were adopted by the California Energy Commission on October 11, 2006, and approved by the California Office of Administrative Law on December 14, 2006. The regulations include standards for both federally regulated appliances and non–federally regulated appliances. This code reduces natural gas use from appliances.
- 24 CCR, Part 6: Building and Energy Efficiency Standards. Energy conservation standards for new residential and nonresidential buildings adopted by the California Energy Resources Conservation and Development Commission (now the California Energy Commission) in June 1977. This code reduces natural gas use from buildings.
- 24 CCR, Part 11: Green Building Standards Code. Establishes planning and design standards for sustainable site development, energy efficiency (in excess of the California Energy Code requirements), water conservation, material conservation, and internal air contaminants. This code reduces natural gas use from buildings.

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17 CCR, Sections 1,2,3,4,5,6,8 and Appendix A of Method 310: Consumer Products Regulation. The State of California recently completed its revisions to the state's Regulations for Reducing VOC Emissions from Consumer Products. The amendments target insecticides and cleaning products—specifically aerosol air fresheners—with the intent of significantly reducing VOC content in certain items and eliminating the sale of others that contained a published list of toxic substances.

The bulleted list under the "MBARD Rules" subheading in Section 4.3.2.3, *Regulatory Framework*, on page 4.3-13 of the Revised Draft EIR is hereby amended as follows:

The following MBARD rules limit emissions of air pollutants from construction and operation from development projects:

- Rule 400 Visible Emissions. Discharge of visible air pollutant emissions into the atmosphere from any emission source for a period or periods aggregating more than three minutes in any one hour, as observed using an appropriate test method, is prohibited.
- Rule 402 Nuisances. No person shall discharge from any source whatsoever such quantities of air contaminants or other materials which cause injury, detriment, nuisance, or annoyance to any considerable number of persons or to the public; or which endanger the comfort, repose, health, or safety of any such persons or the public; or which cause, or have a natural tendency to cause, injury or damage to business or property.
- Rule 424 National Emission Standards for Hazardous Air Pollutants. All suspect building materials, in each building, that will be disturbed by planned demolition or renovation activities shall be sampled and analyzed for asbestos or assumed to be asbestos containing.
- Rule 426 Architectural Coatings. This rule limits the emissions of ROGs from the use of architectural coatings.

Table 4.3-4, Attainment Status of Criteria Pollutants in the NCCAB, under Section 4.3.2.4, Existing Conditions, on page 4.3-18 of the Revised Draft EIR is hereby amended as follows:

TABLE 4.3-4 ATTAINMENT STATUS OF CRITERIA POLLUTANTS IN THE NCCAB

Pollutant	State	Federal
Ozone	Nonattainment Attainment	Attainment
PM ₁₀	Nonattainment	Attainment
PM _{2.5}	Attainment	Attainment
СО	Unclassified ^a	Attainment
NO ₂	Attainment	Attainment
SO ₂	Attainment	Attainment
Lead	Attainment	Attainment

Note:

Sources: Monterey Bay Air Resources District, March 15, 2017, 2012-2015 Air Quality Management Plan, Table 3-2, Attainment Status for the North Central Coast Air Basin, https://www.mbard.org/files/6632732f5/2012-2015-AQMP_FINAL.pdf-; California Air Resources Board, November 14, 2023.

Public Hearing to Consider the Proposed 2023 Amendments to the Area Designations for State Air Quality Standards Staff Report: Initial Statement of Reasons, Appendix C: Maps and Tables of Area Designations for State and National Ambient Air Quality Standards.

https://ww2.arb.ca.gov/sites/default/files/barcu/regact/2024/areades/appc.pdf.

a. State designation for San Benito County.

The second paragraph under the "Operation (Long-Term Emissions)" subheading of Impact Discussion AIR-2 on page 4.3-38 of the Revised Draft EIR is hereby amended as follows:

Implementation of the proposed project would result in direct and indirect criteria air pollutant emissions from transportation, energy (e.g., natural gas use), and area sources (e.g., aerosols and landscaping equipment). Mobile-source criteria air pollutant emissions are based on the traffic analysis conducted by Kimley-Horn (see Appendix F, *Revised Transportation Data*, of this Revised Draft EIR). Emissions from consumer products are based on the statewide per capita consumer product use emission rates in the CalEEMod User's Guide and do not reflect the recent adoption of CARB's Consumer Product Regulations. The emissions forecast for the EIR Study Area from implementation of the proposed project compared to existing conditions (with 2040 emissions rates) is shown in Table 4.3-9, *EIR Study Area Criteria Air Pollutant Emissions Forecast*. As shown in Table 4.3-9, implementation of the proposed project would result in an increase in criteria air pollutant emissions from existing conditions. This increase is based on the difference between existing land uses and land uses associated with development that could occur over the buildout horizon of the proposed 2040 General Plan, as well as an estimate of population and employment in the EIR Study Area in the 2040 horizon year.

The third paragraph under the "Operation (Long-Term Emissions)" subheading of Impact Discussion AIR-2 on page 4.3-39 of the Revised Draft EIR is hereby amended as follows:

As shown in the Table 4.3-9, potential future development that could occur over the buildout horizon of the proposed 2040 General Plan would generate operational (long-term) air pollutant emissions that exceed MBARD's regional significance thresholds for VOC, NO_X, and CO in 2040. Emissions of VOC and NO_X that exceed the MBARD regional threshold would cumulatively contribute to the O₃ nonattainment designation of levels in the NCCAB. Emissions of CO that exceed MBARD's regional significance thresholds would cumulatively contribute to the O_3 and particulate matter (PM₁₀ and PM_{2.5}) nonattainment designations of the NCCAB.

Footnote 34: The NCCAB was recently redesignated as attainment for Ozone. California Air Resources Board, November 14, 2023, Public Hearing to Consider the Proposed 2023 Amendments to the Area Designations for State Air Quality Standards Staff Report: Initial Statement of Reasons, Appendix C: Maps and Tables of Area Designations for State and National Ambient Air Quality Standards. https://www2.arb.ca.gov/sites/default/files/barcu/regact/2024/areades/appc.pdf.

The third paragraph under the "Construction (Short-Term Emissions)" subheading of Impact Discussion AIR-2 on page 4.3-46 of the Revised Draft EIR is hereby amended as follows:

Construction activities that could occur under the proposed project would occur over the buildout horizon of the proposed 2040 General Plan, causing short-term emissions of criteria air pollutants. However, information regarding specific development projects, soil types, and the locations of receptors would be needed in order to quantify the level of impact associated with construction activity from potential future development. Due to the scale of development activity associated with buildout through 2040, emissions would likely exceed the MBARD regional significance thresholds. In accordance with the MBARD methodology, emissions that exceed the regional significance thresholds would cumulatively contribute to the nonattainment designations of the NCCAB. The NCCAB is designated as nonattainment for the O_3 and O_4 PM₁₀. Emissions of VOC and O_4 are precursors to the formation of O_3 . In addition, O_4 is a precursor to

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6. Mitigation Monitoring and Reporting Program

This Mitigation Monitoring and Reporting Program (MMRP) has been prepared for the proposed City of Hollister 2040 General Plan (2040 General Plan), Climate Action Plan (CAP), and Agricultural Lands Preservation Program (ALPP) project, herein referred to as the "proposed project." The purpose of the MMRP is to ensure the implementation of mitigation measures identified as part of the environmental review for the proposed project. The MMRP includes the following information:

- The full text of the mitigation measures;
- The party responsible for implementing the mitigation measures;
- The timing for implementation of the mitigation measure;
- The agency responsible for monitoring the implementation; and
- The monitoring action and frequency.

The mitigation measures in this MMRP shown in Table 6-1, *Hollister 2040 General Plan Mitigation Monitoring and Reporting Program*, shall be applied to all future development anywhere in the EIR Study Area. The City of Hollister must adopt this MMRP, or an equally effective program, if it approves the proposed project with the mitigation measures that were adopted or made conditions of project approval.

TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date
AGRICULTURAL RESOURCES (AG)						
Policy OS-2.1: Offsets for Loss of Agricultural Land. Require that all new developments that convert agricultural land to urban uses provide for preservation of the same amount agricultural land in perpetuity.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Action OS-2.1: Offsets for Agricultural Land Conversion. Require the creation and adoption of an agricultural preservation program to address the conversion of land classified as Prime Farmland, Unique Farmland, or Farmland of Statewide Importance in the City Limits and Sphere of Influence to nonagricultural uses.	City of Hollister Community Development Department		City of Hollister Community Development Department		Once	
AIR QUALITY (AQ)						
Policy NRC-3.6: Technical Assessments. Require project applicants to prepare technical assessments evaluating potential project construction and operation phase-related air quality impacts to the City of Hollister for review and approval prior to project approval. Such evaluations shall be prepared in conformance with Monterey Bay Air Resources District (MBARD) criteria and methodology in assessing air quality impacts. If air pollutants are found to have the potential to exceed the MBARD-adopted thresholds of significance, ensure mitigation measures, such as those listed in the General Plan Environmental Impact Report, are incorporated to reduce air pollutant emissions during construction or operational activities.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy NRC-3.14: Construction Health Risk Assessment. Require project applicants of discretionary projects on sites greater than one acre, within 1,000 feet of sensitive land uses (e.g., residences, schools, day care facilities, and nursing homes, etc.), as measured from the property line of the project, that utilize off-road equipment of 50 horsepower or more, and that occur for more than 12 months of active construction (i.e., exclusive of interior renovations) to prepare a construction health risk assessment (HRA) in accordance with policies and procedures of the State Office of Environmental Health Hazard Assessment and Monterey Bay Air Resources District (MBARD). If the construction HRA shows that the incremental cancer risk exceeds 10 in a million, the appropriate noncancer hazard index exceeds 1.0; or the thresholds as determined by the MBARD, require	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	

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TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status	
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date	
the project applicant to identify and demonstrate measures, such as those listed in the General Plan Environmental Impact Report, that can reduce potential cancer and noncancer risks to an acceptable level.							
Policy NRC-3.15: Operational Health Risk Assessment. Require project applicants of discretionary projects to prepare an operational health risk assessment (HRA) for industrial or warehousing land uses and commercial land uses that would generate substantial diesel truck travel (i.e., 100 diesel trucks or 40 or more trucks with diesel-powered transport refrigeration units per day based on the California Air Resources Board recommendations for siting new sensitive land uses) prior to project approval. The operational HRA shall be prepared in accordance with policies and procedures of the State Office of Environmental Health Hazard Assessment and the Monterey Bay Air Resources District (MBARD). If the operational HRA shows that the incremental cancer risk exceeds 10 in a million, the appropriate noncancer hazard index exceeds 1.0; or the thresholds as determined by the MBARD, the City shall require the project applicant to identify and demonstrate measures, such as those listed in the General Plan Environmental Impact Report, that can reduce potential cancer and noncancer risks to an acceptable level.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once		
BIOLOGICAL RESOURCES (BIO)							
Policy NRC-1.4: Specialized Surveys for Special-Status Species and Sensitive Natural Communities. Require that sites with suitable natural habitat, including creek corridors through urbanized areas, be surveyed for special-status species and sensitive natural communities prior to development approval as part of the environmental review process. Such surveys shall be conducted by a qualified biologist and occur prior to development-related vegetation removal. All surveys shall take place during appropriate seasons to determine presence or absence, including nesting or breeding occurrences, with a determination on whether the project site contains suitable habitat for such species and sensitive natural community types. These results would inform the site assessment and environmental review process for proposed developments and other activities that could adversely affect special-status species.	Project applicants; Qualified biologists	Prior to project approval	City of Hollister Community Development Department	Project approval	Once		

TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date
Policy NRC-1.5: Biological Site Assessment. Require a biological resource assessment for proposed development on sites with natural habitat conditions that may support special-status species, sensitive natural communities, or regulated wetlands and waters. The assessment shall be prepared prior to project approval and conducted by a qualified biologist to determine the presence or absence of any sensitive resources that could be affected by proposed development, shall provide an assessment of the potential impacts, and shall define measures for protecting the resource and surrounding buffer habitat, in compliance with City policy and state and federal laws. An assessment shall not be necessary for locations where past and existing development have eliminated natural habitat and the potential for presence of sensitive biological resources and regulated waters.	Project applicants; Qualified biologists	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy NRC-1.6: Mitigation of Potential Impacts on Special-Status Species and Sensitive Habitat Areas. Require that potential significant impacts on special-status species, occurrences of sensitive natural communities, or regulated wetlands and waters be minimized through adjustments and controls on the design, construction, and operations of a proposed project prior to project approval. Where impacts to these sensitive biological habitat areas are unavoidable, appropriate compensatory mitigation shall be required by the City. Such compensatory mitigation shall be developed and implemented in accordance with City policy and any relevant state and federal regulations. These may include on-site set asides, off-site acquisitions (conservation easements, deed restrictions, etc.), and specific restoration efforts that benefit the special-status species and sensitive habitat areas.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy NRC-1.7: Preconstruction Surveys for the San Joaquin Kit Fox. Require preconstruction surveys for the San Joaquin kit fox prior to project approval, in accordance with the U.S. Fish and Wildlife Service Guidelines for Preconstruction Surveys for the endangered San Joaquin Kit Fox, for new developments in the County-designated kit fox habitat area. Development in the habitat area boundaries	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	

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TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date
shall be assessed an impact fee by the County for every home or acre developed.						
Policy NRC-1.8: California Red-Legged Frog and California Tiger Salamander Site Assessments. Require site assessments by a qualified biologist to evaluate the potential for proposed projects in identified Critical Habitat areas for the California red-legged frog and/or California tiger salamander to have a negative effect on these species. Such assessments shall be prepared prior to project approval and identify any high-quality habitat for these species and shall be peer reviewed by a second qualified biologist. Protocol surveys may be warranted to confirm presence or absence of these species based on the results of the habitat assessment. Development in areas with identified high-quality occupied habitat shall be avoided. High-quality habit includes sites known to be occupied by the species, breeding habitat, large areas of suitable habitat, and the absence of nearby development.	Project applicants; Qualified biologists	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy NRC-1.9: Surveys and Mitigation for Burrowing Owls. Require project applicants with proposed projects on grazing or fallow agricultural land to conduct a survey for burrowing owls in accordance with the latest guidelines of the California Department of Fish and Wildlife prior to project approval. Project applicants in the Fairview Road/Santa Ana Road area shall be required to develop and implement a mitigation plan to avoid or otherwise compensate for any disturbance to the burrowing owl colony in that area. This plan shall be developed in coordination with the California Department of Fish and Wildlife.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy NRC-1.10: Preconstruction Surveys for Nesting Birds. Require preconstruction surveys for nesting native birds, to be conducted prior to site disturbance by a qualified biologist, for those projects that would affect on-site oaks or orchards, or which would involve vegetation removal and construction during the nesting season (February 1 to August 31). The City shall allow no construction activities that would result in the disturbance of an active native bird nest (including tree removal) to proceed until after it has been	Project applicants; Qualified biologists	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	

TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Implementation			Monitoring		
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date
determined by a qualified biologist that the nest has been abandoned.						
Policy NRC-1.13: Wetland Preservation. Require appropriate public and private wetlands preservation, restoration, and/or rehabilitation through compensatory mitigation in the development process for unavoidable impacts. Continue the City's practice of requiring mitigation for projects that would affect wetlands in conjunction with requirements of state and federal agencies.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy NRC-1.14: Wetlands Delineation. Require a delineation of jurisdictional waters by a qualified wetland specialist at the outset of the project planning stage of any proposed development that may contain wetlands or other regulated waters. This delineation shall be verified and approved by the U.S. Army Corps of Engineers or the Regional Water Quality Control Board where federally regulated waters are absent prior to project approval.	Project applicants; Qualified wetland specialists	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
CULTURAL RESOURCES (CUL)						
Policy LU-19.1: Historic Structure Preservation, Renovation, and Rehabilitation. Require the preservation, renovation and rehabilitation of historic structures that conform to the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Structures and the California Historical Building Code and require project applicants to demonstrate compliance with these standards when proposing new or redevelopment that could affect historic structures in Hollister.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Policy LU-19.5: Historic Structure Alteration. Prior to approving alteration (including demolition) of historically significant buildings, require the evaluation of alternatives, including structural preservation, relocation or other mitigation, and demonstrate that financing has been secured for replacement use. Demolition of historically significant buildings shall only be considered after all other options have been thoroughly reviewed and exhausted.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	

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TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status	
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date	
Policy NRC-2.3: Protection and Preservation of Archaeological Resources. Require project applicants to comply with state and federal standards to evaluate and mitigate impacts to tribal resources prior to project approval. Continue to require that project areas found to contain significant archaeological resources be examined by a qualified consulting archaeologist with recommendations for protection and preservation.	Project applicants; Qualified consulting archaeologists	Prior to project approval	City of Hollister Community Development Department	Project approval	Once		
Policy NRC-2.4: Tribal Coordination During Project Construction. Require the developer of a proposed project that could impact a tribal cultural resource to contact an appropriate tribal representative to train construction workers on appropriate avoidance and minimization measures, requirements for confidentiality and culturally appropriate treatment, other applicable regulations, and consequences of violating State laws and regulations prior to construction.		Prior to project approval	City of Hollister Community Development Department	Project approval	Once		
Policy NRC-2.5: Preconstruction Investigations. Require project applicants to prepare preconstruction investigations of potential tribal cultural resources and on-site mitigation for all developments prior to the issuance of building permits.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once		
GEOLOGY AND SOILS (GEO)							
Policy HS-1.1: Location of Future Development. Permit development only in areas where potential danger to the health, safety, and welfare of the community can be adequately mitigated. This includes prohibiting development that would be subject to severe flood damage or geological hazard because of its location and/or design and that cannot be mitigated to safe levels. Development shall also be prohibited where emergency services, including fire protection, cannot be provided.	City of Hollister Community Development Department						

TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status	
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date	
Policy HS-1.2: Safety Considerations in Development Review. Require project applicants to prepare appropriate studies to assess identified hazards and ensure that impacts are adequately mitigated prior to project approval.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once		
Policy HS-3.2: Geotechnical and Geologic Review. Require all geologic hazards to be adequately addressed and mitigated prior to the issuance of certificate of occupancy through project development. Development proposed within areas of potential geological hazards shall not be endangered by, nor contribute to, the hazardous conditions on the site or on adjoining properties.	Project applicants	Prior to issuance of certificate of occupancy	City of Hollister Community Development Department	Issuance of certificate of occupancy	Once		
Policy HS-3.3: Engineering Tests for Geologic Conditions. Require engineering tests prior to issuance of building permits for those development projects that may be exposed to impacts associated with expansive soils, so that building foundation footings, utility lines, roadways, and sidewalks can be designed to accept the estimated degree of soil contraction, expansion, and settlement, according to the standards of the Uniform Building Code.	Project applicants	Prior to issuance of building permit	City of Hollister Community Development Department	Issuance of building permit	Once		
Policy HS-8.1: Protect Noise Sensitive Areas from Unacceptable Traffic Noise Levels. Protect the noise environment in existing residential areas by requiring mitigation measures be identified prior to project approval for the operational phase of projects under the following circumstances: (a) the project would cause the day-night average sound level (L _{dn}) to increase 5 dB(A) where ambient noise is below 60 dB(A); (b) the project would cause the L _{dn} to increase 3 dB(A) where ambient noise is between 60 dB(A) and 70 dB(A); or (c) the project would cause the L _{dn} to increase 1.5 dB(A) where ambient noise is 70 dB(A) or greater.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once		

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TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation	Monitoring			Status
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date
Action HS-8.1: Review New Development for Potential Noise Impacts. Require review of all development proposals prior to project approval to verify that the proposed development would not increase noise beyond the City's established thresholds and that it	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
would not generate noise that would be incompatible with existing uses in the vicinity of the proposed development.						
Action HS-8.6: Periodic Updates to Noise Ordinance. Require the Noise Ordinance to incorporate the noise-related policies presented in the Hollister General Plan and to develop a procedure for handling noise complaints.	City of Hollister Community Development Department					
Action HS-8.8: Noise and Vibration Thresholds. Require adoption of the noise and vibration thresholds applied in the General Plan Environmental Impact Report into the Noise Ordinance. For noise thresholds, this shall include the Federal Transit Administration's (FTA) criteria for acceptable levels of construction noise as well as Construction Equipment Noise Emission Levels based on a distance of 50 feet between the equipment and noise receptor. For vibration thresholds, this shall include FTA criteria for acceptable levels of groundborne vibration during operation of commercial or industrial uses and groundborne vibration for various types of construction equipment. If vibration levels exceed the FTA limits for construction, alternative methods/equipment shall be used.	City of Hollister Community Development Department					
Action HS-8.9: Construction Best Management Practices. Require the adoption of the construction best management practices outlined in the General Plan Environmental Impact Report to be incorporated into the Noise Ordinance to minimize construction noise to the extent feasible.	City of Hollister Community Development Department					

TABLE 6-1 HOLLISTER 2040 GENERAL PLAN MITIGATION MONITORING AND REPORTING PROGRAM

	Impleme	entation		Monitoring		Status
General Plan Policies/Actions and CEQA-Required Mitigation	Party Responsible for Implementation	Implementation Timing	Agency Responsible for Monitoring	Monitoring Action	Monitoring Frequency	Completion Date
TRANSPORTATION (TRANS)						
Policy C-1.5: Transportation Demand Management. Require new development to reduce single-occupant vehicle usage using Transportation Demand Management strategies prior to project approval.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	
Action C-1.1: Performance and Monitoring. Require the monitoring of the City's mode split progress on reducing VMT and reducing GHG emissions from VMT, as data is available.	City of Hollister Community Development Department					
Action C-1.2: VMT Mitigation Banking Fee Program. Require the establishment of a Vehicle Miles Traveled (VMT) Mitigation Banking Fee Program. This program shall fund the construction of facilities throughout Hollister that support active transportation (cycling and walking) and transit ridership to mitigate VMT impacts from new development.	City of Hollister Community Development Department					
Policy C-4.6: Transportation Demand Management Requirements. Require new or existing developments that meet specific size, capacity, and/or context conditions to implement Transportation Demand Management strategies and other single-occupancy vehicle reduction methodologies. Require new developments to comply with tiered trip reduction and VMT reduction targets and monitoring that are consistent with the targets of the City's VMT CEQA thresholds prior to project approval.	Project applicants	Prior to project approval	City of Hollister Community Development Department	Project approval	Once	

6-10 OCTOBER 2024

